



Annual Comprehensive Financial Report Fiscal Year Ended June 30,2022

### City of National City Annual Comprehensive Financial Report For the Year Ended June 30, 2022

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#### Office of the City Manager

June 9, 2023

To the Honorable Mayor, Members of the City Council, and Citizens of the City of National City:

It is our pleasure to submit the Annual Comprehensive Financial Report (ACFR) of the City of National City (the "City") for the fiscal year ended June 30, 2022. The ACFR has been prepared in conformity with generally accepted accounting principles (GAAP) and audited in accordance with generally accepted auditing standards by an independent firm of licensed certified public accountants.

This report consists of management's representations concerning the finances of the City. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management has established a comprehensive internal control framework that is designed both to protect the City's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, internal controls have been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects. All disclosures necessary to enable the reader to gain an understanding of the City's financial activities have been included.

The Pun Group, LLP, an independent auditing firm of certified public accountants, has issued an unmodified opinion on the City's financial statements for the fiscal year ended June 30, 2022. The independent auditor's report is presented as the first component of the financial section of this ACFR.

Management's Discussion and Analysis (MD&A), which immediately follows the independent auditor's report, provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

The independent audit of the financial statements of the City was part of a broader, federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on internal controls and compliance with legal requirements, with emphasis on those involving the administration of federal awards. The City's Single Audit Report is issued separately.

#### PROFILE OF THE CITY OF NATIONAL CITY

The City of National City, incorporated on September 17, 1887, is located in southwestern San Diego County, bordered by the City of San Diego to the north and east, San Diego Bay to the west, and the City of Chula Vista to the south. The City is home to a fairly constant population of about 62,000 residents and occupies 9.2 square miles.

The City is a general law city and operates under the council/manager form of government. The City Council has five members, with the Mayor elected at large and the four Councilmembers elected by district. The Mayor is the presiding officer of the Council. In 2022, National City voters approved transitioning the previously elected positions of City Treasurer and City Clerk to become appointive at the end of the current terms.

The City Council is responsible for enacting ordinances, adopting the budget, establishing policies, reviewing the General Plan, appointing committees, and appointing the City Manager and the City Attorney. The City Manager is responsible for carrying out the policies and ordinances of the Council, overseeing the day-to-day operations of the City, and appointing the heads of departments. The City Attorney is the legal counsel for the City, the Community Development Commission, Parking Authority, and the Successor Agency, and advises the City Council, the City's boards and commissions, and City staff.

The City provides a full range of services, which include general government, public safety (police, fire, disaster preparedness, and building inspection), construction and maintenance of the City's infrastructure, economic development, affordable housing, cultural and recreational programs, library and literacy programs, and senior and nutrition services.

#### **BUDGETARY CONTROL**

The annual budget serves as the foundation for the City's financial planning and control. The proposed budget is presented to the City Council for review and adoption prior to the beginning of each fiscal year, July 1<sup>st</sup>. The state mandates a balanced budget. The budget is prepared by fund, department and account. After budget adoption, in accordance with the National City Municipal Code, City Council must approve any revisions that increase total appropriations of a fund. The City Manager is authorized to make budgetary revisions between budget line items within a fund, and department directors may transfer appropriations within their respective departments. The budget is regularly monitored and the Council receives quarterly updates. Budget-to-actual comparisons are provided in this report for each major governmental fund for which an annual budget has been adopted. For the General Fund, this comparison is presented on page 98 as part of the required supplementary information for the governmental funds. The budget-to-actual comparison for governmental funds other than the General Fund, with appropriated annual budgets follow.

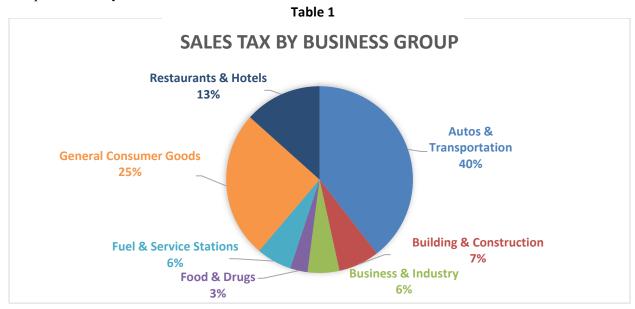
#### **FACTORS AFFECTING FINANCIAL CONDITION**

#### **Economic Profile**

During fiscal year 2021-2022 National City continued its economic recovery from the impacts of the COVID-19 pandemic, building on the progress that began in fiscal year 2021. The National City unemployment rate peaked in April 2020 at 18.8%, falling steadily throughout fiscal year 2021 and 2022, measuring at 4.7% as of June 2022.

The year began with uncertainty whether the economic recovery from the pandemic would continue at the speed and intensity experienced in fiscal year 2021 or if the economy would slow down or hit a plateau. During budget development in the Spring of 2021, given continued uncertainty about how the City's revenue would be impacted by the unpredictable pandemic recovery and global supply chain issues, the City conservatively budgeted sales tax revenue for fiscal year 2022. Fortunately, due to increasing prices and increasing demand, year over year sales tax revenue growth far exceeded budget estimates.

Sales tax is the City's main revenue source, accounting for approximately 59% of General Fund resources. In fiscal year 2022, 61% of sales tax revenue came from the Bradley-Burns uniform local tax and 39% came from the National City voter-approved 1% district transactions and use tax ("Proposition D"). Though the City is heavily dependent upon retail sales-related tax revenues, it has, as Table 1 illustrates, a diversified commercial, retail, and industrial presence, which reduces the impacts of economic downturns and helps it recuperate steadily.



After sales tax revenue decreased by 5% in fiscal year 2020, as a result of the COVID-19 pandemic, sales tax revenue rebounded with 17% growth in fiscal year 2021 and 11% growth in fiscal year 2022. Growth in Bradley-Burns sales tax revenue received in fiscal year 2022 was driven by 11% year over year growth in point of sales activity combined with a small decline in County pool revenue (online) of -3%, for a total year over year increase of 8%. In fiscal year 2022 revenue from the district transactions and use tax (Prop D) outpaced the prior year's growth at 16% year over year (11% growth in fiscal year 2021).

The second largest revenue source for the City is property tax revenue. During fiscal year 2022 assessed values of property within National City increased for the eleventh consecutive year. Net taxable values rose by 2.1% for the fiscal year 2022 property tax rolls, with details in table 2. Between June 2021 and June 2022, the median price in the City for a detached single-family residential home grew 17.6%, also reaching its historical high of \$650,000. The significant increase in home prices was driven by demand outpacing supply, a situation was has only been amplified by the pandemic as fewer homes were put on the market and supply chain issues caused shortages of building materials.

Table 2
Net Taxable Assessed Property Value History

			,	<del></del>
FY Ended June 30	Total Assessed Valuation	Increase over Prior Year	% Increase over Prior Year	Cumulative Increase Since 2013
2013	3,109,969,070	116,300,002	3.9%	0
2014	3,254,789,852	144,820,782	4.7%	144,820,782
2015	3,354,840,139	100,050,287	3.1%	244,871,069
2016	3,440,631,221	85,791,082	2.6%	330,662,151
2017	3,588,038,313	147,407,092	4.3%	478,069,243
2018	3,877,829,380	289,791,067	8.1%	767,860,310
2019	4,057,201,760	179,372,380	4.6%	947,232,690
2020	4,279,008,825	221,807,065	5.5%	1,169,039,755
2021	4,607,750,481	328,741,656	7.7%	1,497,781,411
2022	4,703,355,402	95,604,921	2.1%	1,593,386,332

In response to the uncertainty about the economic recovery from the pandemic, the City built a conservative budget for fiscal year 2022 which anticipated the need to use unassigned fund balance to bridge the gap between projected revenues and estimated expenditures. The stellar performance of sales tax revenue along with \$2.8 million of savings in personnel services due to staffing vacancies grew General Fund total fund balance as of June 30, 2022 by \$6.1 million. Of the fund balance categories, the majority of the increase (\$5.4 million) was to General Fund unassigned fund balance, which had a balance of \$19.4 million as of June 30, 2022.

National City has a progressive history of commercial development, including the "Mile of Cars," San Diego County's first major auto park, and Westfield Plaza Bonita, the County's first indoor mall and largest enclosed mall in the South San Diego Bay area. Both attract shoppers from throughout the County and outlying areas and continue to be major revenue sources for the City. The Walmart Supercenter is the retail hub of the City's central section, generating significant tax revenue and bringing shoppers to nearby stores and restaurants. Despite these successes, however, National City has experienced economic ebbs and flows which have directly impacted community service levels. In 2005 and 2006, the City faced revenue shortfalls and a structural deficit that led to reductions in services.

In response, National City voters in 2006 approved the "Proposition 'D" transactions & use tax, which produced a high of \$13.1 million of revenue in fiscal year 2021. During the November 2014 General Election, National City voters approved a measure extending the tax for an additional twenty years. Proposition "D" has allowed the City to continue to provide important programs and services to its citizens. During fiscal year 2022, the five year Proposition D independent review committee convened and after a thorough review of the City's General Fund finances, recommended maintaining the current district transactions and use tax rate of 1% for the following five years. City Council agreed with the recommendation and therefore the tax rate will remain at 1% through fiscal year 2027.

#### **Long-Term Financial Planning**

During fiscal year 2020, City management reviewed and updated the City's five-year strategic plan. Its purpose is to:

- establish a long-range vision and direction for the City;
- ensure all participants are working toward the same goals and objectives;
- assess/adjust the direction of the organization given the current (and changing) environment;
- communicate goals and initiatives of the organization; and
- provide a basis for developing a work plan to ensure the goals and initiatives of the Strategic Plan are carried out.

# City of National City Strategic Plan Goals 2020-2025

Balanced Budget & Economic Development
Communication & Outreach
Health, Environment, & Sustainability
Housing & Community Development
Parks, Recreation, & Library
Public Safety
Transportation Choices & Infrastructure

The City updates its five-year Capital Improvement Program ("CIP") annually. The CIP encompasses and highlights some of the City's needed infrastructure improvements. The City has identified approximately \$89 million in capital needs over the next five years. Funding comes from multiple sources, including available fund balance, general purpose revenues, user fees, special tax revenues, and regional, state, and federal funds. In addition to routine sewer, drainage, and transportation-related projects, the CIP includes improvements to parks, recreation, and community services facilities and municipal buildings and facilities, such as the library, community center, police department, and fire stations. Recently completed and ongoing projects are described below under "Major Accomplishments and Initiatives."

#### **Funding Long-Term Liabilities**

In November 2021, the City took action to refinance the City's pension unfunded accrued liability owed to CalPERS by issuing approximately \$84M in Pension Obligation Bonds (POB). The issuance will provide the City with about \$20 million in savings over the term of the bonds by reducing the interest rate on the liability from a then 7% (now 6.8%) charged by CalPERS, to an average bond interest rate of 3%. In addition, the financing restructured the liability to smooth out future payments related to pension liabilities over the following fourteen years. The payment smoothing will have the greatest impact on the next few years, which would have had large spikes in payments owed to CalPERS had the POBs not been issued.

As part of the bond issuance process, the City had a credit rating review. The City's general obligation bond rating was upgraded from 'A+' to 'AA-' stable. In the ratings report, S & P Global stated "the raised rating reflects our view of the city's significantly improved financial policies and practices coupled with strong performance and very strong and consistent reserves."

#### Reserves

A portion of the fund balance of the General Fund, the "Economic Contingency Reserve," is committed to strengthening the City's ability to withstand unexpected financial emergencies and economic downturns. During fiscal year 2021, City Council approved amendments to City Council Policy #201, Maintenance of Reserve Funds. The City's reserve policy establishes that the City will strive to accumulate and maintain an Economic Contingency Reserve balance equal to a minimum of twenty percent (20%) of a single year's General Fund operating expenditures for these purposes. The amended policy also formalized using a portion of General Fund unassigned fund balance as a reserve to be maintained at a minimum of ten percent (10%) General Fund operating expenditures. As of June 30, 2022 the Economic Contingency Reserve and the General Fund unassigned fund balance are at or above the minimum balance defined by the policy.

The 2021 revision to the reserve policy also updated the funding target for the Facilities Maintenance Reserve to be three times the annual base needed for performing major maintenance on the City's facilities, which is defined as being 1.5% of the City's General Fund operating expenditures. The policy also specifies that the City's annual budget includes funding for major maintenance in the amount of 1.5% of the General Fund operating expenditures, which is currently approximately \$900,000. In accordance with the reserve policy, the assets maintained in the Facilities Maintenance Reserve, as well as those in the Contingency Reserve, described above, are designated as committed fund balance.

In addition to the Contingency Reserve and Facilities Maintenance Reserve, the City maintains a number of other reserves, most of which have accumulated their minimum target balances, as of June 30, 2022.

#### **Cash Management Policies and Practices**

As National City's governing body, the City Council is granted the authority to manage the City's investment program, pursuant to California Government Code Section 53600 *et seq*. Management responsibility for the cash and investment of City funds is delegated to the Administrative Services Director and/or Financial Services Officer.

The City annually adopts a comprehensive investment policy specifying investment objectives, such as type and term of investments, reporting requirements, and investment oversight. The City's investments generally include US Treasury and Agency securities, Certificate of Deposit Account Registry Service deposits, medium-term corporate notes, negotiable certificates of deposit, commercial paper, the State of California's Local Agency Investment Fund, and the County of San Diego Pooled Money Fund. See Note 2 for a list of the City's authorized investments. The investment policy complies in all respects with State laws governing deposit and investment of public funds.

The objective of the investment portfolio is to enhance the City's cash resources, while meeting the short and long term cash flow demands of the City. To achieve this objective, the portfolio is structured to provide safety of principal and liquidity, while providing a reasonable return on investments.

#### MAJOR ACCOMPLISHMENTS AND INITIATIVES

The City of National City's Capital Improvement Program (CIP) addresses the City's initiatives of enhancing public safety and quality of life, and promoting a healthy community. The following summary contains notable projects that were recently completed, under construction or soon to be under construction. Project names, descriptions, construction costs and completion dates are provided.

#### **Infrastructure**

#### **Completed Projects FY 21-22**

Pedestrian ADA Improvements Project (\$234,669; completed July 2021)

The project included the installation of crosswalk striping and Americans with Disabilities Act (ADA) enhancements at the eight intersections.

Sweetwater Rd Safety Enhancements- Plaza Bonita Rd to Plaza Bonita Center Way (\$1,238,596; completed November 2021)

The project provided a 2" grind and overlay on 0.5 miles of Sweetwater Road from Stockman Street to the east side of Via Romaya Street within the existing right-of way, and upgraded ADA ramps to the current standard within the project limits, as well as repairs to cross gutter, and curb and gutter. The project will installed new street lighting, raised median for traffic calming, new striping including crosswalk and class II bike lane along Sweetwater Road.

*Euclid Bike and Pedestrian Enhancements (\$4,212,297; completed January 2022)* 

The project constructed nearly two miles of traffic calming, bicycle and pedestrian enhancements on Euclid Avenue from the northern City limits at Cervantes Avenue south to E. 24th Street. Project improvements included traffic calming through road diets, curb extensions, median refuge islands, Class II buffered bicycle lanes, Class III bicycle routes, Class IV bikeways with bend-outs, high visibility crosswalks, pedestrian actuated LED-enhanced crosswalk signs, two High-Intensity Activated crosswalks (HAWKs) located near Paradise Valley Hospital, and a new traffic signal at the entrance to Euclid Plaza (Vallarta Supermarket) and Windsor Heights Apartments.

Sweetwater River Bikeway Connections/30<sup>th</sup> Street Bicycle Facility Improvements (\$915,470; completed June 2022)

The project included traffic calming and pedestrian and bicycle enhancements on 30th Street between "D" Avenue and N. 2nd Avenue, connecting existing pedestrian and bicycle facilities near Sweetwater High School to the regional Sweetwater River Bike Path off N. 2nd Avenue. Improvements included street resurfacing, ADA upgrades, approximately 1 mile of Class II bike lanes with signage, traffic signal modifications at Highland Avenue and E. 30th Street, concrete pads at bus stops, and gateway enhancements at both entrances to the Sweetwater River Bike Path (located at W. 33rd Street and N. 2nd Avenue, respectively).

#### **Ongoing Projects**

El Toyon-Las Palmas Bicycle Corridor (estimated cost & completion: \$1,442,000, October 2022)
The project will construct a new bicycle corridor parallel to the east side of I-805 connecting El Toyon Park and Las Palmas Park, improvements along the bicycle corridor included Class II and III bike route pavement markings (sharrows) and signage; pedestrian curb ramps for ADA compliance; traffic calming measures such as pedestrian refuge islands, corner bulb-outs and pedestrian actuated flashing crosswalk signs; and storm water treatment infiltration areas.

National City Boulevard Bikeway Project (estimated cost & completion: \$714,000, October 2022)
The National City Boulevard Bikeway improves the safety for people walking and biking in the southern part of the City. The project provides nearly 0.2 miles of enhanced (buffered) bike lanes along 33rd Street, from Hoover Avenue to National City Blvd. The project implements nearly 0.4 miles of Class II facilities along National City Blvd., from 33rd Street to C Street, at the southern city limit with City of Chula Vista. The project also includes traffic calming features, decreased lane widths, bike/pedestrian improvements at freeway on/off ramps, bike boxes, lighting, and pedestrian safety enhancements.

Citywide Safe Routes to School (estimated cost & completion: \$1,301,000, March 2023)

The project addresses ADA barriers by providing the following enhancements: 27 high visibility continental crosswalks, 51 ADA accessible ramps with truncated domes, pedestrian crosswalk signs, and approximately 20,000 square feet of sidewalk replacement at locations near elementary schools and Granger Junior High School. The project includes the construction of a neighborhood traffic circle at the intersection of Newell Street and E. 20th Street, with traffic calming curb extensions and speed cushions near Las Palmas Elementary School between E. 20th Street and 22nd Street.

Roosevelt Avenue Corridor Smart Growth Revitalization (estimated cost & completion: \$2,050,000, March 2023)

The project will enhance pedestrian and bicycle connections between Naval Base San Diego, the 8<sup>th</sup> Street Trolley Station, and Downtown National City. The project will provide streetscape, lighting, signage, mobility options, urban greening, and parking on the east side of Roosevelt Avenue, between 8<sup>th</sup> Street and National City Blvd. The proposed project is consistent with the adopted Downtown Specific Plan as well as the previous Downtown Specific Plan dated in 2005 and 2012. Therefore, the project does not require environmental review at this time.

Sweetwater Road Bikeway (estimated cost & completion: \$2,887,000, September 2023)

The Sweetwater Road Bikeway project will provide nearly 1.2 miles of protected bike facilities along Sweetwater Road and extend the Class 1 bike path on Plaza Bonita Road to Sweetwater Road (0.4 miles). The project will include a road diet, bicycle-friendly intersection improvements, and pedestrian enhancements. The proposed bicycle facilities will directly link the City's bike network to the regional network.

P-1 Sewer Upsize Project Phase 2 (estimated cost & completion: \$1,631,000, October 2023)

The P1 Sewer Upsize Project- Phase II will replace approximately 600 linear feet of existing 8-inch sewer main with new 12-inch sewer main near E. 30th Street, east of National City Blvd. The area adjacent to the old landfill site (Duck Pond) will require trenchless installation using jack and bore construction to install approximately 400 linear feet of fused 14-inch pipe. The existing 8-inch clay line is undersized and has reached the end of its useful life.

#### Parks & Facilities

#### **Completed Projects FY 21-22**

Paradise Creek Park Expansion (\$2,585,765; completed February 2022)

The project developed an approximately 4-acre Community Park with decomposed granite (DG) walking paths, educational and interpretive signage, trees, native vegetation, bioretention areas for storm water treatment, community garden, playground and passive recreational areas, and other amenities on the west side of Paradise Creek between W. 22<sup>nd</sup> Street and W. 19<sup>th</sup> Street.

Camacho Recreation Center HVAC Replacement (\$267,450; completed May 2022)

The project removed and disposed of existing HVAC system and installed a new HVAC system on the roof of the Camacho Recreation Center.

#### **Ongoing Projects**

Civic Center Basement Power Upgrade (estimated cost & completion: \$350,000, July 2023)

The project will upgrade the electrical standby power supply system in the Civic Center Basement to allow continued operation of the computer servers throughout a citywide outage. Work to include but not limited to; remove and replace various lighting elements, lighting control devices, switchboards, panelboards, transfer switches, surge protection, and interior lighting.

Paradise Creek Educational Park Extension (estimated cost & completion: \$640,000, July 2023)

The Paradise Creek Educational Park Extension project involves the expansion of Paradise Creek Educational Park located behind Kimball Elementary School with access from Hoover Avenue and W. 19th Street. Improvements include removal of existing asphalt pavement and concrete sidewalk at the northern entrance to the park on Hoover Avenue and replacement with decomposed granite and permeable pavers for storm water infiltration; installation of new trees, native vegetation and additional storm water treatment / infiltration features; construction of a community gathering area; traffic calming and pedestrian enhancements such as pedestrian curb ramps for Americans with Disabilities Act (ADA) compliance, curb extensions, a high-visibility crosswalk, and pedestrian actuated flashing crosswalk signs at the intersection of W. 18th Street and Hoover Avenue; and new bicycle facilities.

Paradise Creek Mitigation at Kimball Way (estimated cost & completion: \$820,000, September 2023) The Paradise Creek Mitigation Project at Kimball Way will repair sections of Paradise Creek at Kimball Way, including removal of existing concrete lining on south creek bank, earthwork and regrading, and installing articulated concrete blocks and cutoff wall on south creek bank. Drainage improvements include adding bar screen gates at the outlet and inlet of existing reinforced concrete box storm drains, and rip rap. Other site improvements include retaining wall, concrete driveways, perimeter wrought iron fencing, and access gates to secure the area.

Civic Center ADA Accessibility (estimated cost & completion: \$265,000, November 2023)

The project will upgrade the first floor exterior access into the Civic Center. The project will construct an ADA accessible path of travel to the main entrance of the building located on the first floor, as well as the side entrances located on the north and south sides of the building. Additionally, the project will also install two ADA parking stalls in the building parking lot. The first stall will be located in front of the main entrance, and the second stall will be located near the southern entrance, adjacent to the employee parking.

Information on the City's CIP projects can be found at:

https://www.nationalcityca.gov/government/engineering-public-works/engineering-division/capital-improvement-projects-cip

#### ACKNOWLEDGEMENTS

The preparation of this report would not have been possible without the dedication and professionalism of the entire staff of the Finance Department. We would like to express our gratitude to those who devoted significant hours in preparing the report. We appreciate and commend all the City departments who assisted and contributed materials to this document. And we acknowledge the Mayor and members of the City Council for their interest, dedication, and constant support for planning and conducting the financial operations of the City in a responsible and progressive manner.

Respectfully submitted,

Armando Vergara

Interim City Manager

Molly Brennan

Administrative Services Director

Mollykon



# **Directory of City Officials**

### **City Council**

Alejandra Sotelo-Solis Mayor Jose Rodriguez Vice Mayor

Marcus Bush Councilmember Mona Rios Councilmember Ron Morrison Councilmember

**City Treasurer** 

R. Mitchel Beauchamp

**City Clerk** 

Luz Molina

**City Manager** 

**Brad Raulston** 

**City Attorney** 

Charles E. Bell Jr.

### **Department Heads**

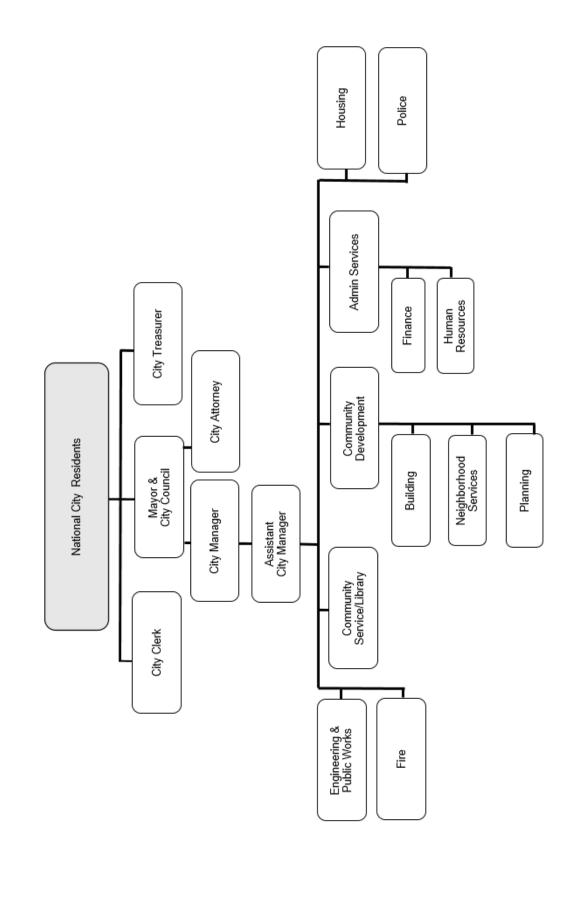
Tony Winney
Frank Parra
Jose Tellez
Molly Brennan
Armando Vergara
Roberto Yano
Carlos Aguirre
Robert Meteau

Joyce Ryan

Assistant City Manager
Chief of Emergency Services
Chief of Police
Director of Administrative Services
Director of Community Development
Director of Engineering & Public Works
Director of Housing
Director of Human Resources

Director of Library & Community Services







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4660 La Jolla Village Drive, Suite 100 San Diego, California 92122



#### INDEPENDENT AUDITORS' REPORT



To the Honorable Mayor and Members of the City Council of the City of National City National City, California

#### Report on the Audit of the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of National City, California (the "City"), as of and for the year ended June 30, 2022, and the related notes to the basic financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the City, as of June 30, 2022, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audits. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Emphasis of a Matter

#### Implementation of GASB Statement No. 87

As described in Note 1E and 3 to the financial statements, the City implemented GASB Statement No. 87, Leases. The implementation of GASB Statement No. 87 requires the City to record leases receivable and corresponding leaserelated deferred inflows of resources for all leases in excess of one year. Our opinion is not modified with respect to this matter.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.



To the Honorable Mayor and Members of the City Council of the City of National City
National City, California
Page 2

#### Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with auditing standards generally accepted in the United States of America and Government Auditing Standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with auditing standards generally accepted in the United States of America and the *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, Budgetary Comparison Schedules, Schedule of Changes in the Net Pension Liability and Related Ratios, Schedules of Pension Contributions, and Schedule of Changes in Net OPEB Liability and Related Ratios to be presented to supplement the basic financial statements. Such information, although not a part of the financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

To the Honorable Mayor and Members of the City Council of the City of National City National City, California Page 3

#### Supplementary Information

Our audits were conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The Combining and Individual Non-Major Fund Financial Statements and the Budgetary Comparison Schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America and Government Auditing Standards. In our opinion, the Combining and Individual Non-Major Fund Financial Statements and the Budgetary Comparison Schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### **Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audits of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated June 9, 2023, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the City's internal control over financial reporting and compliance.

San Diego, California

June 9, 2023



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#### **Management's Discussion and Analysis**

Management of the City of National City (the "City") offers this narrative overview and analysis of the financial activities of the City for the fiscal year ended June 30, 2022.

We encourage readers to consider the information presented here in conjunction with our letter of transmittal, which can be found beginning on page v of this report. The intent of this discussion and analysis is to provide a summarized view of the City's financial performance, as a whole; therefore, readers should also review the basic financial statements and supporting notes to enhance their understanding of the City's financial performance.

#### **Overview of the Financial Statements**

This Management's Discussion & Analysis ("MD&A") is intended to serve as an introduction to the City's basic financial statements, which comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the basic financial statements.

Government-Wide Financial Statements. The *government-wide financial statements* are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business. The *government-wide financial statements* consist of the Statement of Net Position and the Statement of Activities.

The Statement of Net Position presents information on all of the City's assets, liabilities, and deferred inflows and outflows of resources, with the difference reported as net position. Over time, increases or decreases in the City's net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Statement of Activities and Changes in Net Position presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

The government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, public safety, transportation, community development, health, and culture and recreation.

The government-wide financial statements report the activities of the City and its three blended component units: the Housing Authority of the City of National City, the Parking Authority of the City of National City, and the National City Joint Powers Financing Authority. Although legally separate, the component units function, for all practical purposes, as departments of the City and, therefore, have been blended, as part of the primary government. The Successor Agency to the Community Development Commission as the National City Redevelopment Agency ("Successor Agency") is included as a fiduciary component unit, since it would be misleading to exclude it, due to the nature and significance of the relationship between it and the City. The activity of the Successor Agency is reported with the City's fiduciary funds, which are not included in the government-wide statements because the resources of those funds are not available to support the City's own programs.

The government-wide financial statements are presented using the accrual basis of accounting, which differs from the modified accrual basis of accounting used for preparing the governmental fund financial statements. Note 1 of the Notes to the Basic Financial Statements section fully describes these bases of accounting. Proprietary funds, discussed below, also are reported using the accrual basis of accounting.

The government-wide financial statements can be found on pages 18-20 of this report.

**Fund Financial Statements.** A fund is a grouping of related accounts used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. In the basic financial statements, the emphasis is on major funds. Each of the City's funds falls into one of three categories: governmental, proprietary, or fiduciary.

**Governmental Funds.** Governmental funds are used to account for the same functions reported as governmental activities in the *government-wide financial statements*. However, unlike the *government-wide financial statements*, the *governmental fund financial statements* focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the City's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the *government-wide financial statements*, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the *government-wide financial statements*. By doing so, readers can better understand the long-term impact of the government's near-term financing decisions. Reconciliations between the *government-wide financial statements* and the *governmental fund financial statements* are included as part of the basic financial statements. The major reconciling items relate to capital assets and debt. In the governmental funds, acquisitions of capital assets are treated as "expenditures," because, upon purchase of a capital asset, cash used to acquire it is no longer available for other purposes. The issuance of debt provides cash, which is then available for specified purposes. At the end of the fiscal year, the unassigned fund balances in the *governmental fund financial statements* reflect spendable resources available for appropriation by the City Council. Spendable balances are not presented on the face of the *government-wide financial statements*.

The City maintains thirty-two individual governmental funds, including the General Fund. Information is presented separately in the governmental funds' Balance Sheet and Statement of Revenues, Expenditures, and Changes in Fund Balance for the General Fund, Housing Fund, Housing Choice Voucher (aka "Section 8") Program Fund, and Sewer Service Fund, all of which are major funds. The City's other governmental funds are considered non-major, and their data are combined into a single, aggregated presentation.

The governmental fund financial statements can be found on pages 24-30. Individual fund information for each of the non-major governmental funds is provided in the form of combining statements and can be found on pages 116-139.

The City adopts annual budgets for its General, Housing, Housing Choice Voucher Program, and Sewer Service Funds. Budgetary comparison statements, found on pages 98-105, have been provided, to reflect compliance with these budgets.

**Proprietary Funds.** The City maintains two types of proprietary funds: enterprise and internal service. Enterprise funds are used to report the same functions presented as business-type activities in the *government-wide financial statements*. Internal service funds are used to accumulate and allocate costs internally among the City's functions. The City has seven internal service funds: the Facilities Maintenance Fund, the Liability Insurance Fund, the Information Systems Maintenance Fund, the Motor Vehicle Services Fund, the Equipment Replacement Reserve Fund, the Office Equipment Depreciation Fund, and the Telecommunications Revolving Fund.

Because these services predominantly benefit governmental, rather than business-type, functions, their financial information is included within the governmental activities in the *government-wide financial* statements.

Proprietary fund financial statements provide the same type of information as the government-wide financial statements (business-type activities), only in more detail. The internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements.

The *proprietary fund financial statements* can be found on pages 33-35. Individual fund data for the internal service funds is provided in the form of supplementary combining statements and can be found on pages 132-139.

**Fiduciary Funds.** Fiduciary funds are used to account for activities for which the City's role is purely custodial. The fiduciary funds of the City are the Agency Funds (comprising the COBRA Insurance Fund and Miscellaneous Deposits Fund) and the Successor Agency Private-purpose Trust Fund. These funds are not reflected in the *government-wide financial statements* because the resources of the funds are not available to support the City's programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The fiduciary fund financial statements can be found on pages 39 and 40.

**Notes to the Basic Financial Statements.** The Notes to the Basic Financial Statements section provides additional information essential for a full understanding of the data provided in the *government-wide financial statements*. The Notes to the Basic Financial Statements section begins on page 45.

**Other Information.** In addition to the basic financial statements and accompanying notes, this report presents certain required supplementary information concerning the City's progress in funding its obligation to provide pension and other postemployment benefits ("OPEB") to its employees. Required supplementary information can be found on pages 97-110.

The combining statements referred to earlier in connection with non-major governmental funds and internal service funds are presented on pages 116-130 and 132-139, respectively.

#### **Government-wide Financial Analysis**

As noted earlier, over time, a government's net position may serve as a useful indicator of its financial position. Table 1 below presents a summarization of the City's assets, liabilities, deferred outflows and inflows, and net position for its governmental and business-type activities.

TABLE 1

NET POSITION

For the year ended June 30, 2022

### Governmental Activities

	2022	2021		\$ Change	% Change	
Current and Other Assets Capital Assets, Net	\$ 193,870,324 170,862,039	\$ 181,799,107 172,129,546	\$	12,071,217 (1,267,507)	6.64% -0.74%	
TOTAL ASSETS	364,732,363	353,928,653		10,803,710	3.05%	
Deferred Outflows of Resources	98,478,194	16,088,043		82,390,151	512.12%	
Current Liabilities Long-term Liabilities	24,615,250 184,768,577	12,795,605 142,192,756		11,819,645 42,575,821	92.37% 29.94%	
TOTAL LIABILITIES	209,383,827	154,988,361	54,395,466		35.10%	
Deferred Inflows of Resources	32,947,598	339,273		32,608,325	9611.23%	
Net Position: Net Investment in						
Capital Assets	161,453,603	161,450,929		2,674	0.00%	
Restricted Unrestricted	100,825,314 (41,399,785)	111,040,107 (57,801,974)		(10,214,793) 16,402,189	-9.20% -28.38%	
TOTAL NET POSITION	\$ 220,879,132	\$ 214,689,062	\$	6,190,070	2.88%	

The City's assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources by \$220,879,132 at June 30, 2022, an increase of \$6,190,070 from June 30, 2021. By far, the largest portion of the City's net position, \$161,453,603 is its net investment in capital assets (i.e., land, buildings, machinery, equipment, and infrastructure). These capital assets are used to provide services to citizens and, consequently, are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other resources, since the capital assets themselves cannot be used to liquidate the liabilities.

Another portion of the City's net position, \$100,825,314 represents resources that are subject to external restrictions on how they may be used. The remainder of net position, unrestricted net position, increased \$16,402,189 year over year, the main driver of the overall gain in net position between 2021 and 2022.

TABLE 2
CHANGES IN NET POSITION
For the year ended June 30, 2022

## Governmental Activities

	Activities							
		2022		2021		\$ Change	% Change	
REVENUES:						,		
Program revenues:								
Charges for services	\$	28,356,650	\$	24,668,936	\$	3,687,714	14.95%	
Operating grants and								
contributions		18,533,739		16,444,115		2,089,624	12.71%	
Capital grants and								
contributions		3,514,394		5,368,334		(1,853,940)	-34.53%	
Total program revenues		50,404,783		46,481,385		3,923,398	8.44%	
General revenues:								
Taxes:								
Property taxes		16,753,096		16,266,505		486,591	2.99%	
Sales taxes		40,777,746		36,415,641		4,362,105	11.98%	
Franchise taxes		2,131,159		2,104,436		26,723	1.27%	
Utility user tax		793,653		737,435		56,218	7.62%	
Transient occupancy taxes		1,862,718		1,600,549		262,169	16.38%	
Total taxes		62,318,372		57,124,566		5,193,806	9.09%	
Investment earnings (loss)		(3,007,949)		2,339,978		(5,347,927)	-228.55%	
Miscellaneous		97,010		156,976		(59,966)	-38.20%	
Total general revenues		59,407,433		59,621,520		(214,087)	-0.36%	
TOTAL REVENUES		109,812,216		106,102,905		3,709,311	3.50%	
EXPENSES:								
General government		20,793,460		10,943,045		9,850,415	90.02%	
Public safety		38,710,643		46,808,349		(8,097,706)	-17.30%	
Transportation		8,358,045		8,503,284		(145,239)	-1.71%	
Community development		16,113,804		16,056,965		56,839	0.35%	
Health		7,726,217		8,167,924		(441,707)	-5.41%	
Culture and leisure		8,428,049		8,795,715		(367,666)	-4.18%	
Interest on long-term debt		2,298,786		528,873		1,769,913	334.66%	
TOTAL EXPENSES		102,429,004		99,804,155		2,624,850	2.63%	
CHANGE IN NET POSITION		7,383,212		6,298,750		1,084,461	17.22%	
NET POSITION, BEGINNING OF YEAR*		213,495,920		206,036,990		7,458,930	3.62%	
NET POSITION, END OF YEAR	\$	220,879,132	\$	212,335,739	\$	8,543,393	4.02%	
					_			

<sup>\*</sup> Restated for 2021 (see note 15)

Table 2 provides a condensed summary of activities of the City's governmental for the period ended June 30, 2022, with the prior fiscal year presented for comparative purposes. The \$8,543,393 (4%) increase in the City's total net position is all due to the increase in program and general revenues, which lead to 3.50% total revenue growth over June 30, 2021. Governmental operating results for the current fiscal year are provided in greater detail on page 20.

Governmental Activities. The City's total revenues from governmental activities were \$109,812,216 for the fiscal year ended June 30, 2022, growing \$3,709,311 or 3.50%, compared to the prior year. The largest source of revenue for the City, at 37.16%, is sales-related taxes (comprising sales & use tax and district transaction & use tax). Revenues from sales-related taxes increased by \$4,362,105 or 11.98%. Revenues from other taxes, the most significant of which is property-related taxes (real property taxes, personal property taxes, and property tax in lieu of vehicle license fee ["VLF"]), represented 19.63% of total revenues at the end of the current fiscal year (fiscal year 2022) and increased by \$831,701 or 4.02%.

Capital grants and contributions for governmental activities ended the fiscal year at \$3,514,394, for a 34.53% decrease from the prior year. Charges for services increased by \$3,687,714, or 14.95%, compared to the prior year. Lastly, operating grants and contributions increased by \$2,089,624, or 12.71%.

The City's expenses for governmental activities cover a wide array of services, with \$38,710,643, or 37.79%, for fiscal year 2022 related to public safety and \$20,793,460, or 20.30%, to general government. Overall, expenses for governmental activities rose \$2,624,850, or 2.63%, with the primary driver of the increase due to growth in general government and interest on long-term debt. General government includes construction in progress, which as of June 30, 2022 was \$28,806,065, an increase of \$5,075,392 from June 30, 2021. Details regarding projects contributing to this total may be found in the "Major Accomplishments and Initiatives" section of the letter of transmittal.

#### Financial Analysis of the City's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds.** The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

The City's classifications of fund balance comprise a hierarchy based on the extent to which the City is bound to observe constraints imposed upon the use of the financial resources of the funds. Fund balance is reported in five categories, based upon the following defining characteristics:

- non-spendable either not in spendable form or legally or contractually required to be maintained intact;
- restricted fund subject to externally enforceable limitations by law, enabling legislation, or limitations imposed by creditors or grantors;
- committed may be spent only for the specific purposes determined by formal action of the government's highest level of decision-making authority (City Council) and, therefore, may be used for different purposes only upon the government's taking the same formal action that imposed the original constraint;
- assigned constrained by the City's intent to utilize fund balance for specific purposes;
- unassigned fund balance not falling in any of the foregoing categories and available for spending at the City's discretion.

TABLE 3
GOVERNMENTAL FUNDS SUMMARY
For the year ended June 30, 2022

	General Fund				Other Govern	ntal Funds	Total Governmental Funds				
		2022		2021	2022 2021		_	2022		2021	
Total Assets	\$	67,687,041	\$	56,171,365	\$ 107,409,978	\$	109,629,373	\$	175,097,019	\$	165,800,738
Total Liabilities		7,131,452		5,078,314	14,578,893		9,139,521		21,710,345	_	14,217,835
Total Deferred Inflows of Resources		3,491,986		200,000	 491,824		1,004,805		3,983,810		1,204,805
Fund Balances											
Non-spendable		3,966,629		3,964,435	1,270,805		1,270,805		5,237,434		5,235,240
Restricted		9,546,733		10,833,351	91,278,581		98,961,756		100,825,314		109,795,107
Committed		15,680,000		14,945,000	-	_			15,680,000		14,945,000
Assigned		8,400,718		7,193,969	-		-		8,400,718		7,193,969
Unassigned		19,469,523		13,956,296	(210,125)		(747,514)		19,259,398		13,208,782
Total fund balance		57,063,603		50,893,051	92,339,261		99,485,047		149,402,864		150,378,098
Total liabilities, deferred inflows of											4 6 7 000 700
resources, and fund balances	\$	67,687,041	\$	56,171,365	\$ 107,409,978	\$	109,629,373	\$	175,097,019	\$	165,800,738

The table above summarizes the balance sheet of the City's General Fund and other governmental funds.

As of the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$149,402,864, an decrease of \$975,234 over the prior year. The restricted component represents the largest portion, \$100,825,314, of ending fund balance which includes the two bank notes the City holds pertaining to the sale of Kimball & Morgan Towers.

The General Fund is the principal operating fund of the City. At the end of the current fiscal year, the total fund balance of the General Fund increased to \$57,063,603 in comparison to \$50,893,051 in the prior fiscal year, an increase of \$6,170,552. General Fund revenues grew \$538,515 or 0.83%, with increases of \$4,487,747 in taxes, \$126,901 in licenses & permits, \$674,498 in fines and forfeitures, and \$39,611 in charges for services. Use of money & property, intergovernmental, and other revenues decreased by (\$2,619,270), (\$2,127,369) and (\$43,594) respectively. General Fund expenditures decreased \$4,168,759, with a majority of the decrease specifically in the general government category.

The fund balance classification for the General Fund and other major funds can be found on page 92, in Note 14 of the Notes to Financial Statements section.

The Sewer Service Fund total fund balance increased by \$3,149,338 in FY22. Housing Asset Special Revenue Fund and Housing Choice Voucher Fund revenues exceeded fund expenditures resulting in a small increase in each fund of \$128,392 and \$310,669 respectively.

**Proprietary Funds.** As noted earlier, the City's proprietary funds provide the same type of information found in the *government-wide financial statements*, but in more detail. Factors concerning the finances of these funds have already been addressed in the discussion of the City's business-type activities.

#### **General Fund Budgetary Highlights**

**TABLE 4**For the year ended June 30, 2022

	Original Budget Final Budget				Act	rual Amounts	Variance with Final Budget		
Total Revenues	\$	57,127,967	\$	57,929,591	\$	65,556,521	\$	7,626,930	
Expenditures:									
General government		7,733,844		9,190,147		6,354,312		2,835,835	
Public safety		39,722,837		41,386,717		40,793,529		593,188	
Transportation		3,736,122		4,203,561		3,249,445		954,116	
Community development		231,175		231,978		184,148		47,830	
Culture and leisure		3,922,540		4,104,671		3,500,623		604,048	
Capital outlay		2,866,930		7,186,581		1,791,456		5,395,125	
Principal		304,868		304,868		293,127		11,741	
Interest on long-term debt		348,945		348,945		358,823		(9,878)	
Total expenditures		58,867,261		66,957,468		56,525,463		10,432,005	
Revenues over (under) expenditures		(1,739,294)		(9,027,877)		9,031,058		18,058,935	
Other Financing Sources						(2,860,506)			
Net change in fund balance	\$	(1,739,294)	\$	(9,027,877)		6,170,552	\$	15,198,429	
Beginning fund balance						50,893,051			
Ending fund balance					\$	57,063,603			

#### Actual amounts differed from the final General Fund budget as follows:

- Actual revenues were \$7,626,930 more than the final budget. While use of money & property revenues
  were short of their budgeted estimate, overall receipts for all other revenue categories exceeded their
  budgeted amounts.
- Actual expenditures were less than their overall budgeted amount by \$10,432,005. The most significant variance of \$5,395,125 is attributable to unspent appropriations for capital projects not completed during the year. Capital budget appropriations are carried over to the following fiscal year and reflected in the committed portion of fund balance.

#### **Capital Asset and Debt Administration**

Capital Assets. The City's investment in capital assets (net of accumulated depreciation) for governmental and business-type activities, as of June 30, 2022, amounted to \$170,862,039. This investment includes land, rights of ways, construction in progress, buildings and improvements, machinery, and infrastructure. Infrastructure assets represented 47.14% of total combined assets.

TABLE 5

CAPITAL ASSETS AT YEAR-END
(NET OF DEPRECIATION)
For the year ended June 30, 2022

### Governmental Activities

		2022		2021	\$ Change	% Change	
Land	\$	25,597,009	\$	25,147,009	\$ 450,000	1.79%	
Right-of-way		4,245,088		4,245,088	-	0.00%	
Construction in progress		28,806,065		23,730,673	5,075,392	21.39%	
Buildings and improvements		24,018,582		26,456,235	(2,437,653)	-9.21%	
Machinery and equipment		6,766,405		7,242,187	(475,782)	-6.57%	
Infrastructure		80,539,355		85,100,281	(4,560,926)	-5.36%	
Radio Rights		889,535		953,073	(63,538)	-6.67%	
TOTALS	\$	170,862,039	\$	172,874,546	\$ (2,012,507)	-1.16%	

Construction in progress totaled \$28,806,065, which included new spending of \$6,422,794 and transfers to completed projects of \$1,347,402. Depreciation expense during the fiscal year was \$8,042,673 for governmental activities.

Additional information on the City's capital assets can be found in Note 6 on pages 69-70 of this report.

**Long-term Debt.** At the end of the current fiscal year, the City had total debt outstanding of \$93,185,798.

TABLE 6
OUTSTANDING LONG-TERM DEBT
For the year ended June 30, 2022

#### Governmental Activities

	2022		2021		\$ Change		% Change
2012 General Obligation Refunding Bonds	\$	2,490,000	\$	2,790,000	\$	(300,000)	-10.75%
Bond Premium		9,628		11,233		(1,605)	-14.29%
HUD 108 Bonds, Series A		1,170,000		1,690,000		(520,000)	-30.77%
2017 Clean Energy Bonds		1,800,000		1,800,000		-	0.00%
2017 Lease Revenue Bonds		2,933,781		3,110,214		(176,433)	-5.67%
2021 Pension Obligation Bonds		83,895,000		-		83,895,000	-
Bond Premium		(142,838)		-		(142,838)	-
Notes Payable		550,588		679,023		(128,435)	-18.91%
Capital Leases		479,639		627,547		(147,908)	-23.57%
TOTALS	\$	93,185,798	\$	10,708,017	\$	82,477,781	770.24%

The City's total debt increased by \$82,477,781 during the fiscal year 2022. The net increase is due from the issuance of the City's Pension Obligation Bonds in November 2021, which reduced the City's long-term liability to CalPERS.

As of November 2021, the City's general obligation bond rating is "AA-."

Additional information on the City's long-term debt can be found in Note 7 on pages 70-76 of this report.

#### **Economic Factors and Next Year's Budget**

Many economic factors were considered in the development of the City's fiscal year 2023 and 2024 budget. The most significant factors are described below.

Property values continue to rise significantly throughout California and the San Diego County area resulting in increases to total assessed property valuation in the City. However, since assessed value increases are capped at 2% per year per Prop 13, the City is only seeing consistent increases of 2% to 3% per year in property tax revenue. As a result, the projected increase in property tax revenues in the fiscal year 2023 and 2024 budget is approximately 3.0% above the actual revenues received in the prior year.

Fiscal year 2022 actuals for sales & use tax and district transactions and use tax revenue exceed budget estimates and expectations as inflation grew but consumer spending remained high. Sales & use tax and district transactions & use tax revenues are budgeted at a combined \$39.1 million for fiscal year 2023, a slight decline over fiscal year 2022 actuals. Staff forecasts year over year growth of 1.4% for fiscal year 2024 as interest rates increases, inflation, and a possible recession slow down the economy. Beyond fiscal year 2024, the City is forecasting sales tax revenue growth of 2.5% per year.

Fiscal year 2022 was the fifteenth full year of collection of the City's 1% district transactions & use tax. The tax measure ("Proposition 'D'") was approved by National City voters in June 2006 and became effective in October 2006. The initial measure was effective for a period of ten years; however, in November 2014, voters approved a measure to extend the tax for an additional twenty years. The tax now generates approximately \$15 million in revenue annually, allowing the City to continue to provide important programs and services to its citizens. In accordance with the measure, every five years an independent committee is appointed to evaluate the status of the district transactions and use tax. The committee's purpose is to report a recommendation to City Council on whether the tax should remain in effect at the rate of one percent, or whether the rate should be reduced, or the tax terminated. In fiscal year 2022, an independent evaluation committee convened and recommended to City Council to maintain the current tax rate of 1% for an additional five-year period. City Council approved the recommendation.

In fiscal year 2022, the City took action to refinance the City's unfunded accrued liability owed to CalPERS by issuing approximately \$84M in Pension Obligation Bonds (POB). The issuance provided the City with about \$20M in savings by reducing the interest rate on the liability from a then 7% (now 6.8%) charged by CalPERS to an average bond interest rate of 3%. In addition, the financing restructured the liability to smooth out future payments related to pension liabilities over the following fourteen years. Further details about the POB can be found in Note 7.

#### **Requests for Information**

This financial report is designed to provide a general overview of the City's finances for all those interested. Questions concerning any information provided in this report or requests for additional financial information should be addressed to the Administrative Services Director, 1243 National City Boulevard, National City, CA 91950.

## **BASIC FINANCIAL STATEMENTS**





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# GOVERNMENT -WIDE FINANCIAL STATEMENTS



### City of National City Statement of Net Position June 30, 2022

	Governmenta Activities	
ASSETS		
Current assets:		
Cash and investments	\$	119,229,655
Receivables:		
Accounts		2,962,102
Taxes		7,268,226
Leases		404,518
Interest		251,315
Due from other governments		516,558
Land held for resale		5,154,182
Inventories and prepaid items		120,772
Total current assets		135,907,328
Noncurrent assets:		
Restricted cash and investments:		
Section 115 pension trust		6,393,549
Section 115 OPEB trust		3,133,184
Held by fiscal agent		10,333
Leases receivable		3,155,223
Loans receivable		45,270,707
Non-depreciable capital assets		58,648,162
Depreciable capital assets, net		112,213,877
Total noncurrent assets		228,825,035
Total assets		364,732,363
DEFERRED OUTFLOWS OF RESOURCES		
Deferred loss on refunding		25,200
Pension-related deferred outflows		98,040,782
OPEB-related deferred outflows		412,212
Total deferred outflows of resources		98,478,194

## City of National City Statement of Net Position (Continued) June 30, 2022

	Governmental Activities
LIABILITIES	
Current liabilities:	
Accounts payable	\$ 4,877,874
Due to other governments	126,856
Accrued liabilities	3,453,342
Interest payable	1,833,645
Unearned revenue	7,536,100
Compensated absences - due within one year	1,827,398
Claims payable - due within one year	1,039,029
Long-term debt - due within one year	3,921,006
Total current liabilities	24,615,250
Noncurrent liabilities:	
Developer deposits	985,844
Total OPEB liability	4,786,498
Aggregate net pension liability	77,648,157
Compensated absences - due in more than one year	2,156,315
Claims payable - due in more than one year  Long-term debt - due in more than one year	9,926,971 89,264,792
•	
Total noncurrent liabilities	184,768,577
Total liabilities	209,383,827
DEFERRED INFLOWS OF RESOURCES	
Pension-related deferred inflows	28,049,754
OPEB-related deferred inflows	1,405,858
Lease-related	3,491,986
Total deferred inflows of resources	32,947,598
NET POSITION	
Net investment in capital assets	161,453,603
Restricted:	
General services	23,905,988
Community development	20,000
Public safety	206,028
Transportation	13
Housing	63,427,755
Debt service	962,877
Capital projects Investment in Section 115 OPEB trust	2,775,920
Investment in Section 115 OPEB trust Investment in Section 115 pension trust	3,133,184 6,393,549
•	
Total restricted	100,825,314
Unrestricted	(41,399,785)
Total net position	\$ 220,879,132

### City of National City Statement of Activities and Changes in Net Position For the Year Ended June 30, 2022

					Prog	gram Revenues			F	let (Expense) Revenue and Changes in Net Position
Functions/Programs		Expenses		Operating Capital Charges for Grants and Grants and Services Contributions Contributions		Grants and	(	Sovernmental Activities		
Primary government:										
Governmental activities:										
General government	\$	20,793,460	\$	6,476,152	\$	50,000	\$	-	\$	(14,267,308)
Public safety		38,710,643		3,455,987		2,317,204		-		(32,937,452)
Transportation		8,358,045		2,796,202		-		3,514,394		(2,047,449)
Community development		16,113,804		3,235,575		16,017,415		-		3,139,186
Health Culture and leisure		7,726,217		11,814,786		105,280		-		4,193,849
		8,428,049		577,948		43,840		-		(7,806,261)
Interest on long-term debt  Total governmental activities	-	2,298,786 102,429,004		28,356,650		18,533,739		3,514,394		(2,298,786) (52,024,221)
	Ta	eral revenues:  axes: Property taxes Sales taxes Franchise taxes Utilities user ta	xes							16,753,096 40,777,746 2,131,159 793,653 1,862,718
		Total taxes	Jane y	taxes						62,318,372
	I.	vestment earnin	vac (1	066)						(3,007,949)
		iscellaneous	igs (I	ussj						97,010
		Total genera	l rev	enues						59,407,433
		Change in no	et po	sition						7,383,212
		Net position	- beg	inning of year,	as res	stated (Note 15	6)		_	213,495,920
		Net position	- end	l of year					\$	220,879,132

## FUND FINANCIAL STATEMENTS





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## GOVERNMENTAL FUND FINANCIAL STATEMENTS

**General Fund** – This is the primary operating fund of the City. It is used to account for all revenues and expenditures that are not required to be accounted for in another fund.

Housing Asset Fund - This fund is used to account for activities of housing assistance and assistance to low income families.

Housing Choice Voucher Program ("Section 8") Fund - This fund is used to account for the activities of housing assistance program funded by HUD. The program provides rental assistance to low income families by subsidizing a portion of the rent directly to landlords on behalf of very low income households.

**Sewer Service Fund** - This fund is used to account for the collection of sewer connection fees and monthly sewer service charges used for the construction and maintenance of City sewers.

**ARPA Special Revenue Fund** - This fund is used to account for the proceeds and expenditures of the American Recovery Plan Act funding received by the City.

**Other Special Revenue Fund** - This represents a combination of minor and less active funds that the City has combined for reporting purposes.

**Housing Authority Special Revenue Fund** - This fund is used to account for the activities of the development of a viable urban community by providing decent housing, a suitable living environment, and expanding economic opportunities, principally for persons with low and moderate incomes.

**POB Debt Service Fund** - This fund is used to account for the sources and uses of and debt service on the 2021 Pension Obligation Bonds.

## **City of National City**

#### Balance Sheet Governmental Funds June 30, 2022

			Major Funds		
			Housing Choice		
		Housing Asset	Voucher Program	Sewer Service	ARPA
	General	Special Revenue	Special Revenue	Special Revenue	Special Revenue
	Fund	Fund	Fund	Fund	Fund
ASSETS					
Cash and investments	\$ 35,046,358	\$ 762,264	\$ 1,248,040	\$ 22,340,630	\$ 5,533,795
Receivables:					
Accounts	2,605,820	-	99,548	69,123	-
Taxes	6,872,320	-	-	28,616	-
Interest	151,757	1,008	-	47,422	-
Leases	3,559,741	-	-	-	-
Loans	-	10,474,674	-	-	-
Due from other funds	5,867,485	-	-	-	-
Due from other governments	90,198	-	-	3,715	-
Due from Successor Agency	-	-	-	-	-
Due from agency fund	-	-	-	-	-
Advances to other funds	-	-	-	-	-
Inventories and prepaid items	57,447	-	-	-	-
Land held for resale	3,909,182	1,245,000	-	-	-
Restricted cash and investments:					
Investment in Section 115 pension trust	6,393,549	-	-	-	-
Investment in Section 115 OPEB trust	3,133,184				
<b>Total assets</b>	\$ 67,687,041	\$ 12,482,946	\$ 1,347,588	\$ 22,489,506	\$ 5,533,795
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES Liabilities:					
Accounts payable	\$ 1,770,514	\$ 26,928	\$ 22,522	\$ 59,836	\$ 53,927
Due to other governments	126,856	\$ 20,728	Φ 22,322	\$ 57,650	ψ 55,721 -
Accrued liabilities	3,060,886	10,829	52,197	42,910	_
Due to other funds	5,000,000	10,029	52,157	12,510	_
Deposits	118,052	_	_	_	_
Unearned revenue	2,055,144	_	_	_	5,479,868
Total liabilities	7,131,452	37,757	74,719	102,746	5,533,795
Total natifices	7,131,432	31,131	/4,/17	102,740	3,333,173
Deferred inflows of resources:					
Lease-related	3,491,986	-	-	-	-
Unavailable revenues					
<b>Total deferred inflows of resources</b>	3,491,986				
Fund Balances:					
Nonspendable	3,966,629	1,245,000	_	_	_
Restricted	9,546,733	11,200,189	1,272,869	22,386,760	_
Committed	15,680,000	-			<u>-</u>
Assigned	8,400,718	-	-	_	<u>-</u>
Unassigned (deficit)	19,469,523	_	_	_	<u>-</u>
Total fund balances	57,063,603	12,445,189	1,272,869	22,386,760	
	37,003,003	12,443,189	1,2/2,809	44,380,700	
Total liabilities, deferred inflows of resources, and fund balances	\$ 67,687,041	\$ 12,482,946	\$ 1,347,588	\$ 22,489,506	\$ 5,533,795

(Continued)

## City of National City Balance Sheet (Continued) Governmental Funds June 30, 2022

			Major Funds				
			Housing				
		Other	Authority	POB		Other	Total
			•	Debt Service	C	overnmental	Governmental
	_		Special Revenue		G		
		Fund	Fund	Fund		Funds	Funds
ASSETS							
Cash and investments	\$ '	7,414,840	\$ 16,086,044	\$ -	\$	6,266,313	\$ 94,698,284
Receivables:							
Accounts		16,840	45	-		109,161	2,900,537
Taxes		-	-	-		367,290	7,268,226
Interest		6,999	34,063	-		10,066	251,315
Leases		-	-	-		-	3,559,741
Loans		-	34,144,038	-		651,995	45,270,707
Due from other funds		-	-	-		-	5,867,485
Due from other governments		422,645	-	-		-	516,558
Due from Successor Agency		-	-	-		-	-
Due from agency fund		-	-	-		-	-
Advances to other funds		-	-	-		-	-
Inventories and prepaid items		-	25,805	-		-	83,252
Land held for resale		_	-	_		-	5,154,182
Restricted cash and investments:							
Investment in Section 115 pension trust		_	_	_		_	6,393,549
Investment in Section 115 OPEB trust		_	_	_		_	3,133,184
Total assets	\$	7,861,324	\$ 50,289,995	\$ -	\$	7,404,824	\$175,097,019
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES							
Liabilities:							
Accounts payable	\$	1,388,817	\$ 138,038	\$ -	\$	318,945	\$ 3,779,527
Due to other governments	Ψ	-	-	Ψ -	Ψ	510,515	126,856
Accrued liabilities		24,149	14,142	_		209,420	3,414,533
Due to other funds		5,665,091	- 1,112	_		202,394	5,867,485
Deposits	•	779,519	88,273	_		202,571	985,844
Unearned revenue		-	-	_		1,088	7,536,100
		7.057.576	240,452	-	_		
Total liabilities		7,857,576	240,453			731,847	21,710,345
Deferred inflows of resources:							
Lease-related		_	_	_		_	3,491,986
Unavailable revenues		_	491,824	_		_	491,824
Total deferred inflows of resources		_	491,824	_			3,983,810
Fund Balances:							
Nonspendable		-	25,805	-		-	5,237,434
Restricted		3,748	49,531,913	-		6,883,102	100,825,314
Committed		-	-	-		-	15,680,000
Assigned		-	-	-		-	8,400,718
Unassigned (deficit)		-				(210,125)	19,259,398
Total fund balances		3,748	49,557,718			6,672,977	149,402,864
Total liabilities, deferred inflows of resources, and fund balances	\$	7,861,324	\$ 50,289,995	\$ -	\$	7,404,824	\$175,097,019
	<u> </u>	. , ,	+,,	<del>-</del>	4	.,.0.,021	,0,7,017

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## City of National City Reconciliation of the Governmental Funds Balance Sheet to the Government-Wide Statement of Net Position June 30, 2022

Total Fund Balances - Total Governmental Funds	\$ 149,402,864
Amounts reported for governmental activities in the Statement of Net Position were different because:	
Capital assets used in governmental activities were not financial resources and therefore were not reported in governmental funds.	
Government-wide Statement of Net Position	170,862,039
Less: internal service funds' capital assets	(4,926,651)
Total capital assets	165,935,388
Interest payable on long-term debt did not require current financial resources. Therefore, interest payable was not reported as a liability in Governmental Funds Balance Sheet (net of \$5,914 in internal service funds).	(1,827,731)
Long-term liabilities were not due and payable in the current period and therefore were not reported in the governmental funds.	
Amount reported in Government-wide Statement of Net Position:	
Compensated absences - due within one year	(1,827,398)
Compensated absences - due in more than one year	(2,156,315)
Claims payable - due within one year	(1,039,029)
Claims payable - due in more than one year	(9,926,971)
Long-term debt - due within one year	(3,921,006)
Long-term debt - due in more than one year	(89,264,792)
Aggregate net pension liability	(77,648,157)
Total OPEB liability	(4,786,498)
	(190,570,166)
Less: amount reported in internal service funds	
Capital leases payable - due within one year	151,532
Capital leases payable - due in more than one year	326,372
Compensated absences - due within one year	109,593
Claims payable - due within one year	1,039,029
Claims payable - due in more than one year	9,926,971
	11,553,497
Net long-term liabilities	(179,016,669)
Deferred outflows of resources related to pensions are not available for current period and, therefore, are deferred in the governmental funds or not recorded in the governmental funds.	98,040,782
Deferred outflows of resources related to OPEB are not available for current period and, therefore, are deferred in the governmental funds or not recorded in the governmental funds.	412,212
Deferred inflows of resources related to pensions are not available for current period and, therefore, are deferred in the governmental funds or not recorded in the governmental funds.	(28,049,754)
Deferred inflows of resources related to OPEB are not available for current period and, therefore, are deferred in the governmental funds or not recorded in the governmental funds.	(1,405,858)
Deferred amounts on refunding are not available for current period and, therefore, are deferred in the governmental funds or not recorded in the governmental funds.	25,200
Unavailable revenues are deferred in the governmental funds, but are recognized as revenues in the Government-wide statement of Net Position.	491,824
Internal service funds were used by management to charge the costs of certain activities to individual funds. The assets and liabilities of the internal service funds were included in governmental activities in the Government-wide Statement of Net Position.	16,870,874
Net Position of Governmental Activities	
13CL I OSIGION OF GOVERNMENTAL ACTIVITIES	\$ 220,879,132

## City of National City Statement of Revenues, Expenditures, and Changes in Fund Balance **Governmental Funds**

### For the Year Ended June 30, 2022

			Ν	lajor Funds		
	General Fund	ousing Asset cial Revenue Fund	Ho Voi	using Choice ucher Program ecial Revenue Fund	ewer Service ecial Revenue Fund	ARPA Fund
REVENUES:						
Taxes	\$ 58,055,986	\$ -	\$	-	\$ -	\$ -
Licenses and permits	1,027,101	-		-	67,550	-
Fines and forfeitures	1,118,543	-		28,748	-	-
Use of money and property	(622,905)	270,303		363	(274,903)	-
Intergovernmental	1,650,917	-		14,255,356	-	3,525,586
Charges for services	3,499,318	-		-	11,055,251	-
Other revenues	 827,561	 3,982			 	 
Total revenues	 65,556,521	 274,285		14,284,467	10,847,898	3,525,586
EXPENDITURES:						
Current:						
General Government	6,354,312	-		-	-	3,341,026
Public Safety	40,793,529	-		-	-	-
Transportation	3,249,445	-		-	-	-
Community Development	184,148	145,893		13,969,798	-	-
Health	-	-		-	7,626,002	-
Culture and Leisure	3,500,623	-		-	-	<del>-</del>
Capital outlay	1,791,456	-		-	26,258	184,560
Debt service:	202.125					
Principal	293,127	-		4.000	21 200	-
Interest and fiscal charges	 358,823	 		4,000	 21,300	 
Total expenditures	 56,525,463	 145,893		13,973,798	7,673,560	 3,525,586
REVENUES OVER						
(UNDER) EXPENDITURES	 9,031,058	 128,392		310,669	3,174,338	 
OTHER FINANCING SOURCES (USES):						
Proceeds from debt issuance	-	-		-	-	-
Discount on debt issuance	-	-		-	-	-
Costs of debt issuance	-	-		-	-	-
Pass-through payment to other agencies	(2,017)	-		-	-	-
Transfers in	24,956	-		-	<u>-</u>	-
Transfers out	 (2,883,445)				 (25,000)	 
Total other financing sources (uses)	 (2,860,506)	 			 (25,000)	 
CHANGES IN FUND BALANCES	6,170,552	128,392		310,669	3,149,338	-
FUND BALANCES:						
Beginning of year	50,893,051	 12,316,797		962,200	 19,237,422	 
End of year	\$ 57,063,603	\$ 12,445,189	\$	1,272,869	\$ 22,386,760	\$ 

(continued)

## City of National City Statement of Revenues, Expenditures, and Changes in Fund Balance (Continued) **Governmental Funds**

#### For the Year Ended June 30, 2022

			Major Funds					
	Other Special Revenue Fund		Housing Authority Special Revenue Fund	POB Debt Service Fund		Other Governmental Funds		Total Governmental Funds
REVENUES:	<b>.</b>			•		•	<b></b>	<b>* *** *** *** *** ** ** </b>
Taxes Licenses and permits	\$ 471,0 470,4		\$ -	\$	-	\$	5,399,586	\$ 63,926,579 1,565,077
Fines and forfeitures	49,2		-		_		2,672	1,199,213
Use of money and property	(40,2		833,268		_		(36,509)	129,417
Intergovernmental	4,707,1		-		-		3,692,522	27,831,520
Charges for services	315,9	909	-		-		-	14,870,478
Other revenues		350	70,344				100,676	1,002,913
Total revenues	5,973,8	381	903,612				9,158,947	110,525,197
EXPENDITURES:								
Current:								
General Government	1,753,1	133	-	26,813			-	38,261,566
Public Safety	1,463,0	88(	-	56,440	5,905		9,612	98,713,134
Transportation	100	-	-		-		1,684,411	4,933,856
Community Development Health	108,9		1,040,814		-		657,891	16,107,479
Culture and Leisure	189,4 204,0		-		-		59,389 4,176,280	7,874,798 7,880,999
Capital outlay	3,806,2		10,739,542		_		1,859,389	18,407,406
Debt service:	2,000,2	-01	10,700,012				1,000,000	10,107,100
Principal		-	-		-		835,391	1,128,518
Interest and fiscal charges		_			-		155,706	539,829
Total expenditures	7,524,8	360	11,780,356	83,260	0,000		9,438,069	193,847,585
REVENUES OVER								
(UNDER) EXPENDITURES	(1,550,9	979)	(10,876,744)	(83,260	0,000)		(279,122)	(83,322,388)
OTHER FINANCING SOURCES (USES):								
Proceeds from debt issuance		-	-	83,895	5,000		-	83,895,000
Discount on debt issuance		-	-		2,838)		-	(142,838)
Costs of debt issuance		-	-	(492	2,162)		-	(492,162)
Pass-through payment to other agencies	(21.3	-	-		-		1 072 404	(2,017)
Transfers in Transfers out	631,3	500)	(526,641)		-		1,873,484	2,529,757 (3,440,586)
				92.26	2 000		1 072 404	
Total other financing sources (uses)	625,8	81/	(526,641)	83,260	0,000		1,873,484	82,347,154
CHANGES IN FUND BALANCES	(925,	162)	(11,403,385)		-		1,594,362	(975,234)
FUND BALANCES:								
Beginning of year	928,9	910	60,961,103				5,078,615	150,378,098
End of year	\$ 3,7	748	\$ 49,557,718	\$		\$	6,672,977	\$ 149,402,864

(concluded)

## **City of National City**

# Reconciliation of the Governmental Statement of Revenues, Expenditures, and Changes in Fund Balances to the Government-Wide Statement of Activities and Changes in Net Position For the Year Ended June 30, 2022

Amounts reported for governmental activities in the Statement of Activities were different because:  Governmental funds reported capital outlay as expenditures. However, in the Government-Wide Statement of Activities and Changes in Net Position, the cost of those assets was allocated over their estimated useful lives as depreciation expense. This was the unrount of capital assets vectored in the current period in the Covernment-Wide Statement of Activities and Changes in Net Position, but they did not require the use of current financial resources. Therefore, depreciation expense was not reported as expenditures in the Governmental Funds. This amount did not include the depreciation expense for Internal Service Funds in the amount of \$1,050,074.  Repayment of long-term liabilities was an expenditures in governmental funds, but the repayment reduced long-term liabilities in the Government-Wide Statement of Net Position (net of repayment in internal service Funds).  Principal and government-Wide Statement of Net Position (net of repayment in internal service funds).  Principal payment of long-term liabilities was an expenditures in governmental funds, but the repayment reduced long-term liabilities in the Government-Wide Statement of Net Position (net of repayment in internal service funds).  Principal payment of long-term debt was recorded as other financing sucress were not reported as expenditures in the Governmental Funds.  Bond premium  1,605  Deferred amount on refunding  Certain long-term liabilities were reported in the Government-Wide Statement of Activities and Changes in Net Position, but they did not require the use of current financial resources. Therefore, long-term liabilities were not reported as expenditures in governmental funds. These amounts represented the changes in long-term liabilities from prior year.  Changes in compensated absences  Changes in the not pension liability  The net effect of various miscellaneous transactions involving the OPEB plan (i.e. deferred inflow/outflow amortizatio	Net Change in Fund Balances - Total Governmental Funds	\$ (975,234)
Not Position, the cost of those assets was allocated over their estimated useful lives as depreciation expense. This was the amount of capital assets recorded in the current period (net of \$0 added in internal service funds).  Depreciation expense on capital assets was reported in the Government-Wide Statement of Activities and Changes in Net Position, but they did not require the use of current financial resources. Therefore, depreciation expense was not reported as expenditures in the Governmental Funds. This amount did not include the depreciation expense for Internal Service Funds in the amount of \$1,050,974.  (6,384,246)  Principal and discount on long-term debt was recorded as other financing sources in the Governmental Funds but is recorded as a long-term liabilities in the Government-Wide Statement of Net Position (net of repayment in internal service funds).  Principal payment of long-term liabilities was an expenditures in governmental funds, but the repayment reduced long-term liabilities in the Government-Wide Statement of Net Position (net of repayment in internal service funds).  Principal payment of long-term debt  Amortization expenses were reported in the Government-Wide Statement of Activities and Changes in Net Position, but they did not require the use of current financial resources. Therefore, amortization expenses were not reported as expenditures in the Governmental Funds.  Bond premium  Deferred amount on refunding  Certain long-term liabilities were reported in the Government-Wide Statement of Activities and Changes in Net Position, but they did not require the use of current financial resources. Therefore, long-term liabilities were not reported as expenditures in governmental funds. These amounts represented the changes in long-term liabilities from prior year.  Changes in compensated absences  Changes in the ord PEB liabilities  1,239,209  Changes in the ord PEB liabilities  1,239,209  Changes in the ord PEB liabilities were reported as revenue in the Government-Wide Statement of Net	Amounts reported for governmental activities in the Statement of Activities were different because:	
did not require the use of current financial resources. Therefore, depreciation expense was not reported as expenditures in the Governmental Funds. This amount did not include the depreciation expense for Internal Service Funds in the amount of \$1,050,974.  (6,384,246) Principal and discount on long-term debt was recorded as other financing sources in the Governmental Funds but is recorded as a long-term liability on the Government-Wide Statements.  Repayment of long-term liabilities was an expenditures in governmental funds, but the repayment reduced long-term liabilities in the Government-Wide Statement of Net Position (not of repayment in internal service funds).  Principal payment of long-term debt  Amortization expenses were reported in the Government-Wide Statement of Activities and Changes in Net Position, but they did not require the use of current financial resources. Therefore, amortization expenses were not reported as expenditures in the Governmental Funds.  Bond premium  Deferred amount on refunding  Certain long-term liabilities were reported in the Government-Wide Statement of Activities and Changes in Net Position, but they did not require the use of current financial resources. Therefore, long-term liabilities were not reported as expenditures in governmental funds.  These amounts represented the changes in long-term liabilities from prior year.  Changes in ecompensated absences  Changes in ent OPEB Inabilities  Changes in the net pension liability  The net effect of various miscellaneous transactions involving pension plans (i.e. deferred inflow/outflow amortization) decreased net position.  Unavailable revenues in the governmental funds were reported as revenue in the Government-Wide Statement of Net Position as follows:  Investment earnings  (712,981)  Interest expense on long-term debt was reported in the Government-Wide Statement of Activities and Changes in Net Position, but it did not require the use of current financial resources. This amount represented the change in accrued interest f	Net Position, the cost of those assets was allocated over their estimated useful lives as depreciation expense. This was the amount of capital	7,360,855
Repayment of long-term liabilities was an expenditures in governmental funds, but the repayment reduced long-term liabilities in the Government-Wide Statement of Net Position (net of repayment in internal service funds).  Principal payment of long-term debt  Amortization expenses were reported in the Government-Wide Statement of Activities and Changes in Net Position, but they did not require the use of current financial resources. Therefore, amortization expenses were not reported as expenditures in the Governmental Funds.  Bond premium  Deferred amount on refunding  Certain long-term liabilities were reported in the Government-Wide Statement of Activities and Changes in Net Position, but they did not require the use of current financial resources. Therefore, long-term liabilities were not reported as expenditures in governmental funds.  These amounts represented the changes in long-term liabilities from prior year.  Changes in compensated absences  Changes in net OPEB liabilities  1,239,209  Changes in the net pension liability  The net effect of various miscellaneous transactions involving pension plans (i.e. deferred inflow/outflow amortization, contributions after measurement date) decreased net position.  Unavailable revenues in the governmental funds were reported as revenue in the Government-Wide Statement of Net Position as follows:  Investment earnings  (712,981)  Interest expense on long-term debt was reported in the Government-Wide Statement of Activities and Changes in Net Position, but it did not require the use of current financial resources. This amount represented the change in accrued interest from prior year.  (1,756,362)  Interest expense on long-term debt was reported in the Government-Wide Statement of Activities and Changes in Net Position, but it did not require the use of current financial resources. This amount represented the change in accrued interest from prior year.  (1,756,362)	did not require the use of current financial resources. Therefore, depreciation expense was not reported as expenditures in the Governmental	(6,384,246)
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Bond premium Deferred amount on refunding  Certain long-term liabilities were reported in the Government-Wide Statement of Activities and Changes in Net Position, but they did not require the use of current financial resources. Therefore, long-term liabilities were not reported as expenditures in governmental funds. These amounts represented the changes in long-term liabilities from prior year.  Changes in compensated absences Changes in net OPEB liabilities Changes in the net pension liability  The net effect of various miscellaneous transactions involving pension plans (i.e. deferred inflow/outflow amortization, contributions after measurement date) decreased net position.  The net effect of various miscellaneous transactions involving the OPEB plan (i.e. deferred inflow/outflow amortization) decreased net position.  Unavailable revenues in the governmental funds were reported as revenue in the Government-Wide Statement of Net Position as follows: Investment earnings  (712,981)  Interest expense on long-term debt was reported in the Government-Wide Statement of Activities and Changes in Net Position, but it did not require the use of current financial resources. This amount represented the change in accrued interest from prior year.  (1,756,362)  Internal service funds were used by management to charge the costs of certain activities to individual funds. The net revenue of internal service funds was reported with governmental activities.	require the use of current financial resources. Therefore, amortization expenses were not reported as expenditures in the Governmental	
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Changes in net OPEB liabilities 1,239,209 Changes in the net pension liability 36,136,908  The net effect of various miscellaneous transactions involving pension plans (i.e. deferred inflow/outflow amortization, contributions after measurement date) decreased net position.  54,531,625  The net effect of various miscellaneous transactions involving the OPEB plan (i.e. deferred inflow/outflow amortization) decreased net position.  Unavailable revenues in the governmental funds were reported as revenue in the Government-Wide Statement of Net Position as follows: Investment earnings  (712,981)  Interest expense on long-term debt was reported in the Government-Wide Statement of Activities and Changes in Net Position, but it did not require the use of current financial resources. This amount represented the change in accrued interest from prior year.  (1,756,362)  Internal service funds were used by management to charge the costs of certain activities to individual funds. The net revenue of internal service funds was reported with governmental activities.  1,860,588	require the use of current financial resources. Therefore, long-term liabilities were not reported as expenditures in governmental funds.	
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service funds was reported with governmental activities. 1,860,588		(1,756,362)
Change in Net Position of Governmental Activities \$ 7,383,212	· · · ·	1,860,588
	Change in Net Position of Governmental Activities	\$ 7,383,212

## PROPRIETARY FUND FINANCIAL STATEMENTS

**Internal Service Funds** are funds used to account for interdepartmental operations where it is the stated intent that costs of providing services to the departments of the City on a continuing basis be financed or recovered primarily by charges to the user departments.



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### City of National City Statement of Net Position Proprietary Funds June 30, 2022

ACCITE	Governmental Activities Internal Service Funds
ASSETS	
Current assets:	
Cash and investments	\$ 24,531,371
Accounts receivable	61,565
Prepaid items and deposits	37,520
Total current assets	24,630,456
Noncurrent assets:	
Restricted cash and investments	10,334
Capital assets:	4 026 651
Depreciable assets, net of accumulated depreciation	4,926,651
Total capital assets, net	4,926,651
Total noncurrent assets	4,936,985
Total assets	29,567,441
LIABILITIES AND	
NET POSITION	
Liabilities:	
Current liabilities:	
Accounts payable and accrued liabilities	1,098,347
Salaries payable	38,809
Interest payable	5,914
Capital leases payable - due within one year	151,532
Compensated absences - due within one year	109,593
Claims payable - due within one year	1,039,029
Total current liabilities	2,443,224
Noncurrent liabilities:	
Capital leases payable - due in more than one year	326,372
Claims payable - due in more than one year	9,926,971
Total noncurrent liabilities	10,253,343
Total liabilities	12,696,567
Net Position:	
Net investment in capital assets	4,448,747
Restricted:	10.224
Debt service	10,334
Total restricted	10,334
Unrestricted	12,411,793
Total net position	\$ 16,870,874

# City of National City Statement of Revenues, Expenses, and Changes in Net Position Proprietary Funds For the Year Ended June 30, 2022

	Governmental Activities Internal Service Funds
OPERATING REVENUES:	
Charges for services Other	\$ 11,587,361 540,165
Total operating revenues	12,127,526
OPERATING EXPENSES:	
Operations and administration  Maintenance  Depreciation	5,673,963 4,426,468 1,050,974
Total operating expenses	11,151,405
OPERATING INCOME	976,121
NONOPERATING REVENUES (EXPENSES):	
Interest expense	(26,362)
Total nonoperating revenues (expenses)	(26,362)
INCOME (LOSS) BEFORE TRANSFERS	949,759
TRANSFERS	
Transfers in	910,829
Total transfers	910,829
CHANGES IN NET POSITION	1,860,588
NET POSITION:	
Beginning of year	15,010,286
End of year	\$ 16,870,874

## **City of National City Statement of Cash Flows**

## Proprietary Funds For the Year Ended June 30, 2022

	Governmental Activities Internal Service Funds
CASH FLOWS FROM OPERATING ACTIVITIES:	
Cash received from other funds Cash payments for goods and services Other operating revenues	\$ 11,587,361 (10,651,663) 540,165
Net cash provided by operating activities	1,475,863
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:	
Principal paid on capital lease Interest paid	(144,258) (28,147)
Net cash provided by (used in) capital and related financing activities	(172,405)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:	
Amounts received from (paid to) other funds Transfers in	(473,878) 910,830
Net cash provided by noncapital financing activities	436,952
Net change in cash and cash equivalents	1,740,410
CASH AND CASH EQUIVALENTS:	
Beginning of year	22,801,295
End of year	\$ 24,541,705
RECONCILIATION TO STATEMENT OF NET POSITION: Cash and investments	\$ 24,531,371
Restricted cash and investments	10,334
Total cash and cash equivalents	\$ 24,541,705
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY OPERATING ACTIVITIES:	
Operating income Adjustments to reconcile operating income to net cash	\$ 976,121
provided by operating activities:  Depreciation	1,050,974
Changes in operating assets and liabilities: Accounts receivable	_
Inventories	- -
Prepaid items and deposits	<u> </u>
Accounts payable and accrued liabilities Salaries payable	348,463 (16,249)
Compensated absences	98,554
Claims payable	(982,000)
Notes payable Advances from other funds	-
Total adjustments	499,742
Net cash provided by operating activities	\$ 1,475,863
The same provided by operating activities	Ψ 1,173,003



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## FIDUCIARY FUND FINANCIAL STATEMENTS

**Custodial Fund** – This fund is used to account for assets held by the City in a trustee capacity for individuals, private organizations, other governments and/or other funds.

The Successor Agency to the Community Development Commission as the National City Redevelopment Agency ("Successor Agency") Private-Purpose Trust Fund – This fund is used to account for monies received from the San Diego County Auditor Controller for the payment of the enforceable obligations of the former National City Redevelopment Agency. These funds are restricted for the sole purpose of payment of items on an approved Recognized Payment Obligation Schedule (ROPS).



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# City of National City Statement of Fiduciary Net Position Fiduciary Activities June 30, 2022

	 Custodial Fund		Successor Agency Private-Purpose Trust Fund	
ASSETS				
Cash and investments	\$ 2,368,972	\$	4,341,709	
Receivables:				
Accounts	-		49,430	
Loans	-		326,402	
Restricted cash and investments with fiscal agent	 		1,464	
Total assets	 2,368,972		4,719,005	
DEFERRED OUTFLOWS OF RESOURCES				
Deferred amount on refunding	-		4,934,988	
Total deferred outflows of resources	 -		4,934,988	
LIABILITIES				
Accounts payable and accrued liabilities	43,034		-	
Interest payable	-		371,859	
Long-term debt - due within one year	-		3,208,000	
Long-term debt - due in more than one year	-		32,728,000	
Developer deposits	 <u>-</u>		25,000	
Total liabilities	43,034		36,332,859	
NET POSITION (DEFICIT)				
Restricted	2,325,938		_	
Unrestricted (deficit)	-,,		(26,678,866)	
Total net position (deficit)	\$ 2,325,938	\$	(26,678,866)	

# City of National City Statement of Changes in Fiduciary Net Position Fiduciary Activities For the Year Ended June 30, 2022

	Custodial Fund		Successor Agency Private-Purpose Trust Fund	
ADDITIONS:				
Property taxes	\$	-	\$	3,485,844
Investment income		-		5,096
Miscellaneous		100,819		39,936
Total additions		100,819		3,530,876
DEDUCTIONS: Enforceable obligations				8,128
Community development		_		1,311,255
Administrative expenses		_		251,348
Total deductions		-		1,570,731
Changes in Net Position		100,819		1,960,145
NET POSITION (DEFICIT):				
Beginning of year, as restated (Note 15)		2,225,119		(28,639,011)
End of year	\$	2,325,938	\$	(26,678,866)

## NOTES TO THE BASIC FINANCIAL STATEMENTS





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# City of National City Index to the Notes to the Basic Financial Statements For the Year Ended June 30, 2022

NOTE	DESCRIPTION	<b>PAGE</b>
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4	Loans Receivable	65
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#### Note 1 – Reporting Entity and Summary of Significant Accounting Policies

The basic financial statements of the City of National City, California (the "City") have been prepared in conformity with accounting principles generally accepted of the United States of America ("US GAAP") as applied to governmental agencies. The Governmental Accounting Standards Board ("GASB") is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below.

#### A. Reporting Entity

The City was incorporated September 17, 1887 under the general laws of the State of California. The City operates under a Council-Manager form of government and provides basic local governmental services including public safety (police and fire), maintenance and construction of public improvements, cultural, recreation, planning, zoning, transportation, health services and general administration. In addition, the City operates the Community Development Commission (which formerly included the Morgan Towers and Kimball Towers Enterprise Funds). The City sold Kimball Towers and Morgan Towers to two not-for-profit organizations on March 28, 2019. The sale was intended to ensure the feasibility of the renovation, since not-for-profit organizations have financing sources that are unavailable to a developer such as a City.

In evaluating how to define the City for financial reporting purposes, management has considered all potential component units. The primary criteria for including a potential component unit within the reporting entity are the governing body's financial accountability and a financial benefit or burden relationship and whether it is misleading to exclude. A primary government is financially accountable and shares a financial benefit or burden relationship if it appoints a voting majority of an organization's governing body and it is able to impose its will on the organization, or if there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on the primary government. A primary government may also be financially accountable if an organization is fiscally dependent on the primary government regardless of whether the organization has a separately elected governing board, a governing board appointed by a higher level of government, or a jointly appointed board, and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on the primary government.

#### Blended Component Units

The financial reporting entity consists of the primary government, the City, and its component units. Component units are legally separate entities for which the elected officials of the primary government are financially accountable. In addition, component units can be other organizations for which the primary government is accountable and their exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

Blended component units, although legally separate entities, are, in substance part of the government's operation and so data from these units are combined with data of the primary government. Discretely presents component units, on the other hand, are reported in a separate column in the combined financial statements to emphasize that they are legally separate from the government.

Although the following are legally separate from the City, they have been "blended" as though they are part of the City because the component unit's governing body is substantially the same as the City's and there is a financial benefit or burden relationship between the City and the component unit; management of the City has operational responsibilities for the component units; and/or the component units provide services entirely, or almost entirely, to the City or otherwise exclusively, or almost exclusively, benefits the City, even though it does not provide services directly to it.

#### Note 1 – Reporting Entity and Summary of Significant Accounting Policies (Continued)

#### A. Reporting Entity (Continued)

Blended Component Units (Continued)

#### **National City Joint Powers Financing Authority**

The National City Joint Powers Financing Authority (the "NCJPFA") was created pursuant to a joint exercise of powers agreement entered into by and between the City and the CDC on April 16, 1991. The purpose of such agreement was to provide for the financing and construction of a new police facility and a new community center. The NCJPFA is administered by a commission consisting of the members of the City Council and all voting power of the NCJPFA resides in the commission. The NCJPFA exclusively benefits the City. In 2017 the NCJPFA facilitated the lease financing of the 2017 Energy Savings Project. There are no separate financial statements available.

#### Parking Authority of the City of National City

In July 1977, the Parking Authority of the City of National City (the "Parking Authority") was activated pursuant to the Parking Law of 1949 for the financing and construction of the Plaza Bonita Parking Facility. Currently it is used to account for the City's parking enforcement activities and developing solutions to demand for parking in various sections of the City. The City Council is the governing board of the Authority. The Authority exclusively benefits the City. The capital assets of the Parking Authority have been included in the Government-Wide Financial Statements. There are no separate financial statements available.

#### Community Development Commission of the City of National City

The National City Redevelopment Agency (the "RDA"), pursuant to provisions of the California Health and Safety Code, was established in April 1967 to undertake and carry out the redevelopment of certain areas within the City that were determined to be blighted. In 1975, the City formed the Housing Authority and concurrently established the Community Development Commission (the "CDC") to oversee both the RDA and the Housing Authority. In 2012, redevelopment agencies throughout the state of California were dissolved, including the National City RDA. The CDC remains as an active entity with respect to its Housing Authority functions. The City Council is the Governing Board of the CDC. There are no separate financial statements available.

The following specific criteria were used in determining the status of these component units:

- Members of the City Council also act as the governing body of the NCJPFA, the Parking Authority, and the CDC;
- The City, the NCJPFA, the Parking Authority, and the CDC are financially interdependent;
- The NCJPFA, the Parking Authority, and the CDC are managed by employees of the City, who provide various support functions including financial reporting and investment decisions.

#### Note 1 – Reporting Entity and Summary of Significant Accounting Policies (Continued)

#### B. Basis of Accounting and Measurement Focus

The accounts of the City are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for by providing a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures or expenses, as appropriate. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance-related legal and contractual provisions. The minimum number of funds is maintained in accordance with legal and managerial requirements.

The Statement of Net Position and Balance Sheet – Governmental Funds report separate sections for deferred outflows of resources, and deferred inflows of resources, when applicable.

<u>Deferred Outflows of Resources</u> represent outflows of resources (consumption of net position) that apply to future periods and that, therefore, will not be recognized as an expense until that time.

<u>Deferred Inflows of Resources</u> represent inflows of resources (acquisition of net position) that apply to future periods and that, therefore, are not recognized as revenue until that time.

#### Government - Wide Financial Statements

The City's Government-Wide Financial Statements include a Statement of Net Position and a Statement of Activities and Changes in Net Position. These statements present summaries of governmental and business-type activities for the City accompanied by a total column. Fiduciary activities of the City are not included in these statements.

These financial statements are presented on an "economic resources" measurement focus and the accrual basis of accounting. Accordingly, all of the City's assets and liabilities, including capital assets, as well as infrastructure assets, and long-term liabilities, are included in the accompanying Statement of Net Position. The Statement of Activities presents changes in net position. Under the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which the liability is incurred.

Certain types of transactions are reported as program revenues for the City in three categories:

- > Charges for services
- > Operating grants and contributions
- Capital grants and contributions

Certain eliminations have been made in regards to interfund activities, payables and receivables. All internal balances in the Statement of Net Position have been eliminated except those representing balances between the governmental activities and the business-type activities, which are presented as internal balances and eliminated in the total primary government column. In the Statement of Activities and Changes in Net Position, internal service fund transactions have been eliminated; however, those transactions between governmental and business-type activities have not been eliminated. The following interfund activities have been eliminated:

- > Due to/from other funds
- > Advances to/from other funds
- > Transfers in/out

#### Note 1 – Reporting Entity and Summary of Significant Accounting Policies (Continued)

#### B. Basis of Accounting and Measurement Focus (Continued)

#### Governmental Fund Financial Statements

Governmental Fund Financial Statements include a Balance Sheet and a Statement of Revenues, Expenditures and Changes in Fund Balances for all major governmental funds and non-major funds aggregated. An accompanying schedule is presented to reconcile and explain the differences in net position as presented in these statements to the net position presented in the Government-Wide Financial Statements. The City has presented all major funds that met the applicable criteria.

All governmental funds are accounted for on a spending or "current financial resources" measurement focus and the modified accrual basis of accounting. Accordingly, only current assets and current liabilities are included on the Balance Sheet. The Statement of Revenues, Expenditures and Changes in Fund Balances presents increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Under the modified accrual basis of accounting, revenues are recognized in the accounting period in which they become both measurable and available to finance expenditures of the current period.

Revenues are recognized as soon as they are both "measurable" and "available". Revenues are considered to be available when they are collectible within the current period or as soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. The primary revenue sources, which have been treated as susceptible to accrual by the City, are property tax, sales tax, intergovernmental revenues and other taxes. Expenditures are recorded in the accounting period in which the related fund liability is incurred.

The Reconciliation of the Fund Financial Statements to the Government-Wide Financial Statements is provided to explain the differences created by the integrated approach of GASB Statement No. 34.

The City reports the following major governmental funds:

**General Fund** – This is the primary operating fund of the City. It is used to account for all revenues and expenditures that are not required to be accounted for in another fund.

**Housing Asset Special Revenue Fund** – This fund was established in 2012 pursuant to the redevelopment agency dissolution legislation to account for the assets and activities of the former RDA's Low-and-Moderate-Income Housing Fund.

Housing Choice Voucher Program ("Section 8") Special Revenue Fund - This fund is used to account for the activities of Housing Assistance Program. The program provides rental assistance to low-income families by subsidizing a portion of the rent directly to landlords on behalf of low-income households. The major revenue source for this fund is Housing Assistance Payments and Administrative Fees.

**Sewer Service Special Revenue Fund** - This fund is used to account for the collection of sewer connection fees and sewer service charges billed and paid via the County's annual property tax collection system which are used for the construction and maintenance of the City's sewer system. The major revenue source for this fund is the sewer service charge.

**ARPA Special Revenue Fund** – This fund is used to account for the proceeds and expenditures of the American Recovery Plan Act funding received by the City.

**Other Special Revenue Fund** - This represents a combination of minor and less active funds that the City has combined for reporting purposes. The major revenue sources consist of intergovernmental revenues, user-charge fees, franchise fees, and development impact fees.

#### Note 1 – Reporting Entity and Summary of Significant Accounting Policies (Continued)

#### B. Basis of Accounting and Measurement Focus (Continued)

Governmental Fund Financial Statements (Continued)

**Housing Authority Special Revenue Fund** - This fund is used to account for the activities of the development of a viable urban community by providing decent housing, a suitable living environment, and expanding economic opportunities, principally for persons with low and moderate incomes.

**POB Debt Service Fund** - This fund is used to account for the sources and uses of and debt service on the 2021 Pension Obligation Bonds.

#### Proprietary Fund Financial Statements

Proprietary Fund Financial Statements include a Statement of Net Position, a Statement of Revenues, Expenses and Changes in Net Position, and a Statement of Cash Flows. All of the City's proprietary funds are internal service funds. A column representing internal service funds is presented in these statements. Internal service fund balances and activities have been combined with the governmental activities in the Government-Wide Financial Statements. The City's internal service funds include seven individual funds which provide services directly to other City funds. These areas of service include Facilities Maintenance, Liability Insurance, Information Systems Maintenance, Office Equipment Depreciation, Telecommunications, Vehicle Replacement, and Vehicle Maintenance.

Proprietary funds are accounted for using the "economic resources" measurement focus and the accrual basis of accounting. Accordingly, all assets and liabilities (whether current or noncurrent) are included on the Statement of Net Position. The Statement of Revenues, Expenses and Changes in Net Position presents increases (revenues) and decreases (expenses) in total Net Position. Under the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which the liability is incurred. In these funds, receivables have been recorded as revenue and provisions have been made for uncollectible amounts.

Operating revenues in the proprietary funds are those revenues that are generated from the primary operations of the fund. All other revenues are reported as non-operating revenues. Operating expenses are those expenses that are essential to the primary operations of the fund. All other expenses are reported as non-operating expenses.

The City reports the following proprietary funds (all are internal service funds) that are funded by user departments on a cost reimbursement basis:

*Facilities Maintenance Fund*—This fund is used to account for the cost of maintaining all City-owned buildings in a clean, safe, workable, and pleasant condition.

*Liability Insurance Fund*—This fund is used to account for the costs of maintaining the City's Worker's Compensation and liability insurance programs.

*Information Systems Maintenance Fund*—This fund is used to account for the costs to maintain and replace City information technology software and hardware and related equipment as well as pay for the City staff that provide support to other City departments on a daily basis.

Office Equipment Depreciation Fund—This fund is used to account for the costs to replace City office equipment.

*Telecommunications Revolving Fund*—This fund is used to account for the costs of maintaining the City's telecommunication systems.

#### **City of National City**

#### Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2022

#### Note 1 – Reporting Entity and Summary of Significant Accounting Policies (Continued)

#### B. Basis of Accounting and Measurement Focus (Continued)

Proprietary Fund Financial Statements (Continued)

*Motor Vehicle Service Fund*—This fund is used to account for the City's costs of preventative maintenance and repairs for its fleet, including police, fire, general administrative, park, sewer, and public works equipment.

Vehicle Replacement Fund—This fund is used to account for the costs to lease or purchase new or replacement City fleet vehicles and related equipment.

#### Fiduciary Fund Financial Statements

Fiduciary fund financial statements include a Statement of Net Position and a Statement of Changes in Fiduciary Net Position. The City's fiduciary funds represent agency funds and private purpose trust funds. Both the agency funds and the private purpose trust funds are accounted for on the full accrual basis of accounting.

Fiduciary fund types are accounted for according to the nature of the fund. The City's Custodial funds (Cobra Insurance and Miscellaneous Developer's Deposits) are purely custodial in nature. These funds are used to account for money and property held by the City as trustee or custodian.

The City has one active private purpose trust fund, the Redevelopment Obligations Retirement Fund, which is used to report the assets, liabilities, and activities of the Successor Agency to the former redevelopment agency. The Successor Agency to the Community Development Commission as the National City Redevelopment Agency (the "Successor Agency") was created by the City Council of National City (City Council) in January 2012. It was established pursuant to Assembly Bill X1 26. Its purpose is to expeditiously wind down the affairs of the dissolved Redevelopment Agency. The governing body of the Successor Agency is comprised of the members of the City Council. Certain actions of the Successor Agency Board are subject to review by the Countywide Oversight Board and the California State Department of Finance. The Successor Agency has been included in the accompanying basic financial statements as a private purpose trust fund. Its results of operations are presented on the Statement of Changes in Fiduciary Net Position.

#### C. Cash, Cash Equivalents and Investments

The City pools its available cash for investment purposes. The City considers pooled cash and investment amounts, with original maturities of three months or less, to be cash equivalents.

Highly liquid market investments with maturities of one year or less at time of purchase are stated at amortized cost. All other investments are stated at fair value. Market value is used as fair value for those securities for which market quotations are readily available.

The statement of cash flows requires presentation of "cash and cash equivalents". For the purposes of the statement of cash flows, the City considers all proprietary fund pooled cash and investments as "cash and cash equivalents", as such funds are available to the various funds as needed.

Certain disclosure requirements, if applicable, for deposit and investment risks in the following areas:

- Interest rate risk
- Credit risk
  - Overall
  - Custodial credit risk
  - Concentration of credit risk

#### Note 1 – Reporting Entity and Summary of Significant Accounting Policies (Continued)

#### C. Cash, Cash Equivalents and Investments (Continued)

#### > Foreign currency risk

In addition, other disclosures are specified including use of certain methods to present deposits and investments, highly sensitive investments, credit quality at year-end and other disclosures.

#### D. Fair Value Measurement

U.S. GAAP defines fair value, establishes a framework for measuring fair value, and establishes disclosures about fair value measurement. Investments, unless otherwise specified, are recorded at fair value in the Statements of Net Position, and are categorized based upon the level of judgment associated with the inputs used to measure their fair value. The levels of inputs are as follows:

- Level 1 Inputs are unadjusted, quoted prices for identical assets or liabilities in active markets at the measurement date.
- Level 2 Inputs, other than quoted prices included in Level 1, which are observable for the assets or liabilities through corroboration with market data at the measurement date.
- Level 3 Unobservable inputs that reflect management's best estimate of what market participants would use in pricing the assets or liabilities at the measurement date.

Investments that don't fit into one of the three levels of inputs are described as "uncategorized."

#### E. Leases

The City is a lessor for leases of land and recognizes leases receivable and deferred inflows of resources in the financial statements. Variable payments based on future performance or usage of the underlying asset are not included in the measurement of the lease receivable.

At the commencement of a lease, the lease receivable is measured at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflows of resources are initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commencement date. Subsequently, the deferred inflows of resources are recognized as revenue over the life of the lease term in a systematic and rational method.

Key estimates and judgments include how the City determines (1) the discount rate it uses to discount the expected lease receipts to present value, (2) lease term, and (3) lease receipts.

- The City uses the average of the LAIF rate and the incremental borrowing rate (IBR) provided by the City's financial institutions at July 1, 2021 for existing leases or the current rate at the time a new lease is executed.
- The lease term includes the noncancelable period of the lease plus any option periods that are likely to be exercised.
- Lease receipts included in the measurement of the lease receivable is composed of fixed payments from the lessee.

The City monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease receivable and deferred inflows of resources if certain changes occur that are expected to significantly affect the amount of the lease receivable.

#### Note 1 – Reporting Entity and Summary of Significant Accounting Policies (Continued)

#### F. Inventories and Prepaid items

Inventories are valued on an average-cost basis which is adjusted to annual physical counts or estimates under the consumption method of accounting and are recorded in the internal service funds. Prepaid items are items the City has paid in advance and will receive future benefit from.

#### G. Restricted Assets

Fiscal agents acting on behalf of the City hold investment funds placed in irrevocable IRS Section 115 pension and OPEB trusts. These funds are restricted by the trust agreements and are to be used only for pension and/or OPEB contributions or benefit payments.

#### H. Interfund Transactions

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" or "advances to/from other funds" (i.e., the current portion of interfund loans). Any residual balances outstanding between the governmental activities and business-type activities are reported in the Governmental-Wide Financial Statements as "internal balances."

#### I. Capital Assets

Capital assets are valued at historical cost or estimated historical cost if actual historical cost was not available. Donated capital assets are valued at their estimated acquisition value on the date donated. City policy has set the capitalization threshold for reporting capital assets at \$5,000 (including infrastructure assets). Depreciation is recorded on a straight-line basis over estimated useful lives of the assets as follows:

Buildings and improvements	10 -50 years
Machinery and equipment	2 -20 years
Infrastructure	25 -75 years
Radio rights	20 years

For all infrastructure systems, the City elected to use the basic approach for infrastructure reporting. The City defines infrastructure as the basic physical assets that allow the City to function. The assets include the streets, water purification and distribution system, sewer collection and treatment system, parks and recreation, lands and improvements, storm water conveyance system, and buildings combined with the site amenities such as parking and landscaped areas used by the City in the conduct of its business. Each major infrastructure system can be divided into subsystems. For example, the street system can be subdivided into pavement, curb and gutters, sidewalks, medians, streetlights, traffic control devices (signs, signals and pavement markings), landscaping and land.

These subsystems were not delineated in the basic financial statements. The appropriate operating department maintains information regarding the subsystems.

The governmental fund financial statements do not present capital assets but capital assets are shown in the Reconciliation of Governmental Funds Balance Sheet to the Government-Wide Statement of Net Position.

#### J. Land Held for Resale

Land held for resale is valued at the lower of cost or net realizable value. The reported amount is classified as nonspendable net position in the General Fund and in the Housing Special Revenue Fund.

### Note 1 – Reporting Entity and Summary of Significant Accounting Policies (Continued)

#### K. Compensated Absences

In government-wide financial statements and the proprietary fund financial statements, compensated absences are recorded as expenses and liabilities as incurred.

In governmental fund financial statements, compensated absences are recorded as expenditures in the years paid, and it is the City's policy to liquidate any unpaid vacation, sick leave, or compensatory time at year-end from future resources rather than currently available and expendable resources. The General Fund and internal service funds are typically used to liquidate compensated absences.

#### L. Long-Term Debt

#### Government-Wide Financial Statements

Long-term debt and other financial obligations are reported as liabilities in the appropriate funds.

Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable premium or discount. Issuance costs are expensed when incurred.

### Fund Financial Statements

The fund financial statements do not present long-term debt but long-term debt is shown in the Reconciliation of the Governmental Funds Balance Sheet to the Government-Wide Statement of Net Position.

#### M. Property Taxes

Property taxes are payable by property owners in two installments: November 1 and February 1 of each year. Property taxes become delinquent on December 10 and April 10, for the first and second installments, respectively. The lien date is January 1. The County of San Diego, California (County) bills and collects property taxes and remits them to the City according to a payment schedule established by the County.

Property tax revenue is recognized in the fiscal year for which the taxes have been levied, provided the taxes are received within 60 days after the end of the fiscal year. Property taxes received after this date are not considered available as a resource that can be used to finance the current year operations of the City and, therefore, are not recorded as revenue until collected. No allowance for doubtful accounts was considered necessary because the City participates in the California Teeter Plan whereby local agencies receive 100% of their current secured and unsecured tax levy in exchange for allowing the sponsoring county to retain all interest and penalties on any late property tax payments.

#### N. Unearned Revenue

Unearned revenue recorded in the Government-Wide Statement of Net Position for governmental activities and the governmental fund financial statements consists of federal and state capital grants, representing voluntary non-exchange transactions, for which advance payments have been received from the provider for which eligibility requirements, other than timing requirements, have not been satisfied.

Unearned revenue recorded in the Government-Wide Statement of Net Position for business-type activities and the proprietary fund financial statements generally consist of program fees collected from customers prior to the statement of net position date for recreation programs that begin in the next fiscal year or donations for capital or work projects, for which the related expenses have not yet been incurred.

## Note 1 – Reporting Entity and Summary of Significant Accounting Policies (Continued)

#### O. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the pension plans and additions to/deductions from the plans' fiduciary net position have been determined on the same basis as they are reported by the plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value. The following timeframes are used for pension reporting:

#### CalPERS:

Valuation Date June 30, 2020 Measurement Date June 30, 2021

Measurement Period July 1, 2020 to June 30, 2021

Gains and losses related to changes in total pension liability and fiduciary net position are recognized in pension expense systematically over time. The first amortized amounts are recognized in pension expense for the year the gain or loss occurs. The remaining amounts are categorized as deferred outflows and deferred inflows of resources related to pensions and are to be recognized in future pension expense. The amortization period differs depending on the source of the gain or loss. The difference between projected and actual earnings is amortized straight-line over five years. All other amounts are amortized straight-line over the average expected remaining service lives of all members that are provided with benefits (active, inactive, and retired) as of the beginning of the measurement period.

#### P. Other Postemployment Benefits

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the plan and additions to/deductions from the plan's fiduciary net position have been determined on the same basis as they are reported by the plan (Note 12).

The following timeframes are used for OPEB reporting:

Valuation Date June 30, 2022 Measurement Date June 30, 2022

Measurement Period July 1, 2021 to June 30, 2022

## Q. Net Position

In government-wide and proprietary fund financial statements, net position is categorized as follows:

<u>Net Investment in Capital Assets</u> – This component of net position consists of capital assets, net of accumulated depreciation, plus deferred outflows of resources attributable to their acquisition, reduced by the outstanding balances of debt that are attributable to the acquisition, construction, or improvement of those assets and deferred inflows of resources attributable to their acquisition.

<u>Restricted</u> – This component of net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets.

<u>Unrestricted</u> – This component of net position is the amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted component of net position.

## Note 1 – Reporting Entity and Summary of Significant Accounting Policies (Continued)

#### R. Fund Balances

In governmental fund financial statements, fund balances are categorized as follows:

<u>Nonspendable</u> – Items that cannot be spent because they are not in spendable form, such as prepaid items and inventories, or items that are legally or contractually required to be maintained intact, such as principal of an endowment or revolving loan funds.

<u>Restricted</u> – Restricted fund balances encompass the portion of net fund resources subject to externally enforceable legal restrictions. This includes externally imposed restrictions by creditors, such as through debt covenants, grantors, contributors, laws or regulations of other governments, as well as restrictions imposed by law through constitutional provisions or enabling legislation.

<u>Committed</u> – Committed fund balances encompass the portion of net fund resources, the use of which is constrained by limitations that the government imposes upon itself at its highest level of decision making, normally the governing body and that remain binding unless removed in the same manner. Adoption of a resolution by the City Council is required to commit resources or rescind the commitment. The action that constitutes the most binding constraint (i.e. ordinance) of the City's highest level of decision-making authority, the City Council, commits fund balance for specific purposes. Commitments may be changed or lifted only by the City taking the same formal action that imposed the constraint originally.

<u>Assigned</u> – Assigned fund balances encompass the portion of net fund resources reflecting the government's intended use of resources. Assignment of resources can be done by the highest level of decision making or by a committee or official designated for that purpose. The City Council has authorized the City Manager to determine and define the amount of assigned fund balances.

<u>Unassigned</u> – This amount is for any portion of the fund balances that do not fall into one of the above categories. The General Fund is the only fund that reports a positive unassigned fund balance amount. In other governmental funds, it is not appropriate to report a positive unassigned fund balance amount because all of the fund balance is assumed to be either nonspendable, restricted, committed, or assigned for the purposes of the respective funds. However, in other governmental funds, if expenditures incurred for specific purposes exceed the amounts that are restricted, committed, or assigned to those purposes, it may be necessary to report a negative unassigned fund balance in that fund.

## S. Spending Policy

Government-Wide Financial Statements and the Proprietary Fund Financial Statements

When an expense is incurred for purposes for which both restricted and unrestricted net position are available, the City's policy is to apply restricted net position first.

## Governmental Fund Financial Statements

When expenditures are incurred for purposes where only unrestricted fund balances are available, the City uses the unrestricted resources in accordance with the City's budget and the purposes for which the committed, assigned, and unassigned balances have been reported.

#### T. Use of Estimates

The preparation of basic financial statements in conformity with US GAAP requires management to make estimates and assumptions that affect the reported amounts and disclosures. Actual results could differ from these estimates and assumptions.

## Note 1 – Reporting Entity and Summary of Significant Accounting Policies (Continued)

#### U. Accounting Changes

New Governmental Accounting Standards Implemented for the Year Ended June 30, 2022

#### GASB Statement No. 87

In June 2017, GASB issued Statement No. 87, *Leases*. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain leased assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. Application of this statement had a significant effect on the City's financial reporting. See Note 3.

#### GASB Statement No. 89

In June 2018, GASB issued Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period. This Statement establishes accounting requirements for interest cost incurred before the end of a construction period. Such interest cost includes all interest that previously was accounted for in accordance with the requirements of paragraphs 5–22 of Statement No. 62, Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements, which are superseded by this Statement. This Statement requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. As a result, interest cost incurred before the end of a construction period will not be included in the historical cost of a capital asset reported in a business-type activity or enterprise fund. Application of this statement did not have a significant effect on the City's financial reporting.

#### GASB Statement No. 92

In January 2020, GASB issued Statement No. 92, *Omnibus 2020*. The primary objectives of this Statement are to enhance comparability in accounting and financial reporting and to improve consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB Statements. Application of this Statement did not have a significant effect on the City's financial statements for the fiscal year ended June 30, 2022.

#### GASB Statement No. 93

In March 2020, GASB issued Statement No. 93, Replacement of Interbank Offered Rates. Some governments have entered into agreements in which variable payments made or received depend on an interbank offered rate (IBOR)—most notably, the London Interbank Offered Rate (LIBOR). As a result of global reference rate reform, LIBOR is expected to cease to exist in its current form at the end of 2021, prompting governments to amend or replace financial instruments for the purpose of replacing LIBOR with other reference rates, by either changing the reference rate or adding or changing fallback provisions related to the reference rate. The objective of this Statement is to address those and other accounting and financial reporting implications that result from the replacement of an IBOR. Application of this Statement did not have a significant effect on the City's financial statements for the fiscal year ended June 30, 2022.

#### Note 1 – Reporting Entity and Summary of Significant Accounting Policies (Continued)

## U. Accounting Changes (Continued)

New Governmental Accounting Standards Implemented for the Year Ended June 30, 2022 (Continued)

#### GASB Statement No. 97

In June 2020, GASB issued Statement No. 97, Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans – An Amendment of GASB Statements No. 14 and No. 84, and a Supersession of GASB Statement No. 32. The primary objectives of this Statement are to (1) increase consistency and comparability related to the reporting of fiduciary component units in circumstances in which a potential component unit does not have a governing board and the primary government performs the duties that a governing board typically would perform; (2) mitigate costs associated with the reporting of certain defined contribution pension plans, defined contribution other postemployment benefit (OPEB) plans, and employee benefit plans other than pension plans or OPEB plans (other employee benefit plans) as fiduciary component units in fiduciary fund financial statements; and (3) enhance the relevance, consistency, and comparability of the accounting and financial reporting for Internal Revenue Code (IRC) Section 457 deferred compensation plans (Section 457 plans) that meet the definition of a pension plan and for benefits provided through those plans. Application of this statement did not have a significant effect on the City's financial reporting.

### Upcoming Governmental Accounting Standards Implementation

#### GASB Statement No. 91

In May 2019, GASB issued Statement No. 91, Conduit Debt Obligations. The primary objectives of this Statement are to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. This Statement achieves those objectives by clarifying the existing definition of a conduit debt obligation; establishing that a conduit debt obligation is not a liability of the issuer; establishing standards for accounting and financial reporting of additional commitments and voluntary commitments extended by issuers and arrangements associated with conduit debt obligations; and improving required note disclosures. Application of this statement is effective for the City's fiscal year ending June 30, 2023.

### GASB Statement No. 94

In March 2020, GASB issued Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*. The primary objective of this Statement is to improve financial reporting by addressing issues related to public-private and public-public partnership arrangements (PPPs). As used in this Statement, a PPP is an arrangement in which a government (the transferor) contracts with an operator (a governmental or nongovernmental entity) to provide public services by conveying control of the right to operate or use a nonfinancial asset, such as infrastructure or other capital asset (the underlying PPP asset), for a period of time in an exchange or exchange-like transaction. Application of this statement is effective for the City's fiscal year ending June 30, 2023.

#### GASB Statement No. 96

In May 2020, GASB issued Statement No. 96, Subscription-Based Information Technology Arrangements. This Statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments). This Statement (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset—an intangible asset—and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA. Application of this statement is effective for the City's fiscal year ending June 30, 2023.

### Note 1 – Reporting Entity and Summary of Significant Accounting Policies (Continued)

## U. Accounting Changes (Continued)

<u>Upcoming Governmental Accounting Standards Implementation (Continued)</u>

#### GASB Statement No. 99

In April 2022, GASB issued Statement No. 99, *Omnibus 2022*. The objectives of this Statement are to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing (1) practice issues that have been identified during implementation and application of certain GASB Statements and (2) accounting and financial reporting for financial guarantees. Application of this statement is effective for the City's fiscal year ending June 30, 2023.

#### GASB Statement No. 100

In June 2022, GASB issued Statement No. 100, Accounting Changes and Error Corrections – an Amendment of GASB Statement No. 62. The primary objective of this Statement is to enhance accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability. Application of this statement is effective for the City's fiscal year ending June 30, 2024.

#### **GASB Statement No. 101**

In June 2022, GASB issued Statement No. 101, *Compensated Absences*. The objective of this Statement is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. Application of this statement is effective for the City's fiscal year ending June 30, 2025.

#### Note 2 – Cash and Investments

The following is a summary of pooled cash and investments, including cash and investments with fiscal agents at June 30, 2022.

	Governmental Activities		St	aciary Funds atement of et Position	Total
Cash and investments	\$	119,229,655	\$	6,710,681	\$ 125,940,336
Restricted cash and investments:					
Section 115 pension trust		6,393,549		-	6,393,549
Section 115 OPEB trust		3,133,184		-	3,133,184
Held by fiscal agent		10,333		1,464	11,797
Total restricted cash and investments		9,537,066		1,464	9,538,530
Total cash and investments	\$	128,766,721	\$	6,712,145	\$ 135,478,866

Cash, cash equivalents and investments consisted of the following at June 30, 2022:

Petty cash	\$ 4,310
Deposits with financial institutions	26,904,702
Investments	99,031,324
Section 115 pension trust	6,393,549
Section 115 OPEB trust	3,133,184
Investments held by bond trustee	11,797
Total cash and investments	\$ 135,478,866

#### Note 2 – Cash and Investments (Continued)

#### A. Deposits

The carrying amount of the City's cash deposits were \$26,904,702 at June 30, 2022. Bank balances before reconciling items were \$28,869,633 at that date, the total amount of which was insured or collateralized with securities held by the pledging financial institutions in the City's name as discussed below.

The California Government Code requires California banks and savings and loan associations to secure the City's cash deposits by pledging securities as collateral. This Code states that collateral pledged in this manner shall have the effect of perfecting a security interest in such collateral superior to those of a general creditor. Thus, collateral for cash deposits is considered to be held in the City's name.

The market value of pledged securities must equal at least 110% of the City's cash deposits. California law also allows institutions to secure City deposits by pledging first trust deed mortgage notes having a value of 150% of the City's total cash deposits. The City may waive collateral requirements for cash deposits, which are fully insured up to \$250,000 by the Federal Deposit Insurance Corporation. The City, however, has not waived the collateralization requirements.

The City follows the practice of pooling cash and investments of all funds, except for funds required to be held by fiscal agents under the provisions of bond indentures. Interest income earned on pooled cash and investments is allocated on an accounting period basis to the various funds based on the period-end cash and investment balances. Interest income from cash and investments with fiscal agents is credited directly to the related fund.

#### **B.** Investments

#### Investments Authorized by the California Government Code and the City's Investment Policy

The table below identifies the investment types that are authorized for the City by the California Government Code (or the City's investment policy, where more restrictive). The table also identifies certain provisions of the California Government Code (or the City's investment policy, where more restrictive) that address interest rate risk, credit risk, and concentration of credit risk. This table does not address investments of debt proceeds held by bond trustee that are governed by the provisions of debt agreements of the City, rather than the general provisions of the California Government Code or the City's investment policy.

		M aximum	M aximum
Authorized	M aximum	Percentage of	Investment in
Investment Type	Maturity	Portfolio*	One Issuer
Bankers' Acceptances	180 days	40%	5%
Negotiable Certificates of Deposits	5 years	30%	5%
Commercial Paper	270 days	25%	5%
State and Local Agency Bond Issues	5 years	None	10%
US Treasury Obligations	5 years	None	None
US Agency Securities	5 years	None	None
Repurchase Agreement	90 days	None	10%
Reverse-Purchase Agreements	92 days	20%	10%
Medium-Term Corporate Notes	5 years	30%	10%
Federally Insured Time Deposits	5 years	None	10%
Money Market Mutual Funds	N/A	20%	10%
Local Agency Investment Fund (LAIF)	N/A	None	\$50 Million**
Investment Trust of California (CalTrust)	N/A	None	10%
San Diego County Pool Money Fund	None	None	None
Asset-Backed Securities	5 years	20%	20%
Supranationals	5 years	30%	10%

<sup>\*</sup> Excluding amounts held by bond trustee that are not subject to California Government Code restriction.

<sup>\*\*</sup> Maximum is \$50 million per account.

## Note 2 – Cash and Investments (Continued)

## B. Investments (Continued)

## Investments Authorized by Debt Agreements

Investments of debt proceeds held by bond trustee are governed by provisions of the debt agreement rather than the general provisions of the California Government Code or the City's investment policy. The table below identifies certain provisions of these debt agreements that address interest rate risk, credit risk, and concentration of credit risk.

		M aximum	M aximum
Authorized	Maximum	Percentage of	Investment in
Investment Type	Maturity	Portfolio	One Issuer
US Treasury Obligations	None	None	None
US Agency Securities	None	None	None
Banker's Acceptances	180 days	None	None
Commercial Paper	270 days	None	None
Money Market Mutual Funds	N/A	None	None
Investment Contracts	30 years	None	None
Certificates of Deposit	None	None	None
Repurchase Agreements	None	None	None
Mortgage Pass-Through Securities	None	None	None
State Bonds or Notes	None	None	None
Municipal Bonds or Notes	None	None	None
San Diego County Pool Money Fund	None	None	None
Asset-Backed Securities	5 years	20%	20%

#### C. Fair Value Measurement

As of June 30, 2022, the City's investments had the following recurring fair value measurements:

				Percent of
Level 2	Uncategoriz	zed	Total	Total
\$ -	\$ 27,717,4	99	\$ 27,717,499	25.53%
-	422,0	84	422,084	0.39%
-	35,690,6	92	35,690,692	32.87%
1,521,635		-	1,521,635	1.40%
2,240,299		-	2,240,299	2.06%
7,992,698		-	7,992,698	7.36%
15,416,450		-	15,416,450	14.20%
8,029,967		-	8,029,967	7.40%
35,201,049	63,830,2	75	99,031,324	91.21%
-	6,393,5	49	6,393,549	5.89%
-	3,133,1	84	3,133,184	2.89%
-	11,7	97	11,797	0.01%
-	9,538,5	30	9,538,530	8.79%
\$ 35,201,049	\$ 73,368,8	305	\$ 108,569,854	100.00%
\$	\$ - 1,521,635 2,240,299 7,992,698 15,416,450 8,029,967 35,201,049	\$ - \$ 27,717,4 - 422,0 - 35,690,6 1,521,635 2,240,299 7,992,698 15,416,450 8,029,967 35,201,049 63,830,2 - 6,393,5 - 3,133,1 - 11,7 - 9,538,5	\$ - \$ 27,717,499 - 422,084 - 35,690,692 1,521,635 - 2,240,299 - 7,992,698 - 15,416,450 - 8,029,967 - 35,201,049 63,830,275 - 6,393,549 - 3,133,184 - 11,797 - 9,538,530	\$ - \$ 27,717,499 \$ 27,717,499 - 422,084 422,084 - 35,690,692 35,690,692 1,521,635 - 1,521,635 2,240,299 - 2,240,299 7,992,698 - 7,992,698 15,416,450 - 15,416,450 8,029,967 - 8,029,967 35,201,049 63,830,275 99,031,324 - 6,393,549 6,393,549 - 3,133,184 3,133,184 - 11,797 11,797 - 9,538,530 9,538,530

#### Note 2 – Cash and Investments (Continued)

#### C. Fair Value Measurement (Continued)

Debt and equity securities classified in Level 1 are valued using prices quoted in active markets for those securities. Debt and equity securities classified in Level 2 are valued using the following approaches:

- U.S. Treasury Obligations, U.S. Corporate, U.S. Agency Securities, Supranationals, and Commercial Paper: quoted prices for identical securities in markets that are not active;
- Medium term notes: quoted prices for similar securities in active markets

#### D. Risk Disclosures

#### Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity, the greater the sensitivity its fair value is to changes in market interest rates. As a means of limiting its exposure to fair value losses arising from rising interest rates, the City's investment policy provides that final maturities of securities cannot exceed five years, except as otherwise stated in the investment policy. Specific maturities of investments depend on liquidity needs.

As of June 30, 2022, the City had the following investments and maturities:

		Investment Maturities					
Investment Type	Fair Value	1 year or less	1 to 2 years	2-3 years	3-4 years	4-5 years	
LAIF	\$ 27,717,499	\$ 27,717,499	\$ -	\$ -	\$ -	\$ -	
Money market funds	422,084	422,084	-	-	-	-	
San Diego County Investment Pool	35,690,692	35,690,692	-	-	-	-	
Supranational	1,521,635	-	-	1,521,635	-	-	
Asset-backed securities	2,240,299	-	189,433	1,395,205	564,911	90,750	
US Corporate	7,992,698	1,218,644	2,241,390	1,686,520	1,293,003	1,553,141	
US Treasury Obligations	15,416,450	-	2,820,559	2,102,437	6,489,519	4,003,935	
US Agency Securities	8,029,967	1,833,981	4,460,033	1,590,968	144,985		
Subtotal	99,031,324	66,882,900	9,711,415	8,296,765	8,492,418	5,647,826	
Held by fiscal agent:							
Section 115 pension trust	6,393,549	6,393,549	-	-	-	-	
Section 115 OPEB trust	3,133,184	3,133,184	-	-	-	-	
Money market funds	11,797	11,797					
Subtotal	9,538,530	9,538,530				-	
<b>Total Investments</b>	\$ 108,569,854	\$ 76,421,430	\$ 9,711,415	\$ 8,296,765	\$ 8,492,418	\$ 5,647,826	

The weighted average maturity of the portfolio was 1.80 years.

#### Note 2 – Cash and Investments (Continued)

## D. Risk Disclosures (Continued)

#### Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. To be eligible to receive City money, a bank, savings association, federal association, or federally insured industrial loan company shall have received an overall rating of not less than "satisfactory" in its most recent evaluation by the appropriate federal financial supervisory agency of its record of meeting the credit needs of California's communities, including low-and-moderate-income neighborhoods.

The City's investments are rated by the nationally recognized statistical rating organizations as follows:

				Standard
Investment Type	Fair Value		Moody's	& Poor's
LAIF	\$	27,717,499	Not Rated	Not Rated
Money Market Funds		422,084	Aaa	AAA
San Diego County Investment Pool		35,690,692	Not Rated	Not Rated
Supranational		1,521,635	Aaa	AAA
Asset-backed Securities		2,240,299	Various	Various
US Corporate		7,992,698	Various	Various
US Treasury Obligations		15,416,450	n/a	n/a
US Agency Securities		8,029,967	Aaa	AA+
Investment in Section 115 pension trust		6,393,549	Not Rated	Not Rated
Investment in Section 115 OPEB trust		3,133,184	Not Rated	Not Rated
Investments held by bond trustee		11,797	Not Rated	Not Rated
	\$	108,569,854		

### Custodial Credit Risk

Custodial credit risk is the risk that, in the event of the failure of the counter party, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. All securities, with the exception of LAIF and other pooled investments, are held by a third-party custodian (BNY Western Trust). BNY is a registered member of the Federal Reserve Bank.

## Concentration of Credit Risk

The City's investment policy contains limitations on the amount that can be invested in any one issuer beyond that stipulated by the California Government Code. Investments in any one issuer that represent 5% or more of total City's investments are as follows:

Issuer	Investment Type	 Fair Value	Percentage	
Local Agency Investment Fund (LAIF)	California Pooled Investment Fund	\$ 27,717,499	25.53%	
US Agency Securities	Federal Agency Securities	8,029,967	7.40%	
San Diego County Investment Pool	San Diego County Pooled Investment Fund	35,690,692	32.87%	
US Treasury Obligations	US Treasury Obligations	15,416,450	14.20%	
PARS Pension Trust	Investment in Section 115 pension trust	6,393,549	5.89%	
US Corporate	Corporate Medium Term Notes	7,992,698	7.36%	

#### Note 2 – Cash and Investments (Continued)

#### E. Investments in Local Agency Investment Fund

The City is a participant in LAIF which is regulated by California Government Code Section 16429 under the oversight of the Treasurer of the State of California. The City's investments in LAIF at June 30, 2022 included a portion of pool funds invested in Structure Notes and Asset-Backed Securities:

<u>Structured Notes</u> are debt securities (other than asset-backed securities) whose cash-flow characteristics (coupon rate, redemption amount, or stated maturity) depend upon one or more indices and/or that have embedded forwards or options.

<u>Asset-Backed Securities</u>, the bulk of which are mortgage-backed securities, entitle their purchasers to receive a share of the cash flows from pool of assets such as principal and interest repayments from a pool of mortgages (such as Collateralized Mortgage Obligations) or credit card receivables.

As of June 30, 2022, the City had \$27,717,499 invested in LAIF, which had invested 1.88% of the pool investment funds in Structured Notes and Asset-Back Securities. LAIF determines fair value on its investment portfolio based on market quotations for those securities where market quotations are readily available and based on amortized cost or best estimate for those securities where market value is not readily available. The City valued its investments in LAIF as of June 30, 2022, by multiplying its account balance with LAIF times a fair value factor determined by LAIF. This fair value factor was determined by dividing all LAIF participants' total aggregate amortized cost by total aggregate fair value. The fair value of the City's position in the pool is the same as the value of the pool shares. The credit quality rating of LAIF is unrated as of June 30, 2022.

#### F. Investments in San Diego County Investment Pool

The City also participates in the San Diego County Treasurer's Pooled Money Fund which is administered by the Treasurer-Tax Collector's Office. At June 30, 2022, the City had \$35,690,692 invested in the pool. The fair value of Commission's investment in the pool is reported at amounts based upon the City's pro-rata share of the fair value provided by the County Treasurer for the entire portfolio (in relation to the amortized cost of that portfolio). Earnings realized on investments based on amortized cost are distributed to Investment Pool participants. Section 27013 of the California Government Code authorizes the Treasurer's Office to deduct administrative fees related to investments. The net realized earnings on investments are apportioned to the Investment Pool participants quarterly, based on the participants' average daily balances. The County's annual financial report for the Pool can be obtained from the Treasurer-Tax Collector at 1600 Pacific Highway, Room 162, San Diego, California, 92101 and can also be accessed at <a href="http://www.sdtreastax.com">http://www.sdtreastax.com</a>.

#### Note 3 – Leases Receivable and Related Deferred Inflows of Resources

The City leases land to third parties. Leases receivable consist of agreements with third parties for the "right-to-use" the underlying asset at various locations owned by the City. The remaining terms of the agreements range from one to 21 years. The calculated interest rates used match the City's incremental borrowing rate at July 1, 2021.

For the fiscal year ended June 30, 2022, the City recognized \$509,912 in lease revenue and \$86,593 in interest revenue, and the outstanding receivable amount is \$3,559,741.

A summary of changes in leases receivable for the fiscal year ended June 30, 2022 is as follows:

Balance				Amounts	Amounts
July 1, 2021				due within	due in more
(as restated)	Additions	Reductions	June 30, 2022	one year	than one year
\$ 4,001,898	\$ -	\$ (442,157)	\$ 3,559,741	\$ 404,518	\$ 3,155,223

As of June 30, 2022, the required payments for these leases, including interest, are:

Year Ending June 30	R	Leases eceivable	Interest	 Total
2023	\$	404,518	\$ 84,323	\$ 488,841
2024		420,457	74,108	494,565
2025		395,183	63,629	458,812
2026		381,226	54,154	435,380
2027		387,537	44,406	431,943
2028-2032		1,360,346	101,242	1,461,588
2033-2037		166,803	10,937	177,740
2038-2042		36,475	3,265	39,740
2043-2047		7,196	 90	 7,286
	\$	3,559,741	\$ 436,154	\$ 3,995,895

As of June 30, 2022, the amounts reported as deferred inflows of resources will be recognized as lease revenue as follows:

Year Ending		
June 30		Total
2023	\$	462,488
2024		453,004
2025		410,530
2026		380,192
2027		369,073
2028-2032		1,231,965
2033-2037		148,607
2038-2042		30,530
2043-2047	_	5,597
	\$	3,491,986

#### Note 4 – Loans Receivable

#### A. Government-Wide Financial Statements

At June 30, 2022, the City had the following loans receivable, including principal and accrued interest:

Morgan Tower Housing Associates, LP	\$ 14,801,109
Kimball Tower Housing Associates, LP	19,342,929
Copper Hills Apartments, LP	7,234,762
Plaza City Apartments, LP	3,422,000
Home Improvement Loan Program	31,215
First Time Home Buyers Program	2,935,297
Owner Occupied Loan Program	369,601
Rental Rehabilitation Loan Program	3,332,500
Paradise Creek, LP	5,819,113
Subtotal	57,288,526
Less: allowance for doubtful accounts	(12,017,819)
Total	\$ 45,270,707

#### Morgan Tower Housing Associates, LP

On March 28, 2019, the Community Development Commission- Housing Authority of the City of National City sold 152 units (151 affordable units and 1 manager's unit) of housing for low-income senior households located at 1415 D Avenue in National City to Morgan Tower Housing Associates, L.P., for \$33,800,000. The CDC-HA sold only the improvements and retained fee-simple ownership of the land through a 99 year-ground lease. The CDC-HA provided a seller carryback note totaling \$15,106,284. The note carries a 55-year term with interest compounding annually at 2.91% and has a mandatory annual payment of \$222,000 that increases by 3.50% per year following the base year. An additional annual payment will be made from 50% of residual receipts. At June 30, 2022, the outstanding balance was \$14,801,109.

#### Kimball Tower Housing Associates, LP

On March 28, 2019, the CDC-HA sold 151 units (149 affordable units and 2 manager's units) of housing for low-income senior households located at 1317 D Avenue, National City to Kimball Tower Housing Associates, L.P., for \$28,800,000. The CDC-HA sold only the improvements and retained fee-simple ownership of the land through a 99 year-ground lease. The CDC-HA provided a seller carryback note totaling \$19,374,337. The note carries a 55-year term with interest compounding annually at 2.91% and has a mandatory annual payment of \$253,000 that increases by 3.50% per year following the base year. An additional annual payment will be made from 50% of residual receipts. At June 30, 2022, the outstanding balance was \$19,342,929.

#### Copper Hills Apartment, LP

In 1999, the Community Development Commission of the City of National City (CDC) entered into several loan agreements with Copper Hills Apartments, LP. CDC Residual Receipts Note dated February 19, 1999 disclosed a loan of \$2,400,000 with 3% interest per annum for 55 years, funded by the HOME Program and Low-and-Moderate-Income Housing Funds. A second and junior to the CDC Residual Receipts Note was made on June 3, 1999 for \$4,400,000, referred to as CDC Rehabilitation Note with 3% interest per annum for 55 years and funded by the Low-and-Moderate-Income Housing Fund (currently Housing Fund). These loans were made to acquire, develop, rehabilitate and operate the multi-family apartments located at "Q" Avenue in National City, CA. This project will contain 134 apartment dwelling units following rehabilitation and renovation. At June 30, 2022, the outstanding balance was \$7,234,762 with an associated contractual allowance of \$2,367,995.

#### Note 4 – Loans Receivable (Continued)

#### A. Government-Wide Financial Statements (Continued)

#### Plaza City Apartments, LP

The CDC of the City of National City entered into a Loan Agreement with Plaza City Apartments, LP on November 1, 2005 in the amount of \$2,700,000 with 3% interest per annum for 55 years. It was amended per Resolution No. 2006-202 dated September 19, 2006 which increased the loan amount by \$722,000 for a total of \$3,422,000. This loan will be used by the borrower to pay the balance of the purchase price and additional costs relating to the acquisition, demolition and development of certain real property located at 1535 Plaza Blvd., National City, CA. At June 30, 2022, the outstanding balance of loans made was \$3,422,000 with an associated contractual allowance of \$3,422,000.

#### Home Improvement Loan program

The City of National City Home Improvement Loan Program was administered by the Housing Authority and funded with Community Development Block Grant funds. The loan program provided loans to owners of single-family residences that wished to rehabilitate their property, providing for safe, decent, and sanitary housing throughout National City. The loan program provided favorable terms of repayment and stopped issuing loans in 2002. At June 30, 2022, the outstanding balance of the loans made was \$31,215.

#### First Time Home Buyers program

The City of National City First-Time Homebuyer Assistance Program is currently funded through HUD HOME Investment Partnerships Program and previously was also funded with the State of California Low- and Moderate-Income Housing Set-Aside funds. The Program is currently administered by Community Housing Works, a 501(c)3 affordable housing agency that offers equity share deferred home gap financing loans to qualified borrowers. At June 30, 2022, the outstanding balance of the loans made was \$2,935,297 with an allowance for doubtful accounts of \$2,935,297.

#### Owner Occupied Loan program

The City of National City Owner Occupied Loan Program is administered by the Housing Authority. The program provides loans to owners of single-family residences that wish to rehabilitate their property, providing for safe, decent, and sanitary housing throughout National City. Principal payment on the loans provided is deferred for 30 years. At June 30, 2022, the outstanding balance of the loans made was \$369,601 with an allowance for doubtful accounts of \$118,389.

#### Rental Rehabilitation program

The City of National City Rental Rehabilitation Loan Program is administered by the Housing Authority and funded through HUD HOME Investment Partnerships Program and the Low- and Moderate-Income Housing Asset Fund. The program offers gap financing to developers for the rehabilitation of multi-family complexes and also provides for long-term rental assistance to deed-restricted units. At June 30, 2022, the outstanding balance of loans made was \$3,332,500 with an allowance for doubtful accounts of \$3,174,138.

## Note 4 – Loans Receivable (Continued)

#### A. Government-Wide Financial Statements (Continued)

### Paradise Creek, LP

On June 21, 2011, the Community Development Commission of the City of National City ("Commission"), and Paradise Creek Housing Partners, L.P. (the "Developer") entered into an agreement (Disposition and Development Agreement) for the development of 201-unit affordable housing as Phase I and II of the Transit-Oriented Infill Affordable Housing and Paradise Creek Enhancement Project (the "Project"). The Commission, in order to make the Project financially feasible, agreed to make a loan to Developer for the amount of \$6,000,000 for Phase I of the Project. During 2016, the loan receivable was transferred from the Successor Agency to the City and was recorded as a special item. As of June 30, 2022, the note receivable amount is \$5,819,113. The Developer will repay the loan with ground lease income and residual receipts to the Community Development Commission-Housing Authority of the City of National City ("CDC-HA").

#### B. Fiduciary Fund Financial Statements

At June 30, 2022, the Agency had the following loans receivable, including principal and accrued interest:

National City Mile of Cars	\$ 326,402
First Time Home Buyers Program	 2,500,000
Subtotal	 2,826,402
Less: allowance for doubtful accounts	 (2,500,000)
Total	\$ 326,402

#### National City Mile of Cars

In July 20, 2010, the Community Development Commission of the City of National City ("Commission"), and Mile of Cars Association ("Participant") entered into an agreement (Freeway Sign Rehabilitation Loan Agreement) for the rehabilitation of existing equipment and improvements constituting the signage. The Commission agreed to loan to the Participant the amount of \$675,000 for said improvements. As of June 30, 2022, the note receivable amount was \$326,402. The Participant agreed to execute a promissory note to repay the Commission the full amount of the rehabilitation loan plus interest.

## First Time Home Buyers program

The Commission's First-Time Homebuyer Assistance Program was funded through the HUD HOME Investment Partnerships Program and State of California Low- and Moderate-Income Housing Set-Aside funds. The Program is currently administered by Community Housing Works, a 501(c)3 affordable housing agency that offers equity share deferred home gap financing loans to qualified borrowers. At June 30, 2022, the outstanding balance of the loans made was \$2,500,000 with an allowance for doubtful accounts applied for the full balance.

### Note 5 – Interfund Balances and Transactions

## A. Due to/Due from other funds

At June 30, 2022, interfund receivables and payables were as follows:

Receivable Fund	Payable Fund		 Amount	Purpose
General Fund	Other Special Revenue Fund		\$ 5,665,091	Overdrawn Cash
General Fund	Non-Major Governmental Funds		 202,394	Overdrawn Cash
		Total	\$ 5,867,485	

Current interfund balances arise in the normal course of operations to cover cash shortages and are expected to be repaid shortly after the end of the fiscal year.

## B. Transfers In/Out

For the year ended June 30, 2022, interfund transfers were as follows:

Transfers In	Transfers Out	 Amount	Purpose
Other Special Revenue Fund	General Fund	\$ 631,317	Operating subsidy
Library Fund	General Fund	903,737	Operating subsidy
Parks Maintenance Fund	General Fund	430,963	Operating subsidy
CDBG Fund	General Fund	12,143	Operating subsidy
Vehicle Replacement Reserve	General Fund	 910,829	Vehicle purchases
	Subtotal	2,888,989	
General Fund	Other Special Revenue Fund	24,956	Overhead allocation
Nutrition Fund	Housing Authority Special Revenue Fund	526,641	Operating subsidy
	Total	\$ 3,440,586	

## Note 6 – Capital Assets

## A. Governmental Activities

A summary of changes in capital assets for governmental activities for the year ended June 30, 2022 is as follows:

	Balance July 1, 2021	Prior Period Adjustments (Note 15)	Additions	Deletions	Transfers/ Reclassifications	Balance June 30, 2022	
Capital assets, not being depreciated:							
Land	\$ 25,147,009	\$ 450,000	\$ -	\$ -	\$ -	\$ 25,597,009	
Right of way	4,245,088	-	-	-	-	4,245,088	
Construction in progress	23,730,673		6,422,794		(1,347,402)	28,806,065	
Total capital assets, not being depreciated	53,122,770	450,000	6,422,794	-	(1,347,402)	58,648,162	
Capital assets, being depreciated:							
Buildings and improvements	62,469,402	800,000	-	-	-	63,269,402	
Machinery and equipment	23,479,189	-	938,061	-	-	24,417,250	
Infrastructure	163,596,968	(2,388,142)	-	(192,547)	1,347,402	162,363,681	
Radio rights	1,270,763					1,270,763	
Subtotal	250,816,322	(1,588,142)	938,061	(192,547)	1,347,402	251,321,096	
Less accumulated depreciation							
Buildings and improvements	(36,013,167)	(800,000)	(2,437,653)	-	-	(39,250,820)	
Machinery and equipment	(16,237,002)	-	(1,413,843)	-	-	(17,650,845)	
Infrastructure	(78,496,687)	-	(3,520,186)	192,547	-	(81,824,326)	
Radio rights	(317,690)		(63,538)			(381,228)	
Subtotal	(131,064,546)	(800,000)	(7,435,220)	192,547		(139,107,219)	
Total capital assets, being depreciated	119,751,776	(2,388,142)	(6,497,159)		1,347,402	112,213,877	
Total capital assets, net	\$ 172,874,546	\$ (1,938,142)	\$ (74,365)	\$ -	\$ -	\$ 170,862,039	

Depreciation expense was charged to functions/programs as follows:

General government	\$ 1,080,594
Public safety	1,053,827
Transportation	3,648,698
Community development	16,379
Culture and leisure	584,748
Internal service funds	 1,050,974
Total depreciation expense	\$ 7,435,220

## Note 6 – Capital Assets (Continued)

## B. Fiduciary Funds Financial Statements

A summary of changes in capital assets for fiduciary funds for the year ended June 30, 2022 is as follows:

		Balance ly 1, 2021	Ac	ior Period ljustment Note 15)	Add	itions	Dele	tions	Bala June 3	
Capital assets, not being depreciated: Land	\$	450,000	\$	(450,000)	\$	<u>-</u>	\$	-	\$	
Total capital assets, not being depreciated	-	450,000		(450,000)						
Capital assets, being depreciated: Buildings		800,000		(800,000)		-		-		-
Subtotal		800,000		(800,000)				-		
Less accumulated depreciation										
Buildings		(800,000)		800,000				-		
Subtotal		(800,000)		800,000		-				
Total capital assets, being depreciated										
Total capital assets, net	\$	450,000	\$	(450,000)	\$		\$	_	\$	-

Depreciation expense for fiduciary fund financial statements for the year ended June 30, 2022 was \$0.

## Note 7 – Long-Term Debt

### A. Governmental Activities

A summary of changes in governmental activities long-term debt for the year ended June 30, 2022 is as follows:

					Classification			
	Balance	Debt Debt		Balance	Due within	Due in More		
	June 30, 2021	Issued	Retired	June 30, 2022	One Year	Than One Year		
Long-term debt:								
Public offerings:								
2012 General Obligation Bonds	\$ 2,790,000	\$ -	\$ (300,000)	\$ 2,490,000	\$ 315,000	\$ 2,175,000		
Bond premium	11,233	=	(1,605)	9,628	-	9,628		
Section 108 Bonds	1,690,000	=	(520,000)	1,170,000	565,000	605,000		
2017 Clean Energy Bonds	1,800,000	=	-	1,800,000	-	1,800,000		
2017 Lease Revenue Bonds	3,110,214	=	(176,433)	2,933,781	190,720	2,743,061		
2021 Pension Obligation Bonds	-	83,895,000	-	83,895,000	2,565,000	81,330,000		
Bond discount	-	(142,838)	-	(142,838)	-	(142,838)		
Private placements:								
Notes payable	679,023	=	(128,435)	550,588	132,019	418,569		
Lease liabilities	627,547	<u> </u>	(147,908)	479,639	153,267	326,372		
Total long-term debt	\$ 10,708,017	\$ 83,752,162	\$ (1,274,381)	\$ 93,185,798	\$ 3,921,006	\$ 89,264,792		

## **Note 7 – Long-Term Debt (Continued)**

#### A. Governmental Activities (Continued)

#### 2012 General Obligation Refunding Bonds

The City issued \$4,885,000 of general obligation bonds, 2012 General Obligation Refunding Bonds, on August 1, 2012 to refund the 2002 General Obligation Bonds. No 2002 General Obligation Bonds remain outstanding. The bonds mature annually through August 1, 2028 in the amounts ranging from \$235,000 to \$395,000 beginning August 1, 2003. The interest of the bonds is payable semi-annually on each February 1 and August 1, commencing February 1, 2004. The interest rate of the bonds ranges from 2.00% to 3.500%. The bonds are payable solely from and secured by ad valorem taxes of all property subject to taxation by the City. The bonds are subject to optional and mandatory early redemption provisions. As of June 30, 2022, the outstanding balance is \$2,490,000.

The annual debt service requirements for the 2012 General Obligation Refunding Bonds outstanding at June 30, 2022 are as follows:

Year Ending June 30,	]	Principal	]	Interest	Total
2023	\$	315,000	\$	76,150	\$ 391,150
2024		330,000		66,475	396,475
2025		340,000		56,425	396,425
2026		355,000		45,556	400,556
2027		370,000		33,544	403,544
2028-2029		780,000		27,476	807,476
Total	\$	2,490,000	\$	305,626	\$ 2,795,626

### Section 108 Bonds

The City issued \$6,900,000 of HUD 108 Bonds, Series A on August 7, 2003 to provide funds for the construction of a fire station. The bonds mature annually through 2024 in the amount ranging from \$170,000 to \$635,000 beginning in 2005. The interest on the bonds is payable semi-annually on each February 1 and August 1, commencing February 1, 2004. As of June 30, 2022, the outstanding balance is \$1,170,000.

The annual debt service requirements for the Section 108 Bonds outstanding at June 30, 2022 are as follows:

Year Ending June 30,	]	Principal	Iı	nterest	Total
2023	\$	565,000	\$	23,861	\$ 588,861
2024		605,000		8,470	 613,470
Total	\$	1,170,000	\$	32,331	\$ 1,202,331

## **Note 7 – Long-Term Debt (Continued)**

#### A. Governmental Activities (Continued)

#### 2017 Clean Energy Bonds and 2017 Lease Revenue Bonds

In July 2017, the National City Joint Powers Financing Authority ("NCJPFA"), pursuant to a facilities lease and facilities sublease with the City of National City, issued \$1,800,000 of taxable clean renewable energy bonds under Section 54C(a) of the Internal Revenue Code and \$3,723,602 of tax-exempt bonds to finance the cost of an energy efficiency and renewable energy program under an Energy Services Agreement with Ameresco, Inc. The bonds were purchased by Banc of America Leasing & Capital, LLC. Principal and interest payments on the bonds are the responsibility of the City and are payable semi-annually on each December 1 and June 1, commencing December 1, 2017.

The annual debt service requirements for the 2017 taxable Clean Energy Bonds outstanding at June 30, 2022 are as follows:

Year Ending June 30,	]	Principal	1	Interest	Total
2023	\$	-	\$	86,940	\$ 86,940
2024		84,635		85,923	170,558
2025		90,313		81,767	172,080
2026		95,961		77,334	173,295
2027		102,409		72,611	175,020
2028-2032		614,178		281,221	895,399
2033-2037		812,504		112,162	924,666
Total	\$	1,800,000	\$	797,958	\$ 2,597,958

The annual debt service requirements for the 2017 Lease Revenue Bonds outstanding at June 30, 2022 are as follows:

Year Ending June 30,	1	Principal	1	[nterest	 Total
2023	\$	190,720	\$	79,954	\$ 270,674
2024		120,936		75,151	196,087
2025		130,427		71,735	202,162
2026		140,375		68,055	208,430
2027		150,797		64,095	214,892
2028-2032		928,329		250,354	1,178,683
2033-2037		1,272,197		101,219	 1,373,416
Total	\$	2,933,781	\$	710,563	\$ 3,644,344

#### 2021 Pension Obligation Bonds

On November 16, 2021, the City issued the 2021 Taxable Pension Obligation Bonds in the amount of \$83,895,000 with an original issue discount of \$142,838. The purpose of the bonds was to refinance a portion of the City's unfunded actuarial accrued liability with respect to its payment obligations to CalPERS. The bonds accrue interest rates between 0.384% and 3.423%. Interest on the bonds is payable semiannually on each May 1 and November 1, commencing November 1, 2022. Principal is payable in annual installments ranging from \$2,565,000 to \$6,220,000, commencing November 1, 2022 through November 1, 2042. The balance at June 30, 2022, was \$83,895,000.

## Note 7 – Long-Term Debt (Continued)

#### A. Governmental Activities (Continued)

#### 2021 Pension Obligation Bonds (Continued)

The annual debt service requirements for the 2021 Pension Obligation Bonds outstanding at June 30, 2022 are as follows:

Year Ending			
June 30,	Principal	Interest	Total
2023	\$ 2,565,000	\$ 3,164,428	\$ 5,729,428
2024	3,655,000	2,151,469	5,806,469
2025	3,680,000	2,120,767	5,800,767
2026	3,675,000	2,075,778	5,750,778
2027	3,680,000	2,018,296	5,698,296
2028-2032	18,755,000	8,931,693	27,686,693
2033-2037	19,870,000	6,331,574	26,201,574
2038-2042	21,795,000	3,003,597	24,798,597
2043	6,220,000	106,455	6,326,455
Total	\$ 83,895,000	\$ 29,904,057	\$ 113,799,057

#### **Notes Payable**

## San Diego County Regional Communication System

In 2017, the County of San Diego and certain local governments, including the City, entered into an agreement for the implementation, governance, and cost for the Next Generation Regional Communication System ("RCS"). The NGRCS replaces, modernizes, and updates the old regional communication system, and provides effective and reliable voice radio communications for routine intra- and inter-agency operations as well as inter-agency communications throughout the region during mutual aid and disaster operations. The RCS includes the following subsystems: a trunked voice system, microwave backhaul network, and a conventional voice system. The City entered into a financing agreement with the County of San Diego to pay for a share of backbone infrastructure cost of the new system. The amount financed for this project was \$1,270,762 at an annual interest rate of 2.79% for a total cost of \$1,473,799. Beginning June 1, 2017, and each year thereafter for ten years, the City will make an annual payment of \$147,380 to the County.

The annual debt service requirements for the San Diego County RCS Notes Payable outstanding at June 30, 2022 are as follows:

	Year Ending June 30,	P	rincipal	Iı	nterest	Total
•	2023	\$	132,019	\$	15,361	\$ 147,380
	2024		135,702		11,678	147,380
	2025		139,488		7,892	147,380
	2026		143,379		4,001	147,380
	Total	\$	550,588	\$	38,932	\$ 589,520

#### Lease Liabilities

								Classi	ficatio	n
	I	Balance	Debt	Debt	]	Balance	Dı	ie within	Du	e in More
	Jul	ly 1, 2021	Issued	Retired	Jui	ne 30, 2022	0	ne Year	Tha	n One Year
Honeywell Lease	\$	622,162	\$ -	\$ (144,258)	\$	477,904	\$	151,532	\$	326,372
Fleet Vehicle Lease - general		5,385	 -	 (3,650)		1,735		1,735		-
Total	\$	627,547	\$ -	\$ (147,908)	\$	479,639	\$	153,267	\$	326,372

## Note 7 – Long-Term Debt (Continued)

#### A. Governmental Activities (Continued)

### **Lease Liabilities (Continued)**

### <u>Honeywell Lease</u>

A fifteen-year contract was entered into on March 16, 2010 for various energy efficiency improvements, such as the installation of a new cooling tower with variable speed fans (Civic Center), boiler replacement (Civic Center and Police Station), VFD (Police Station), and rooftop package unit replacement (Public Works, Police Station and MLK Community Center). Quarterly payments in arrears of principal and interest are \$43,101. The final payment will be made in 2025. The balance at June 30, 2022 on this contract was \$477,904.

The future minimum lease obligation and the net present value of these minimum lease payments as of June 30, 2022, are as follows:

Year Ending					
June 30,	P	rincipal	I	nterest	 Total
2023	\$	151,532	\$	20,873	\$ 172,405
2024		159,172		13,232	172,404
2025		167,200		5,205	172,405
Total	\$	477,904	\$	39,310	\$ 517,214

#### Enterprise Car Lease

A ten-year contract was entered into during 2015 with Enterprise Fleet Management, Inc. to lease approximately 74 vehicles for City-use with each vehicle having a five-year payment plan. The balance at June 30, 2022 was \$1,735.

The future minimum lease obligation and the net present value of these minimum lease payments as of June 30, 2022, are as follows:

Year Ending June 30,	Pr	incipal	Int	erest	 Γotal
2023	\$	1,735	\$	32	1,767
Total	\$	1,735	\$	32	\$ 1,767

## B. Fiduciary Funds

A summary of changes in fiduciary funds long-term debt for the year ended June 30, 2022 is as follows:

					Classi	ification
	Balance July 1, 2021	Debt Issued	Debt Retired	Balance June 30, 2022	Due within One Year	Due in More Than One Year
2017A Tax Allocation	July 1, 2021	 133444	Retifeu	3unc 30, 2022	One rear	Than One Tear
Refunding Bonds 2017B Tax Allocation	\$ 36,998,000	\$ -	\$ (2,923,000)	\$ 34,075,000	\$ 2,996,000	\$ 31,079,000
Refunding Bonds	2,069,000	-	(208,000)	1,861,000	212,000	1,649,000
Total	\$ 39,067,000	\$ -	\$ (3,131,000)	\$ 35,936,000	\$ 3,208,000	\$ 32,728,000

## **Note 7 – Long-Term Debt (Continued)**

## B. Fiduciary Funds (Continued)

## 2017 Series A and B Tax Allocation Refunding Bonds

In September 2017, the Successor Agency to the Community Development Commission as the National City Redevelopment Agency issued \$45,874,000 in Tax Allocation Refunding Bonds, Series 2017A, and \$2,669,000 in Tax Allocation Refunding Bonds, Series 2017B, to redeem the 2005B and 2011 Tax Allocation Bonds and the 1999 Tax Allocation Housing Bonds, respectively. The 2017 Series A bonds mature on August 1, 2032, and bear an interest rate of 2.49% per annum. The 2017 Series B bonds mature on August 1, 2029, and bear an interest rate of 2.36% per annum. Principal is payable annually on August 1 for both series of bonds. Interest is payable semi-annually for both series of bonds on February 1 and August 1. The aggregate debt service payments of the new debt are \$9,877,886 less than the old debt. The issuance of the new debt and refunding of the old debt resulted in an economic gain (the difference between the net present value of the old debt and the new debt service payments) of approximately \$9,497,037.

The annual debt service requirements for the 2017 Series A Tax Allocation Bonds outstanding at June 30, 2022 are as follows:

Year Ending			
June 30,	Principal	Interest	Total
2023	\$ 2,996,000	\$ 811,242	\$ 3,807,242
2024	3,065,000	735,783	3,800,783
2025	3,139,000	658,543	3,797,543
2026	3,216,000	579,423	3,795,423
2027	2,949,000	502,669	3,451,669
2028-2032	15,469,000	1,387,092	16,856,092
2033	3,241,000	40,389	3,281,389
Total	\$ 34,075,000	\$ 4,715,141	\$ 38,790,141

The annual debt service requirements for the 2017 Series B Tax Allocation Bonds outstanding at June 30, 2022 are as follows:

Year Ending							
June 30,	I	Principal		nterest	Total		
2023	\$	212,000	\$	41,418	\$	253,418	
2024		221,000		36,308		257,308	
2025		224,000		31,057		255,057	
2026		232,000		25,677		257,677	
2027		234,000		20,178		254,178	
2028-2030		738,000		26,410		764,410	
Total	\$	1,861,000	\$	181,048	\$	2,042,048	

## **Note 7 – Long-Term Debt (Continued)**

## B. Fiduciary Funds (Continued)

#### Pledged Revenues

The Successor Agency has pledged tax revenues to the repayment of the RDA's debts transferred to it on February 1, 2012 through the final maturity of the Bonds, or early retirement of the Bonds, whichever comes first.

Tax revenues consist of property tax revenues allocated to the Redevelopment Property Tax Trust Fund (RPTTF) for the Successor Agency that is maintained by the County of San Diego Auditor and Controller. The amounts so allocated are those that would have been allocated to the RDA had the RDA not been dissolved. The Auditor and Controller (A&C) then distributes RPTTF revenues to the Successor Agency based on Recognized Obligation Payment Schedules (ROPS) as approved by the California State Department of Finance (DOF) and after deducting amounts for A&C administrative costs and amounts required to be paid under tax-sharing agreements unless the payment of such amounts has been subordinated to payment of debt services on the Bonds. Each ROPS covers a one fiscal year period and includes the applicable debt service payments on the Bonds.

In fiscal year 2022, property tax revenue in the amount of \$25,844,720 was deposited to the RPTTF for the Successor Agency. After deductions for County administrative fees and pass-through payments, the RPTTF revenue available for distribution to the Successor Agency was \$19,837,688. The actual amount of RPTTF revenue authorized by the State Department of Finance to be distributed to the Successor Agency was \$3,485,844. This distribution took into account previously allocated, but unspent RPTTF in previous ROPS periods and did not affect the ability of the Successor Agency to meet its debt service obligation. Total debt service for all Tax Allocation Refunding Bonds (TARBs) in fiscal year 2022 was \$4,062,237, 20% of the RPTTF revenue available for distribution to the Successor Agency. Beyond fiscal year 2022 and through final maturity in fiscal year 2033, these annual payments will gradually decline from \$4.1 million in fiscal year 2023 to \$3.3 million in fiscal year 2033. The percentage of available RPTTF required for debt service will also gradually drop as total payments decrease and the amount of available RPTTF increases because of expected growth in assessed values attributable to the former redevelopment area.

### Note 8 – Compensated Absences

A summary of changes in compensated absences for the year ended June 30, 2022 is as follows:

									Classification				
		Balance						Balance	D	ue within	Dı	ie in More	
	Jı	July 1, 2021		Additions		Deletions		June 30, 2022		One Year		Than One Year	
Compensated Absences	\$	3,847,861	\$	1,963,250	\$	(1,827,398)	\$	3,983,713	\$	1,827,398	\$	2,156,315	
Total	\$	3,847,861	\$	1,963,250	\$	(1,827,398)	\$	3,983,713	\$	1,827,398	\$	2,156,315	
		-											

The City's liability for vested and unpaid compensated absences (accrued vacation, sick leave, and compensatory time) was \$3,983,713 at June 30, 2022. For the governmental activities compensated absences are generally liquidated by the General Fund.

## **Note 8 – Compensated Absences (Continued)**

Compensated absences at June 30, 2022 are obligations of the following funds:

General Fund	\$ 3,874,120
Facilities Maintenance	31,140
Liability Insurance	5,062
Information Systems Maintenance	38,335
Motor Vehicle Services	35,056
Total	\$ 3,983,713

### **Note 9 – Other Required Fund Disclosures**

At June 30, 2022, the following funds had deficit fund equity:

Fund Type	Funds	Deficit			
Special Revenue Fund	CDBG	\$	(210,125)		
Internal Service Fund	Facilities Maintenance	\$	(231,297)		
Fiduciary Fund	Successor Agency To the Community Development Commission of National City Private-Purpose Trust Fund	\$	(26,678,866)		

**CDBG Special Revenue Fund** – The CDBG Special Revenue Fund had a deficit of \$(210,125) resulting from program expenses for the year ended June 30, 2021 exceeding revenues. The deficit has decreased in 2022 and will be eliminated via future funding drawdowns from HUD/CDBG programs.

**Facilities Maintenance Internal Service Fund** – The Facilities Maintenance Internal Service Fund had a deficit of \$(231,297) resulting from a loss of \$475,961 for the year ended June 30, 2022. The deficit will be eliminated via increased charges for services in future years.

The Successor Agency to the Community Development Commission as the National City Redevelopment Agency (the "Successor Agency") Private-Purpose Trust Fund - The Successor Agency to the Community Development Commission as the National City Redevelopment Agency Private-Purpose Trust Fund had an accumulated deficit of \$(26,678,866). The deficit will be eliminated over the next ten years through revenues received from the RPTTF to pay for debt service on the 2017 Series A and B Tax Allocation Refunding Bonds.

Governmental Activities - At June 30, 2022, the City had an unrestricted net position deficit of \$(41,399,785) on the Statement of Activities. This deficit incorporates the calculations resulting from the implementation of GASB Statement 68 (Net Pension Liability) in fiscal year 2015 and the implementation of GASB Statement 75 (Total OPEB Liability) in 2017. The City is addressing the portion of the deficit attributable to the GASB 68 reporting requirements through meeting its annual required pension contributions to CalPERS and has established an IRS Section 115 pension trust. In addition, in November 2021, the City issued pension obligation bonds and delivered the proceeds to CalPERS to pay off approximately \$83,260,000 of the City's anticipated unfunded liability. The City is addressing the OPEB liability by establishing an IRS Section 115 OPEB trust for approximately half of the liability while continuing to budget and pay for annual OPEB costs out of current resources.

#### Note 10 – Self-Insurance Accrued Liabilities

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; natural disasters; and workers' compensation claims. A self-insurance (internal service) fund is used to account for the City's insurance programs. Operating revenues of this fund represent payments from other City funds and are based upon estimated umbrella insurance premium expenses, self-insurance losses and other operating expenses.

The San Diego Pooled Insurance Program Authority (SANDPIPA) a joint powers authority (JPA), of which the City was a member, ceased operations on June 30, 2016. On July 1<sup>st</sup>, 2016 the City became self-insured for General Liability claims up to \$250,000. This means that the City pays all claims up to \$250,000 directly from City funds. Claims between the self-insured retention (SIR) of \$250,000 up to \$5,000,000 are covered by Public Risk Innovation, Solutions and Management (formerly California State Association of Counties - Excess Insurance Authority). The next layer of coverage is the Excess Layer which provides \$20,000,000 and the final layer of coverage is the Optional Layer which provides \$25,000,000. The total amount of coverage for the General Liability Program is \$50,000,000. PRISM is located in Folsom, California. All the coverages are administered by PRISM.

The City is completely self-insured for unemployment claims.

The City is self-insured for Workers' Compensation claims up to \$500,000 per occurrence. Claims between the self-insured retention level of \$500,000 and \$5,000,000 are covered by PRISM which is reinsured by Great American. Claims in excess of \$5,000,000 up to \$50,000,000 are covered by PRISM which is reinsured by ACE American Insurance Company. Any statutory benefit in excess of \$50,000,000 is covered by Liberty Insurance Corporation. There is no statutory limit for benefits paid on Workers' Compensation claims.

During the current year, there were no significant reductions in insurance coverage from the prior year. For each of the past three fiscal years, the settlements have not exceeded the City's insurance coverage.

At June 30, 2022, the City had an accrued amount of \$10,966,000 of workers' compensation and general liability claims representing estimates of amounts to be paid for actual and incurred but not reported claims based upon past experience, modified for current trends and information. Allocated claim adjustment expenses are included in claim liabilities. While the ultimate amount of losses incurred through June 30, 2022 is dependent on future developments, based upon information from the City Attorney, outside counsel and others involved with the administration of the programs, City management believes that the aggregate accrual is adequate to cover such losses. For the past three years, no settlements or claims payments have exceeded the amount of the applicable coverage. For the past two fiscal years, the changes in the City's liability for claims payable are summarized as follows:

The aggregate change in the balance of claims payable as recorded in the Governmental Activities were as follows:

2022	2021	2020
\$ 11,948,000	\$ 11,356,000	\$ 10,568,000
57,029	2,207,426	4,567,696
(1,039,029)	(1,615,426)	(3,779,696)
\$ 10,966,000	\$ 11,948,000	\$ 11,356,000
	57,029 (1,039,029)	\$ 11,948,000 \$ 11,356,000 57,029 2,207,426 (1,039,029) (1,615,426)

#### Note 11 – Pension Plans

#### A. Summary

## Net Pension Liability

Aggregate Net Pension Liability is reported in the accompanying Statement of Net Position as follows:

	N	Vet Pension Liability
Miscellaneous Plan Safety Plan	\$	24,045,221 53,602,936
Total	\$	77,648,157

### Deferred Outflows of Resources

Deferred Outflows of Resources are reported in the accompanying Statement of Net Position as follows:

		erred employer on contributions			Total
	made after Changes in measurement date experience		pension-related deferred outflows		
Miscellaneous Plan Safety Plan	\$	31,299,368 64,869,673	\$ 793,641 1,078,100	\$	32,093,009 65,947,773
Total	\$	96,169,041	\$ 1,871,741	\$	98,040,782

### Deferred Inflows of Resources

Deferred Inflows of Resources are reported in the accompanying Statement of Net Position as follows:

	and actual earnings on pension plan investments  Differences between expected and actual experience		Total pension-related deferred inflows		
M iscellaneous Plan Safety Plan	\$	11,466,525 16,574,828	\$ - 8,401	\$	11,466,525 16,583,229
Total	\$	28,041,353	\$ 8,401	\$	28,049,754

### Pension Expense

Pension expenses are included in the accompanying Statement of Revenues, Expenses, and Changes in Net Position as follows:

	 Pension Expense		
Miscellaneous Plan Safety Plan	\$ 1,352,172 4,149,870		
Total	\$ 5,502,042		

#### **Note 11 – Pension Plans (Continued)**

#### B. CalPERS Pension Plans

#### Plan Description

Substantially all City employees working the equivalent of 1,000 hours or more per fiscal year are eligible to participate in the Safety Plan and Miscellaneous Plan Agent multiple-employer defined benefit plans administered by California Public Employees Retirement System (CalPERS), which acts as a common investment and administrative agent for its participating member employers. Benefit Provisions under the Plans are established by State statutes within the Public Employee's Retirement Law. CalPERS issues publicly available reports that include a full description of the pension plans regarding benefit provisions, assumptions and membership information that can be found on the CalPERS website. Copies of the CalPERS annual financial report may be obtained from the CalPERS Executive Office – 400 P Street, Sacramento, CA 95814.

## Benefits Provided

CalPERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. A classic CalPERS member or PEPRA Safety member becomes eligible for Service Retirement upon attainment of age 55 with at least 5 years of credited service. PEPRA miscellaneous members become eligible for service retirement upon attainment of age 62 with at least 5 years of service. The service retirement benefit is a monthly allowance equal to the product of the benefit factor, years of service, and final compensation. The final compensation is the monthly average of the member's highest 36 or 12 consecutive months' fulltime equivalent monthly pay. Retirement benefits for classic miscellaneous employees are calculated as 2% of the average final 12 months compensation. Retirement benefits for PEPRA miscellaneous employees are calculated as 3% of the average final 12 months compensation. Retirement benefits for PEPRA safety employees are calculated as 2%-3% of the average final 36 months compensation. Retirement benefits for PEPRA safety employees are calculated as 2%-3% of the average final 36 months compensation.

Participants are eligible for non-industrial disability retirement if they become disabled and have at least five years of credited service. There is no special age requirement. The standard non-industrial disability retirement benefit is a monthly allowance equal to 1.8 percent of final compensation, multiplied by service.

Industrial disability benefits are not offered to miscellaneous employees. The City provides industrial disability retirement benefit to safety employees. The industrial disability retirement benefit is a monthly allowance equal to 50% of final compensation.

An employee's beneficiary may receive the basic death benefit if the employee dies while actively employed. The employee must be actively employed with the City to be eligible for this benefit. An employee's survivor who is eligible for any other pre-retirement death benefit may choose to receive that death benefit instead of this basic death benefit. The basic death benefit is a lump sum in the amount of the employee's accumulated contributions, where interest is currently credited at 7.5 percent per year, plus a lump sum in the amount of one month's salary for each completed year of current service, up to a maximum of six months' salary. For purposes of this benefit, one month's salary is defined as the member's average monthly full-time rate of compensation during the 12 months preceding death.

## **Note 11 – Pension Plans (Continued)**

#### B. CalPERS Pension Plans (Continued)

#### Benefits Provided (Continued)

Upon the death of a retiree, a one-time lump sum payment of \$500 will be made to the retiree's designated survivor(s), or to the retiree's estate.

Benefit terms provide for annual cost-of-living adjustments to each employee's retirement allowance. Beginning the second calendar year after the year of retirement, retirement and survivor allowances will be annually adjusted on a compound basis by two percent.

**Employees Covered** – At June 30, 2020, the valuation date, the following employees were covered by the benefit terms for each plan:

	Miscellaneous	Safety
Active employees	179	116
Transferred and terminated employees	242	81
Retired employees and beneficiaries	313	244

Contributions – Section 20814(c) of the California Public Employees' Retirement Law ("PERL") requires that the employer contribution rates for all public employers be determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate. The total plan contributions are determined through CalPERS' annual actuarial valuation process. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year (the "normal cost" rate), with an additional amount to finance any unfunded accrued liability. The employer is required to contribute the difference between the actuarially determined normal cost rate and the contribution rate of employees. For the measurement period ended June 30, 2021, the average active miscellaneous and safety employee contribution rates were 8% and 9% of annual pay, respectively, and the employer's normal cost contribution rates were 11.52% and 21.37% of miscellaneous and safety employee annual payroll, respectively. The employer pays the annual amount required to address the plan's unfunded accrued liability.

For the year ended June 30, 2022, the employer contributions, including for the unfunded accrued liability, were:

					Aggregate	
	Miscellaneous		Safety	Total		
Contributions - employer	\$	31,299,368	\$ 64,869,673	\$	96,169,041	

### Net Pension Liability

The City's net pension liability is measured as the total pension liability, less the pension plan's fiduciary net position. The net pension liability of the Plan is measured as of June 30, 2021, using an annual actuarial valuation as of June 30, 2020 rolled forward to June 30, 2021 using standard update procedures. A summary of principal assumptions and methods used to determine the net pension liability is shown below.

## **Note 11 – Pension Plans (Continued)**

#### B. CalPERS Pension Plans (Continued)

*Net Pension Liability (Continued)* 

**Actuarial Assumptions** – The total pension liabilities in the June 30, 2020 actuarial valuations were determined using the following actuarial assumptions:

Actuarial Cost Method Entry Age Normal

Actuarial Assumptions:

Discount Rate 7.15% Inflation 2.500%

Salary Increases Varies by Entry Age and Service

Investment Rate of Return 7.00% net of pension plan investment and administrative expenses; includes

Inflation

Mortality Rate Table Derived using CalPERS' Membership Data for all Funds. The mortality

table used was developed based on CalPERS' specific data. The table includes 20 years of mortality improvements using Society of Actuaries Scale BB.

Post Retirement Benefit Increase Contract COLA up to 2.75% until Purchasing Power Protection Allowance

Floor on Purchasing Power applies, 2.75% thereafter.

The underlying mortality assumptions and all other actuarial assumptions used in the June 30, 2020 valuations were based on the results of a January 2015 actuarial experience study for the period 1997 to 2014. Further details of the Experience Study can be found on the CalPERS website.

### **Change of Assumption**

In accordance with GASB 68, the long-term expected rate of return should be determined net of pension plan investment expense but without reduction for pension plan administrative expense. The discount rate was changed from 7.5% (net of administrative expense in 2014) to 7.65% as of the June 30, 2015 measurement date to correct the adjustment which previously reduced the discount rate for administrative expenses. The discount rate was also changed from 7.65% as of the June 30, 2015 measurement date to 7.15% as of the June 30, 2016 measurement date. The CalPERS Board has approved reducing the discount rate to 7.00% for the 2021 actuarial valuation date.

**Discount Rate** – The discount rate used to measure the total pension liability was 7.15 percent. To determine whether the municipal bond rate should be used in the calculation of the discount rate for each plan, CalPERS stress tested plans that would most likely result in a discount rate that would be different from the actuarially assumed discount rate. The tests revealed the assets would not run out. Therefore, the current 7.15 percent discount rate is appropriate and the use of the municipal bond rate calculation is not deemed necessary. The long-term expected discount rate of 7.15 percent is applied to all plans in the Public Employees' Retirement Fund (PERF). The cash flows used in the testing were developed assuming that both members and employers will make their required contributions on time and as scheduled in all future years. The stress test results are presented in a detailed report called "GASB Crossover Testing Report" that can be obtained at CalPERS website under the GASB 68 section. In November 2021, the CalPERS Board approved a 6.8% discount rate to go into effect for actuarial valuations and determination of actuarially determined contributions on July 1, 2021.

#### **Note 11 – Pension Plans (Continued)**

#### B. CalPERS Pension Plans (Continued)

#### *Net Pension Liability (Continued)*

The long-term expected rate of return on pension plan investments was determined using a building block method in which expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. In determining the long-term expected rate of return, staff took into account both short-term and long-term market return expectations as well as the expected pension fund (PERF) cash flows. Taking into account historical returns of all the Public Employees Retirement Funds' asset classes (which includes the agent plan and two cost-sharing plans or PERF A, B, and C funds), expected compound (geometric) returns were calculated over the short-term (first 10 years) and the long-term (11-60 years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each PERF fund. The expected rate of return was set by calculating the single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equal to the single equivalent rate calculated above and rounded down to the nearest quarter of one percent.

The table below reflects long-term expected real rate of return by asset class. The rate of return was calculated using the capital market assumptions applied to determine the discount rate and asset allocation. These geometric rates of return are net of administrative expenses.

The long-term expected rate of return by asset class for the measurement period ended June 30, 2021 was as follows:

	New Strategic	Real Return	Real Return
Asset Class	Allocation	Years 1-10 <sup>1</sup>	Years 11+ <sup>2</sup>
Global Equity	50.00%	4.80%	5.98%
Fixed Income	28.00%	1.00%	2.62%
Inflation Assets	0.00%	0.77%	1.81%
Private Equity	8.00%	6.30%	7.23%
Real Assets	13.00%	3.75%	4.93%
Liquidity	1.00%	0.00%	-0.92%
	100%		

<sup>&</sup>lt;sup>1</sup>An expected inflation of 2.0% used for this period

<sup>&</sup>lt;sup>2</sup>An expected inflation of 2.92% used for this period

## **Note 11 – Pension Plans (Continued)**

## B. CalPERS Pension Plans (Continued)

## Changes in the Net Pension Liability

The following table shows the changes in net pension liability recognized over the measurement period:

#### Miscellaneous Plan

		otal Pension Liability	Plan Fiduciary Net Position		Net Pension Liability	
Balance at June 30, 2020 (Valuation Date)	\$	141,289,184	\$ 102,326,786		\$	34,932,328
Changes in the year:						
Service cost		2,104,183		-		2,104,183
Interest on the total pension liability		9,982,628		-		9,982,628
Differences between expected and actual experience		909,313		-		909,313
Benefit payments, including refunds of members contributions		(7,266,866)		(7,266,866)		-
Contributions - employer		-		4,120,557		(4,120,557)
Contributions - employees		-		859,274		(859,274)
Net investment income		-		23,035,688		(23,035,688)
Administrative expenses		-	-	(102,218)		102,218
Net changes		5,729,258		20,646,435		(14,917,177)
Balance at June 30, 2021 (Measurement Date)	\$	147,018,442	\$	122,973,221	\$	24,045,221

### Safety Plan

		otal Pension Liability	Plan Fiduciary Net Position		Net Pension Liability	
Balance at June 30, 2020 (Valuation Date)	\$	220,732,894	\$	145,910,227	\$	67,958,381
Changes in the year:						
Service cost		4,028,937		-		4,028,937
Interest on the total pension liability		15,639,864		-		15,639,864
Changes of assumptions		-		-		-
Differences between expected and actual experience		1,427,840		-		1,427,840
Benefit payments, including refunds of members contributions		(10,871,690)		(10,871,690)		-
Plan to plan resource movement		-		-		-
Contributions - employer		-		7,850,354		(7,850,354)
Contributions - employees		-		1,488,276		(1,488,276)
Net investment income		-		33,123,497		(33,123,497)
Administrative expenses		-		(145,755)		145,755
Net changes		10,224,951		31,444,682		(21,219,731)
Balance at June 30, 2021 (Measurement Date)	\$	230,957,845	\$	177,354,909	\$	53,602,936

## **Note 11 – Pension Plans (Continued)**

#### B. CalPERS Pension Plans (Continued)

#### Changes in the Net Pension Liability (Continued)

Sensitivity of the Aggregate Net Pension Liability to Changes in the Discount Rate - The following presents the City's net pension liability, calculated using the discount rate, as well as what the City's net pension liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

		Plan's Aggregate Net Pension Liability/(Asset)							
	Disc	Discount Rate - 1% (6.15%)		Current Discount Rate (7.15%)		Discount Rate + 1% (8.15)			
Miscellaneous Plan	\$	42,792,978	\$	24,045,221	\$	8,503,393			
Safety Plan	\$	84,816,902	\$	53,602,936	\$	27,997,749			
Aggregate Total	\$	127,609,880	\$	77,648,157	\$	36,501,142			

**Pension Plan Fiduciary Net Position** – Detailed information about each pension plan's fiduciary net position is available in the separately issued CalPERS financial reports.

#### Pension Expense and Deferred Outflows/Inflows of Resources Related to Pensions

For the year ended June 30, 2022, the City recognized pension expense in the amounts of \$1,352,172 and \$4,149,870, for the Miscellaneous and Safety plans, respectively.

The amortization period differs depending on the source of the gain or loss. The difference between projected and actual earnings is amortized over five years straight-line. All other amounts are amortized straight-line over the average expected remaining service lives of all members that are provided with benefits (active, inactive and retired) as of the beginning of the measurement period.

The Expected Average Remaining Service Lifetime ("EARSL") is calculated by dividing the total future service years by the total number of plan participants (active, inactive, and retired) in the risk pool. The EARSLs for the Miscellaneous and Safety plans, respectively, for the 2020-21 measurement period are 2.5 and 3.1 years, respectively, which was obtained by dividing the total service years of 1,827 and 1,365, respectively, (the sum of remaining service lifetimes of the active employees) by 734 and 441, respectively, (the total number of participants: active, inactive, and retired).

## **Note 11 – Pension Plans (Continued)**

## B. CalPERS Pension Plans (Continued)

Pension Expenses and Deferred Outflows/Inflows of Resources Related to Pensions (Continued)

At June 30, 2022 the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Miscellar	neous Plan				
		ferred outflows of Resources	Deferred inflows of Resources		
Contributions after measurement date	\$	31,299,368	\$	-	
Changes of assumptions		-		(11,466,525)	
Difference between expected and actual experience		793,641		-	
Total	\$	32,093,009	\$	(11,466,525)	
Safet	y Plan				
		ferred outflows of Resources		ferred inflows of Resources	

	erred outflows Resources	Deferred inflows of Resources		
Contributions after measurement date	\$ 64,869,673	\$	-	
Changes of assumptions	-		(16,574,828)	
Difference between expected and actual experience	 1,078,100		(8,401)	
Total	\$ 65,947,773	\$	(16,583,229)	

Aggrega	te Totals				
		erred outflows f Resources	Deferred inflows of Resources		
Contributions after measurement date	\$	96,169,041	\$	-	
Changes of assumptions		-		(28,041,353)	
Difference between expected and actual experience		1,871,741		(8,401)	
Total	\$	98,040,782	\$	(28,049,754)	

## **Note 11 – Pension Plans (Continued)**

#### B. CalPERS Pension Plans (Continued)

## Pension Expenses and Deferred Outflows/Inflows of Resources Related to Pensions (Continued)

For the Miscellaneous Plan and Safety Plan, \$31,299,368 and \$64,869,673 (including contributions from proceeds of 2021 Pension Obligation Bonds), respectively, were reported as deferred outflows of resources related to pensions resulting from City's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Deferred Outflow	s/ (Inflows)	of Resources
------------------	--------------	--------------

Year Ended June 30,	N	liscellaneous	Safety	Total
2023	\$	(2,291,817)	\$ (3,633,087)	\$ (5,924,904)
2024		(2,473,944)	(3,385,515)	(5,859,459)
2025		(2,743,283)	(3,932,604)	(6,675,887)
2026		(3,163,840)	(4,553,923)	(7,717,763)
2027		-	-	-
Thereafter		-		-
	\$	(10,672,884)	\$ (15,505,129)	\$ (26,178,013)

#### **Note 12 – Other Postemployment Benefits**

## Plan Description

The City provides postemployment health benefits through a single-employer defined benefit plan administered by the City. The City provides a fixed dollar contribution towards retiree health benefits for approximately 70 retirees. In addition, 294 employees are currently working and earning service credit for eligibility for a City contribution for retiree health benefits. To be eligible for a City contribution, an employee must retire from the City and commence pension benefits under CalPERS on or after age 50 with at least 20 years of service (five years for management and executive employees) with the City. The City provides a fixed dollar monthly contribution equal to \$10 (\$20 for management, executive, and safety employees) times years of service. Employees may receive the contribution to use towards non-City health insurance, if evidence of coverage is provided. The City's contribution is payable until Medicare eligibility, except management and executive employees are eligible for the City's contribution during their lifetime.

### Eligibility

Membership of the plan consisted of the following at June 30, 2022, the date of the latest actuarial valuation:

Active plan members	286
Retirees	96
Total	382

## **City of National City**

## Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2022

#### Note 12 – Other Postemployment Benefits (Continued)

#### Total OPEB Liability

The City's total OPEB liability was measured as of June 30, 2022. The total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of June 30, 2022. The total OPEB liability at June 30, 2022 was:

Total OPEB liability	\$ 4,786,498
Total OPEB liability	\$ 4,786,498

#### **Actuarial Assumptions**

The total OPEB liability in the June 30, 2021 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Discount Rate	4.09%
Inflation	2.50%
Aggregate payroll increases	2.75%
Expected long-term investment rate of return	n/a

Mortality, Termination, and Disability CalPERS 1997-2014

Mortality Improvement Scale Modified MP-2014, which converge to ultimate mortality improvement rates in

2022.

Pre-retirement turnover Ranging from 0.01% to 17.42% based on termination rates under the CalPERS

pension plan.

Healthcare Trend Rate An annual healthcare cost trend rate of 7.0% initially reduced by decrements to

an ultimate of 4.5% thereafter.

The actuarial assumptions used in the June 30, 2022 valuation were based on the results of an actuarial experience study for the period July 1, 2007 through June 30, 2014.

#### Discount Rate

The discount rate used to measure the total OPEB liability was 4.09 percent at the measurement date of June 30, 2022. It was changed from 2.19 percent at the measurement dated of June 30, 2021. This discount rate is the mid-point, rounded to five basis points, of the range of 3-20 year municipal bond rate indices; S&P Municipal bond 20 Year High Grade Rate Index, Bond Buyer 20-Bond GO Index, and Fidelity GO AA 20 Year Bond Index.

### **Note 12 – Other Postemployment Benefits (Continued)**

### Change in the Total OPEB Liability

	T	otal OPEB
		Liability
Balance at June 30, 2021	\$	6,025,707
Changes Recognized for the Measurement Period:		
Service Cost		243,592
Interest on the total OPEB liability		134,422
Changes of benefit terms		-
Difference between expected and actual experience		(283,064)
Changes of assumptions		(1,070,116)
Contributions from the employer		-
Net investment income		-
Administrative expenses		-
Benefit payments		(264,043)
Net Changes during July 1, 2021 to June 30, 2022		(1,239,209)
Balance at June 30, 2022 (Measurement Date)	\$	4,786,498

### Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (3.09 percent) or 1-percentage-point higher (5.09 percent) than the current discount rate:

	Plan's Total OPEB Liability										
Dis	scount Rate - 1%	Cu	rrent Discount	Discount Rate + 1%							
	(3.09%)	]	Rate (4.09%)	(5.09%)							
\$	5,219,008	\$	4,786,498	\$	4,406,591						

### Sensitivity of the Total OPEB Liability to Changes in the Health Care Cost Trend Rates

The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower (6.0 percent decreasing to 3.5 percent) or 1-percentage-point higher (8.0 percent decreasing to 5.5 percent) than the current healthcare cost trend rates:

	Plan's Total OPEB Liability										
Disco	unt Rate - 1%	Не	ealthcare Cost	Discount Rate + 1%							
	Trend Rates										
(6.0% decreasing		(7.0% decreasing			.0% decreasing						
	to 3.5%)		to 4.5%)		to 5.5%)						
\$	4,785,852	\$	4,786,498	\$	4,786,949						

### **Note 12 – Other Postemployment Benefits (Continued)**

### **Contributions**

The contribution requirements of plan members and the City are established by and may be amended by City Council. The contribution required to be made under City Council and labor agreement requirements is based on a pay-as-you-go basis (i.e., as medical insurance premiums become due). For fiscal year 2022, the City contributed \$264,043 to the plan for current premiums. In fiscal year 2021, the City established an IRS Section 115 OPEB trust. The balance at June 30, 2022 is \$3,133,184. This balance is not included in the calculation of the total OPEB liability.

### OPEB Expense and Deferred Outflows/Inflows of Resources Related to OPEB

For the fiscal year ended June 30, 2022, the City recognized OPEB expense of \$278,447.

At June 30, 2022, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Defer	red Outflows	Defe	erred Inflows	
Difference between expected and actual experience	of ]	Resources	of Resources		
Difference between expected and actual experience	\$	-	\$	400,322	
Changes of assumptions		412,212		1,005,536	
Total	\$	412,212	\$	1,405,858	

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized as OPEB expense as follows:

Measurement Period Ended June 30,	Deferred Outflows/ (Inflows) of Resources					
2023	\$	(99,567)				
2024		(99,567)				
2025		(99,567)				
2026		(92,907)				
2027		(67,767)				
Thereafter		(534,271)				
	\$	(993,646)				

### Note 13 – Commitments and Contingencies

### Litigation

The City is presently involved in certain matters of litigation that have risen in the normal course of conducting City business. City management believes, based upon consultation with the City Attorney, that these cases, in the aggregate, are not expected to result in a material adverse financial impact on the City. Additionally, City management believes that the City's insurance programs are sufficient to cover any potential losses should an unfavorable outcome materialize.

### Grants

The City participates in a number of federally assisted grant programs, including those from HUD, US Department of Justice, US Department of Transportation, and the US Department of Education. Receipts from these grant programs are subject to audit to determine if the monies were expended in accordance with appropriate statues, grant terms and regulations. The City believes no significant liabilities will result should any audits be performed.

### **Contractual Commitments**

The City has contractual and regulatory commitments that will result in expenses in future fiscal years. These include operating and capital contractual commitments. As of June 30, 2022, the City had a total of 449 contractual commitments with a remaining balance of \$75,532,184. The following table represents the City's contractual commitments by contract type.

Construction	\$ 17,367,495
Consulting services	50,748,481
Legal services	2,257,027
Professional services	5,159,181
Total contractual commitments	\$ 75,532,184

### Note 14 – Classification of Fund Balances

The City classifies fund balances, as shown on the *Balance Sheet – Governmental Funds* as of June 30, 2022 as follows:

	Major Funds							_			
			Housing Choice Voucher				Housing Authority	POB Debt	Other Governmental		
	General	Housing	Program	Service	Special Revenue	Special Revenue	Special Revenue	Service	Funds	Total	
Nonspendable Land held for resale Inventories and prepaid items	\$ 3,909,182 57,447		\$ - -	\$ -	\$ -	\$ - -	\$ - 25,805	\$ -	\$ - -	\$ 5,154,182 83,252	
Total nonspendable	3,966,629	1,245,000					25,805			5,237,434	
Restricted Housing Debt service Community development Public safety Transportation General services Section 115 OPEB trust Section 115 pension trust	20,000 - - 3,133,184 6,393,549	- - - -	1,272,869 - - - - - -	22,386,760	- - - - - -	3,748	49,531,913 - - - - - -	- - - - - - -	962,877 1,419,036 206,028 1,335,765 2,959,396	62,008,719 962,877 1,439,036 206,028 1,335,765 25,346,156 3,133,184 6,393,549	
Total restricted	9,546,733	11,200,189	1,272,869	22,386,760	-	3,748	49,531,913	-	6,883,102	100,825,314	
Committed Facilities maintenance Economic contingency	2,880,000 12,800,000		-	-	-	-	-	-	-	2,880,000 12,800,000	
Total committed	15,680,000				·——					15,680,000	
Assigned Accrued employee benefits Pension stabilization Post-employment benefits Community development Public safety Transportation General Services	3,882,541 679,490 33,138 1,106,714 2,698,835	- - - -	- - - - -	- - - - -	- - - - -	- - - - -	-	- - - - - -	- - - - -	3,882,541 - 679,490 33,138 1,106,714 2,698,835	
Public health	9 400 710	<del>-</del>			· <del>-</del>				<del></del>	9 400 710	
Total assigned	8,400,718		-		· <del>-</del>				(210.222)	8,400,718	
Unassigned (deficit)	19,469,523		- 1070		-	- 25:0		-	(210,125)	19,259,398	
Total fund balances	\$ 57,063,603	\$ 12,445,189	\$ 1,272,869	\$ 22,386,760	\$ -	\$ 3,748	\$ 49,557,718	\$ -	\$ 6,672,977	\$ 149,402,864	

### Categorization of Reserves under Adopted City Policies

The City has a policy that governs the accumulation and maintenance of reserves for various purposes. Amounts for some of the General Fund reserves are reflected in the schedule above and are described as follows:

- 1) Section 115 Pension Trust represents funds that may be used only for pension-related costs and only upon the direction of City Council. The target level for this reserve is an amount equal to two years of unfunded liability payments as determined by the most recent CalPERS valuation reports. The amount in the Section 115 Pension Trust reserve as of June 30, 2022 was \$6,393,549.
- 2) Section 115 OPEB Trust represents funds that may be used only for other post-employment benefit (OPEB)-related costs and only upon the direction of City Council. The target level for this reserve is an amount equal to 80% of the total net OPEB liability of the City's OPEB plan. The amount in the Section 115 OPEB Trust reserve as of June 30, 2022 was \$3,133,184.
- 3) *Economic Contingency Reserve* represents funds that are set-aside for use only in exceptional circumstances such as catastrophic events that could negatively impact the financial condition of the City. The targeted funding level is 20% of a single year's budgeted General Fund operating expenditures. City Policy requires approval of the City Council by resolution to authorize draws on this reserve or to increase the amount. The amount of the contingency reserve as of June 30, 2022 was \$12,800,000 and is equal to the target level.

### **Note 14 – Classification of Fund Balances (Continued)**

### Categorization of Reserves under Adopted City Policies (Continued)

- 4) Facilities Maintenance Reserve represents funds that are set aside for extraordinary major maintenance costs that cannot be met within the annual budgeted amount and for which no other funding source is available. The targeted reserve level represents three times the annual amount to be budgeted for major maintenance projects. City Council approval is required for all additions to or transfers and expenditures from this reserve. The amount of the Facilities Maintenance Reserve as of June 30, 2022 was \$2,880,000 and is equal to the target level.
- 5) Unassigned Fund Balance The City's policy is to maintain an unassigned fund balance equal to 10% of a single year's budgeted General Fund operating expenditures. Amounts in excess of the target level will be used to increase or replenish other reserves (with priority given to the Economic Contingency and Facilities Maintenance reserves), to set aside resources for specific one-time uses, or as a funding source for one-time expenditures included in the annual budget or for needs that arise subsequent to budget adoption. As of June 30, 2022, the unassigned fund balance was \$19,469,523 which is above the target level of \$6.1 million.

### **Note 15 – Prior Period Adjustments**

The City recorded the following prior period adjustments in order to transfer capital assets from the Successor Agency Private Purpose Trust Fund to the Governmental Activities and to remove infrastructure assets that were double-counted.

	Governmental Activities	Successor Agency Private Purpose Trust Fund
Beginning net position, as previously reported	\$ 215,434,062	\$ (28,189,011)
Prior period adjustments:		
To transfer capital assets from the Successor Agency	450,000	(450,000)
To remove double-counted infrastructure	(2,388,142)	
Beginning net position, as restated	\$ 213,495,920	\$ (28,639,011)

### Note 16 – Net Investment in Capital Assets

At June 30, 2022, the net investment in capital assets category of net position for the governmental-activities was calculated as follows:

	Net Investment in Capital Assets			
Non-depreciable capital assets	\$	58,648,162		
Depreciable capital assets, net		112,213,877		
Deferred loss on refunding		25,200		
2012 General Obligation Bonds		(2,490,000)		
Bond premium		(9,628)		
Section 108 Bonds		(1,170,000)		
2017 Clean Energy Bonds		(1,800,000)		
2017 Lease Revenue Bonds		(2,933,781)		
Notes payable		(550,588)		
Lease liabilities		(479,639)		
Total net investment in capital assets	\$	161,453,603		

### Note 17 – Subsequent Events

### American Rescue Plan Act Funding

As part of its budget process, the U.S. Department of the Treasury allocated \$18,010,907 of American Rescue Plan Act (ARPA) funds to the City. Allocations to the City started July 2021 when the City received \$9,005,454 in the first tranche. The Department of Treasury allocated the second tranche of \$9,005,454 in ARPA funding to the City in July of 2022.

### REQUIRED SUPPLEMENTARY INFORMATION





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## City of National City Required Supplementary Information (Unaudited) Budgetary Information For the Year Ended June 30, 2022

The City follows these procedures in establishing the budgetary data reflected in the required supplementary information and other supplementary information budgetary comparison schedules:

The City Council annually adopts a budget for operating and capital project expenditures. The annual budget includes all proposed expenditures and inter-fund transfers, and the means of financing them. The City Council also approves any amendments to appropriations throughout the year, generally at the mid-year budget review in February. The legal level of budgetary control is the fund level. The budget figures used in the required supplementary information are both original and final budgeted amounts. The final budget amount includes the original budget plus any amendments adopted during the year and any amounts encumbered from the prior year for capital projects or outstanding purchase orders.

Formal budgetary integration is employed as a management control device. Commitments for materials and services, such as purchase orders and contracts, are recorded during the year as encumbrances to assist in controlling expenditures. Appropriations which are unencumbered lapse at year end.

Budgets for the General and special revenue funds are adopted on a basis substantially consistent with accounting principles generally accepted in the United States of America. Accordingly, actual revenue and expenditures can be compared with related budgeted amounts without any significant reconciling items.

Under Article XIIIB of the California Constitution (the Gann Spending Limitation Initiative), the City is restricted as to the amount of annual appropriations from the proceeds of taxes, and if proceeds of taxes exceed allowed appropriations, the excess must either be refunded to the State Controller, returned to the taxpayers through revised tax rates or revised fee schedules, or an excess in one year may be offset against a deficit in the following year. Further, Section 5 of Article XIIIB allows the City to designate a portion of fund balance for general contingencies to be used in future years without limitation.

## City of National City Required Supplementary Information (Unaudited) (Continued) Budgetary Comparison Schedule – General Fund For the Year Ended June 30, 2022

REVENUES:   Taxes		Budgeted	Amou	nts	Actual	Variance with	
Taxes		Original		Final	Amounts	F	inal Budget
Licenses and permits         808,454         808,454         1,027,101         218,647           Fines and forfeitures         461,000         461,000         1,118,543         657,543           Use of money and property         800,200         800,200         (622,905)         (1,423,105)           Intergovernmental         226,000         1,010,824         1,650,917         640,093           Charges for services         3,341,562         3,341,562         3,499,318         157,756           Other revenues         790,891         807,691         827,561         19,870           Total revenues         57,127,967         57,929,591         65,556,521         7,626,930           EXPENDITURES:           Current:           General government         7,733,844         9,190,147         6,354,312         2,835,835           Public safety         39,722,837         41,386,717         40,793,529         593,188           Transportation         3,736,122         4,203,561         3,249,445         954,116           Community development         231,175         231,978         184,148         47,830           Culture and leisure         3,922,540         4,104,671         3,500,623         604,048 <tr< th=""><th>REVENUES:</th><th></th><th></th><th></th><th></th><th></th><th></th></tr<>	REVENUES:						
Fines and forfeitures         461,000         461,000         1,118,543         657,543           Use of money and property         800,200         800,200         (622,905)         (1,423,105)           Intergovernmental         226,000         1,010,824         1,650,917         640,093           Charges for services         3,341,562         3,341,562         3,499,318         157,756           Other revenues         790,891         807,691         827,561         19,870           Total revenues         57,127,967         57,929,591         65,556,521         7,626,930           EXPENDITURES:           Current:         General government         7,733,844         9,190,147         6,354,312         2,835,835           Public safety         39,722,837         41,386,717         40,793,529         593,188           Transportation         3,736,122         4,203,561         3,249,445         954,116           Community development         231,175         231,978         184,148         47,830           Culture and leisure         3,922,540         4,104,671         3,500,623         604,948           Capital outlay         2,866,930         7,186,581         1,791,456         5,395,125		\$ 50,699,860	\$	50,699,860	\$ , ,	\$	7,356,126
Use of money and property         800,200         800,200         (622,905)         (1,423,105)           Intergovernmental         226,000         1,010,824         1,650,917         640,093           Charges for services         3,341,562         3,341,562         3,499,318         157,756           Other revenues         790,891         807,691         827,561         19,870           Total revenues         57,127,967         57,929,591         65,556,521         7,626,930           EXPENDITURES:           Current:           General government         7,733,844         9,190,147         6,354,312         2,835,835           Public saferty         39,722,837         41,386,717         40,793,529         593,188           Transportation         3,736,122         4,203,561         3,249,445         954,116           Community development         231,175         231,978         184,148         47,830           Cultrue and leisure         3,922,2540         4,104,671         3,500,623         604,048           Capital outlay         2,866,930         7,186,581         1,791,456         5,395,125           Debt service:         Principal         304,868         304,868         293,127		808,454		/	1,027,101		,
Intergovernmental   226,000   1,010,824   1,650,917   640,093   Charges for services   3,341,562   3,499,318   157,756   Total revenues   790,891   807,691   827,561   19,870   Total revenues   57,127,967   57,929,591   65,556,521   7,626,930   Total revenues   S7,127,967   S7,929,591   65,556,521   7,626,930   SEXPENDITURES:    Current:		· · · · · · · · · · · · · · · · · · ·			, ,		
Charges for services Other revenues         3,341,562 790,891         3,341,562 807,691         3,499,318 827,561         157,756 19,870           Total revenues         57,127,967         57,929,591         65,556,521         7,626,930           EXPENDITURES:           Current:           General government         7,733,844         9,190,147         6,354,312         2,835,835           Public safety         39,722,837         41,386,717         40,793,529         593,188           Transportation         3,736,122         4,203,561         3,249,445         954,116           Community development         231,175         231,978         184,148         47,830           Culture and leisure         3,922,540         4,104,671         3,500,623         604,048           Capital outlay         2,866,930         7,186,581         1,791,456         5,395,125           Debt service:         Principal         304,868         304,868         293,127         11,741           Interest and fiscal charges         348,945         348,945         358,823         9,878           Total expenditures         58,867,261         66,957,468         56,525,463         10,432,005           REVENUES OVER         (UNDER) EXPENDITURES         (1				800,200	(622,905)		
Other revenues         790,891         807,691         827,561         19,870           Total revenues         57,127,967         57,929,591         65,556,521         7,626,930           EXPENDITURES:           Current:           General government         7,733,844         9,190,147         6,354,312         2,835,835           Public safety         39,722,837         41,386,717         40,793,529         593,188           Transportation         3,736,122         4,203,561         3,249,445         954,116           Community development         231,175         231,978         184,148         47,830           Culture and leisure         3,922,540         4,104,671         3,500,623         604,048           Capital outlay         2,866,930         7,186,581         1,791,456         5,395,125           Debt service:         Principal         304,868         304,868         293,127         11,741           Interest and fiscal charges         348,945         348,945         358,823         (9,878)           Total expenditures         (1,739,294)         (9,027,877)         9,031,058         18,058,935           OTHER FINANCING SOURCES (USES)         (1,739,294)         (9,027,877)         <					, ,		
Total revenues   57,127,967   57,929,591   65,556,521   7,626,930	Charges for services						
EXPENDITURES:   Current:   General government   7,733,844   9,190,147   6,354,312   2,835,835   Public safety   39,722,837   41,386,717   40,793,529   593,188   Transportation   3,736,122   4,203,561   3,249,445   954,116   Community development   231,175   231,978   184,148   47,830   Culture and leisure   3,922,540   4,104,671   3,500,623   604,048   Gapital outlay   2,866,930   7,186,581   1,791,456   5,395,125   Debt service:   Principal   304,868   304,868   293,127   11,741   Interest and fiscal charges   348,945   348,945   358,823   (9,878)   Total expenditures   58,867,261   66,957,468   56,525,463   10,432,005   REVENUES OVER (UNDER) EXPENDITURES   (1,739,294)   (9,027,877)   9,031,058   18,058,935   Total other agencies   -	Other revenues	790,891		807,691	827,561		19,870
Current:         General government         7,733,844         9,190,147         6,354,312         2,835,835           Public safety         39,722,837         41,386,717         40,793,529         593,188           Transportation         3,736,122         4,203,561         3,249,445         954,116           Community development         231,175         231,978         184,148         47,830           Culture and leisure         3,922,540         4,104,671         3,500,623         604,048           Capital outlay         2,866,930         7,186,581         1,791,456         5,395,125           Debt service:         Principal         304,868         304,868         293,127         11,741           Interest and fiscal charges         348,945         348,945         358,823         (9,878)           Total expenditures         58,867,261         66,957,468         56,525,463         10,432,005           REVENUES OVER         (UNDER) EXPENDITURES         (1,739,294)         (9,027,877)         9,031,058         18,058,935           OTHER FINANCING SOURCES (USES)         2         2         24,956         24,956           Transfers in         -         -         -         (2,863,445)         (2,883,445)           Total other fin	Total revenues	 57,127,967		57,929,591	 65,556,521		7,626,930
General government         7,733,844         9,190,147         6,354,312         2,835,835           Public safety         39,722,837         41,386,717         40,793,529         593,188           Transportation         3,736,122         4,203,561         3,249,445         954,116           Community development         231,175         231,978         184,148         47,830           Culture and leisure         3,922,540         4,104,671         3,500,623         604,048           Capital outlay         2,866,930         7,186,581         1,791,456         5,395,125           Debt service:         Principal         304,868         304,868         293,127         11,741           Interest and fiscal charges         348,945         348,945         358,823         (9,878)           Total expenditures         58,867,261         66,957,468         56,525,463         10,432,005           REVENUES OVER (UNDER) EXPENDITURES         (1,739,294)         (9,027,877)         9,031,058         18,058,935           OTHER FINANCING SOURCES (USES)         2         -         -         (2,017)         (2,017)           Transfers in         -         -         -         (2,883,445)         (2,883,445)           T	EXPENDITURES:						
Public safety         39,722,837         41,386,717         40,793,529         593,188           Transportation         3,736,122         4,203,561         3,249,445         954,116           Community development         231,175         231,978         184,148         47,830           Culture and leisure         3,922,540         4,104,671         3,500,623         604,048           Capital outlay         2,866,930         7,186,581         1,791,456         5,395,125           Debt service:         Principal         304,868         304,868         293,127         11,741           Interest and fiscal charges         348,945         348,945         358,823         (9,878)           Total expenditures         58,867,261         66,957,468         56,525,463         10,432,005           REVENUES OVER         (UNDER) EXPENDITURES         (1,739,294)         (9,027,877)         9,031,058         18,058,935           OTHER FINANCING SOURCES (USES)         2         -         -         (2,017)         (2,017)           Transfers in         -         -         -         (2,883,445)         (2,883,445)           Total other financing sources (uses)         -         -         (2,860,506)         (2,860,506)           Net change in							
Transportation         3,736,122         4,203,561         3,249,445         954,116           Community development         231,175         231,978         184,148         47,830           Culture and leisure         3,922,540         4,104,671         3,500,623         604,048           Capital outlay         2,866,930         7,186,581         1,791,456         5,395,125           Debt service:         Principal         304,868         304,868         293,127         11,741           Interest and fiscal charges         348,945         348,945         358,823         (9,878)           Total expenditures         58,867,261         66,957,468         56,525,463         10,432,005           REVENUES OVER (UNDER) EXPENDITURES         (1,739,294)         (9,027,877)         9,031,058         18,058,935           OTHER FINANCING SOURCES (USES)         Pass-through payment to other agencies         -         -         (2,017)         (2,017)           Transfers in         -         -         -         24,956         24,956           Transfers out         -         -         -         (2,883,445)           Total other financing sources (uses)         -         -         -         (2,860,506)         (2,860,506)	<del>-</del>	, ,		, ,	/ /		, ,
Community development         231,175         231,978         184,148         47,830           Culture and leisure         3,922,540         4,104,671         3,500,623         604,048           Capital outlay         2,866,930         7,186,581         1,791,456         5,395,125           Debt service:         Principal         304,868         304,868         293,127         11,741           Interest and fiscal charges         348,945         348,945         358,823         (9,878)           Total expenditures         58,867,261         66,957,468         56,525,463         10,432,005           REVENUES OVER (UNDER) EXPENDITURES         (1,739,294)         (9,027,877)         9,031,058         18,058,935           OTHER FINANCING SOURCES (USES)         Pass-through payment to other agencies         -         -         (2,017)         (2,017)           Transfers out         -         -         -         24,956         24,956           Total other financing sources (uses)         -         -         (2,883,445)         (2,880,506)           Net change in fund balance         \$ (1,739,294)         \$ (9,027,877)         6,170,552         \$ 15,198,429           Fund Balance:         Beginning of year	•						
Culture and leisure         3,922,540         4,104,671         3,500,623         604,048           Capital outlay         2,866,930         7,186,581         1,791,456         5,395,125           Debt service:         Principal         304,868         304,868         293,127         11,741           Interest and fiscal charges         348,945         348,945         358,823         (9,878)           Total expenditures         58,867,261         66,957,468         56,525,463         10,432,005           REVENUES OVER (UNDER) EXPENDITURES         (1,739,294)         (9,027,877)         9,031,058         18,058,935           OTHER FINANCING SOURCES (USES) Pass-through payment to other agencies         -         -         (2,017)         (2,017)           Transfers in         -         -         24,956         24,956           Transfers out         -         -         24,956         24,956           Total other financing sources (uses)         -         -         (2,883,445)         (2,883,445)           Net change in fund balance         (1,739,294)         (9,027,877)         6,170,552         \$ 15,198,429           Fund Balance:           Beginning of year         50,893,051         50,893,051	•						
Capital outlay       2,866,930       7,186,581       1,791,456       5,395,125         Debt service:       Principal       304,868       304,868       293,127       11,741         Interest and fiscal charges       348,945       348,945       358,823       (9,878)         Total expenditures       58,867,261       66,957,468       56,525,463       10,432,005         REVENUES OVER (UNDER) EXPENDITURES       (1,739,294)       (9,027,877)       9,031,058       18,058,935         OTHER FINANCING SOURCES (USES)         Pass-through payment to other agencies       -       -       (2,017)       (2,017)         Transfers in       -       -       24,956       24,956         Transfers out       -       -       (2,883,445)       (2,883,445)         Total other financing sources (uses)       -       -       (2,860,506)       (2,860,506)         Net change in fund balance       \$ (1,739,294)       \$ (9,027,877)       6,170,552       \$ 15,198,429         Fund Balance:         Beginning of year       50,893,051	• •						
Debt service:           Principal         304,868         304,868         293,127         11,741           Interest and fiscal charges         348,945         348,945         358,823         (9,878)           Total expenditures         58,867,261         66,957,468         56,525,463         10,432,005           REVENUES OVER (UNDER) EXPENDITURES         (1,739,294)         (9,027,877)         9,031,058         18,058,935           OTHER FINANCING SOURCES (USES)           Pass-through payment to other agencies         -         -         (2,017)         (2,017)           Transfers in         -         -         24,956         24,956           Transfers out         -         -         (2,883,445)         (2,883,445)           Total other financing sources (uses)         -         -         (2,860,506)         (2,860,506)           Net change in fund balance         \$ (1,739,294)         \$ (9,027,877)         6,170,552         \$ 15,198,429           Fund Balance:           Beginning of year         50,893,051							,
Principal         304,868         304,868         293,127         11,741           Interest and fiscal charges         348,945         348,945         358,823         (9,878)           Total expenditures         58,867,261         66,957,468         56,525,463         10,432,005           REVENUES OVER (UNDER) EXPENDITURES         (1,739,294)         (9,027,877)         9,031,058         18,058,935           OTHER FINANCING SOURCES (USES)         -         -         -         (2,017)         (2,017)           Transfers in         -         -         -         24,956         24,956           Transfers out         -         -         -         (2,883,445)         (2,883,445)           Total other financing sources (uses)         -         -         -         (2,860,506)         (2,860,506)           Net change in fund balance         \$ (1,739,294)         \$ (9,027,877)         6,170,552         \$ 15,198,429           Fund Balance:         Beginning of year         50,893,051	*	2,866,930		7,186,581	1,791,456		5,395,125
Interest and fiscal charges         348,945         348,945         358,823         (9,878)           Total expenditures         58,867,261         66,957,468         56,525,463         10,432,005           REVENUES OVER (UNDER) EXPENDITURES         (1,739,294)         (9,027,877)         9,031,058         18,058,935           OTHER FINANCING SOURCES (USES)         Pass-through payment to other agencies         -         -         (2,017)         (2,017)           Transfers in         -         -         24,956         24,956           Transfers out         -         -         2,2883,445)         (2,883,445)           Total other financing sources (uses)         -         -         -         (2,860,506)         (2,860,506)           Net change in fund balance         \$ (1,739,294)         \$ (9,027,877)         6,170,552         \$ 15,198,429           Fund Balance:         Beginning of year         50,893,051		204.969		204.060	202 127		11 741
Total expenditures         58,867,261         66,957,468         56,525,463         10,432,005           REVENUES OVER (UNDER) EXPENDITURES         (1,739,294)         (9,027,877)         9,031,058         18,058,935           OTHER FINANCING SOURCES (USES) Pass-through payment to other agencies         -         -         (2,017)         (2,017)           Transfers in         -         -         24,956         24,956           Transfers out         -         -         (2,883,445)         (2,883,445)           Total other financing sources (uses)         -         -         (2,860,506)         (2,860,506)           Net change in fund balance         \$ (1,739,294)         \$ (9,027,877)         6,170,552         \$ 15,198,429           Fund Balance:         Beginning of year         50,893,051	•				· · · · · · · · · · · · · · · · · · ·		,
REVENUES OVER (UNDER) EXPENDITURES         (1,739,294)         (9,027,877)         9,031,058         18,058,935           OTHER FINANCING SOURCES (USES) Pass-through payment to other agencies         -         -         (2,017)         (2,017)           Transfers in         -         -         24,956         24,956           Transfers out         -         -         (2,883,445)         (2,883,445)           Total other financing sources (uses)         -         -         (2,860,506)         (2,860,506)           Net change in fund balance         \$ (1,739,294)         \$ (9,027,877)         6,170,552         \$ 15,198,429           Fund Balance:           Beginning of year         50,893,051	· ·	 			 		
(UNDER) EXPENDITURES         (1,739,294)         (9,027,877)         9,031,058         18,058,935           OTHER FINANCING S OURCES (US ES)           Pass-through payment to other agencies         -         -         (2,017)         (2,017)           Transfers in         -         -         24,956         24,956           Transfers out         -         -         (2,883,445)         (2,883,445)           Total other financing sources (uses)         -         -         (2,860,506)         (2,860,506)           Net change in fund balance         \$ (1,739,294)         \$ (9,027,877)         6,170,552         \$ 15,198,429           Fund Balance:           Beginning of year         50,893,051	•	 38,867,261		00,937,408	 30,323,403		10,432,003
OTHER FINANCING SOURCES (USES)         Pass-through payment to other agencies       -       -       (2,017)       (2,017)         Transfers in       -       -       24,956       24,956         Transfers out       -       -       (2,883,445)       (2,883,445)         Total other financing sources (uses)       -       -       (2,860,506)       (2,860,506)         Net change in fund balance       \$ (1,739,294)       \$ (9,027,877)       6,170,552       \$ 15,198,429         Fund Balance:         Beginning of year       50,893,051		(4.500.00.1)		(0.00=.0=)	0.024.050		10050005
Pass-through payment to other agencies       -       -       (2,017)       (2,017)         Transfers in       -       -       24,956       24,956         Transfers out       -       -       (2,883,445)       (2,883,445)         Total other financing sources (uses)       -       -       (2,860,506)       (2,860,506)         Net change in fund balance       \$ (1,739,294)       \$ (9,027,877)       6,170,552       \$ 15,198,429         Fund Balance:         Beginning of year       50,893,051	(UNDER) EXPENDITURES	 (1,739,294)		(9,027,877)	 9,031,058		18,058,935
Transfers in       -       -       24,956       24,956         Transfers out       -       -       (2,883,445)       (2,883,445)         Total other financing sources (uses)       -       -       (2,860,506)       (2,860,506)         Net change in fund balance       \$ (1,739,294)       \$ (9,027,877)       6,170,552       \$ 15,198,429         Fund Balance:         Beginning of year       50,893,051	· · · · · · · · · · · · · · · · · · ·						
Transfers out         -         -         (2,883,445)         (2,883,445)           Total other financing sources (uses)         -         -         (2,860,506)         (2,860,506)           Net change in fund balance         \$ (1,739,294)         \$ (9,027,877)         6,170,552         \$ 15,198,429           Fund Balance:           Beginning of year         50,893,051	Pass-through payment to other agencies	-		-			
Total other financing sources (uses)         -         -         (2,860,506)         (2,860,506)           Net change in fund balance         \$ (1,739,294)         \$ (9,027,877)         6,170,552         \$ 15,198,429           Fund Balance:           Beginning of year         50,893,051	Transfers in	-		-	24,956		24,956
Net change in fund balance         \$ (1,739,294)         \$ (9,027,877)         6,170,552         \$ 15,198,429           Fund Balance:           Beginning of year         50,893,051	Transfers out				(2,883,445)		(2,883,445)
Fund Balance: Beginning of year 50,893,051	Total other financing sources (uses)	 			(2,860,506)		(2,860,506)
Beginning of year 50,893,051	Net change in fund balance	\$ (1,739,294)	\$	(9,027,877)	6,170,552	\$	15,198,429
	Fund Balance:						
End of year \$ 57.063.603	Beginning of year				50,893,051		
	End of year				\$ 57,063,603		

# City of National City Required Supplementary Information (Unaudited) (Continued) Budgetary Comparison Schedule – Housing Special Revenue Fund For the Year Ended June 30, 2022

		Budgeted	Amoun	S	Actual		Variance with	
	(	Original		Final		Amounts	Final Budget	
REVENUES:								
Use of money and property	\$	250,000	\$	250,000	\$	270,303	\$	20,303
Other revenues						3,982		3,982
Total revenues		250,000		250,000		274,285		24,285
EXPENDITURES:								
Current:								
Community development		186,161		313,007		145,893		167,114
Total expenditures		186,161		313,007		145,893		167,114
Net change in fund balance	\$	63,839	\$	(63,007)		128,392	\$	191,399
Fund Balance:								
Beginning of year						12,316,797		
End of year					\$	12,445,189		

## City of National City Required Supplementary Information (Unaudited) (Continued) Budgetary Comparison Schedule – Housing Choice Vouchers Special Revenue Fund For the Year Ended June 30, 2022

	 Budgeted	l Amou	nts	Actual		Variance with	
	 Orginal	Final		Amounts		Fi	nal Budget
REVENUES:							
Fines and forfeitures	\$ 16,000	\$	16,000	\$	28,748	\$	12,748
Use of money and property	110		110		363		253
Intergovernmental	14,199,000		14,199,000		14,255,356		56,356
Other revenues	-		-		-		-
Total revenues	 14,215,110		14,215,110		14,284,467		69,357
EXPENDITURES:							
Current:							
Community development	14,060,275		14,094,991		13,969,798		(125,193)
Capital outlay	150,000		150,000		-		(150,000)
Interest and fiscal charges	 4,000		4,000		4,000		-
Total expenditures	 14,214,275		14,248,991		13,973,798		(275,193)
Net change in fund balance	\$ 835	\$	(33,881)		310,669	\$	344,550
Fund Balance:							
Beginning of year					962,200		
End of year				\$	1,272,869		

# City of National City Required Supplementary Information (Unaudited) (Continued) Budgetary Comparison Schedule – Sewer Special Revenue Fund For the Year Ended June 30, 2022

		Budgeted	Amou	nts	Actual	Va	riance with
	О	riginal		Final	 Amounts	Fi	inal Budget
REVENUES:	,			<u> </u>	_		
Licenses and permits	\$	-	\$	-	\$ 67,550	\$	67,550
Use of money and property		-		-	(274,903)		(274,903)
Charges for services		9,599,525		9,599,525	11,055,251		1,455,726
Total revenues		9,599,525		9,599,525	10,847,898		1,248,373
EXPENDITURES:							
Current:							
General Government		-		92,003	-		(92,003)
Health		8,336,502		8,405,015	7,626,002		779,013
Capital outlay		2,000,000		3,608,804	26,258		3,582,546
Debt service:							
Interest and fiscal charges		-			21,300		(21,300)
Total expenditures		10,336,502		12,105,822	 7,673,560		4,248,256
REVENUES OVER							
(UNDER) EXPENDITURES		(736,977)		(2,506,297)	 3,174,338		5,496,629
OTHER FINANCING SOURCES (USES):							
Transfers out				-	(25,000)		(25,000)
Total other financing sources (uses)		-		-	(25,000)		(25,000)
Net change in fund balance	\$	(736,977)	\$	(2,506,297)	3,149,338	\$	5,655,635
Fund Balance:							
Beginning of year					19,237,422		
End of year					\$ 22,386,760		

# City of National City Required Supplementary Information (Unaudited) (Continued) Budgetary Comparison Schedule – ARPA Special Revenue Fund For the Year Ended June 30, 2022

		Budgeted	l Amoui		Actual	Variance with			
	Or	iginal		Final	 Amounts	F	inal Budget		
REVENUES:									
Intergovernmental	\$	-	\$	_	\$ 3,525,586	\$	3,525,586		
Total revenues					3,525,586		3,525,586		
EXPENDITURES:									
Current:									
General Government		-		1,540,000	3,341,026		(1,801,026)		
Capital outlay		-		6,750,000	 184,560		6,565,440		
Total expenditures				8,290,000	 3,525,586		4,764,414		
REVENUES OVER									
(UNDER) EXPENDITURES				(8,290,000)	 -		8,290,000		
OTHER FINANCING (USES): Transfers out		-		-	-		-		
Total other financing (uses)		-		-	-		-		
Net change in fund balance	\$	-	\$	(8,290,000)	-	\$	8,290,000		
Fund Balance (deficit):									
Beginning of year					-				
End of year					\$ 				

# City of National City Required Supplementary Information (Unaudited) (Continued) Budgetary Comparison Schedule – Other Special Revenue Fund For the Year Ended June 30, 2022

	Budgeted			nts	Actual	V	ariance with
		Original		Final	 Amounts	I	Final Budget
REVENUES:							
Taxes	\$	487,036	\$	487,036	\$ 471,007	\$	(16,029)
Licenses and permits		217,860		217,860	470,426		252,566
Fines and forfeitures		50,000		50,000	49,250		(750)
Use of money and property		-		-	(40,200)		(40,200)
Intergovernmental		10,057,650		30,526,083	4,707,139		(25,818,944)
Charges for services		35,000		35,000	315,909		280,909
Other revenues					350		350
Total revenues		10,847,546		31,315,979	 5,973,881		(25,342,098)
EXPENDITURES:							
Current:							
General Government		300,000		2,163,000	1,753,133		409,867
Public Safety		924,972		1,677,209	1,463,088		214,121
Community Development		5,100		145,687	108,935		36,752
Health		207,860		242,652	189,407		53,245
Culture and Leisure		195,133		245,133	204,096		41,037
Capital outlay		100,000		25,824,461	3,806,201		22,018,260
Total expenditures		1,733,065		30,298,142	 7,524,860		22,773,282
REVENUES OVER							
(UNDER) EXPENDITURES		9,114,481		1,017,837	 (1,550,979)		(2,568,816)
OTHER FINANCING SOURCES (USES):							
Transfers in		-		-	631,317		631,317
Transfers out		_			(5,500)		(5,500)
Total other financing sources (uses)					625,817		625,817
Net change in fund balance	\$	9,114,481	\$	1,017,837	(925,162)	\$	(1,942,999)
Fund Balance:							
Beginning of year					928,910		
End of year					\$ 3,748		
<b>y</b> -					 2,, 10		



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### City of National City Required Supplementary Information (Unaudited) (Continued) Budgetary Comparison Schedule – Housing Authority Special Revenue Fund For the Year Ended June 30, 2022

	 Budgeted	Amou	ints	Actual	Va	riance with
	 Original		Final	 Amounts	Fi	nal Budget
REVENUES:						
Use of money and property	\$ 175,000	\$	175,000	\$ 833,268	\$	658,268
Other revenues	 86,543		136,543	70,344		(66,199)
Total revenues	 261,543		910,257	 903,612		(6,645)
EXPENDITURES:						
Current:						
Community Development	1,221,786		1,586,907	1,040,814		546,093
Capital outlay	 11,662,000		12,035,532	10,739,542		1,295,990
Total expenditures	 12,883,786		13,622,439	11,780,356		1,842,083
REVENUES OVER						
(UNDER) EXPENDITURES	 (12,622,243)		(12,712,182)	(10,876,744)		1,835,438
OTHER FINANCING (USES):						
Transfers out	 <u>-</u>			 (526,641)		(526,641)
Total other financing (uses)	-		-	(526,641)		(526,641)
Net change in fund balance	\$ (12,622,243)	\$	(12,712,182)	(11,403,385)	\$	1,308,797
Fund Balance:						
Beginning of year				 60,961,103		
End of year				\$ 49,557,718		

### Required Supplementary Information (Unaudited) (Continued) Schedules of Changes in the Net Pension Liability and Related Ratios Last Ten Fiscal Years\*

### For the Year Ended June 30, 2022

### City Miscellaneous Plan

Total pension liability		2020-2021	_	2019-2020	_	2018-19		2017-18		2016-17	_	2015-16		2014-15		2013-14
Service cost	\$	2,104,183	\$	2,086,122	\$	2,212,767	\$	2,282,129	\$	2,118,219	\$	1,825,480	\$	1,811,929	\$	1,937,067
Interest on total pension liability		9,982,628		9,588,327		9,170,414		8,802,231		8,488,639		8,268,915		7,985,539		7,748,026
Changes in assumptions		-		-		-		(953,437)		7,027,519		-		(1,944,963)		-
Differences between expected and actual experience		909,313		1,074,893		147,608		371,057		(1,231,712)		(975,368)		(1,691,529)		-
Changes in benefit terms		=		-		=		-		=		-		-		-
Benefit payments, including refunds of employee contributions		(7,266,866)		(6,889,353)		(6,210,287)		(5,885,469)		(5,555,553)		(5,253,955)		(4,995,309)		(4,818,483)
Net change in total pension liability	-	5,729,258		5,859,989		5,320,502		4,616,511		10,847,112		3,865,072		1,165,667		4,866,610
Total pension liability - beginning		141,289,184		135,429,195		130,108,693		125,492,182		114,645,070		110,779,998		109,614,331		104,747,721
Total pension liability - ending (a)	\$	147,018,442	\$	141,289,184	\$	135,429,195	\$	130,108,693	\$	125,492,182	\$	114,645,070	\$	110,779,998	\$	109,614,331
Plan fiduciary net position																
Contributions - employer	\$	4,120,557	\$	3,888,994	\$	3,370,946	\$	2,953,421	\$	2,854,739	\$	2,367,548	\$	2,056,706	\$	1,956,344
Contributions - employee		859,274		944,908		1,041,592		933,458		858,901		820,175		895,912		767,784
Investment income (net of administrative expenses)		23,035,688		4,925,312		6,286,416		7,575,282		9,198,616		415,274		1,859,184		12,778,105
Benefit payments		(7,266,866)		(6,889,353)		(6,210,287)		(5,885,469)		(5,555,553)		(5,253,955)		(4,995,309)		(4,818,483)
Plan to plan resource movement		-		-		-		(221)		-		(135)		-		-
Administrative expenses		(102,218)		(140,408)		(67,699)		(406,601)		(122,207)		(51,483)		(94,900)		-
Net change in plan fiduciary net position		20,646,435		2,729,453		4,420,968		5,169,870		7,234,496		(1,702,576)		(278,407)		10,683,750
Plan fiduciary net position - beginning		102,326,786		99,597,333		95,176,365		90,006,495		82,771,999		84,474,575		84,752,982		74,069,232
Plan fiduciary net position - ending (b)	\$	122,973,221	\$	102,326,786	\$	99,597,333	\$	95,176,365	\$	90,006,495	\$	82,771,999	\$	84,474,575	\$	84,752,982
Net pension liability - ending (a)-(b)	\$	24,045,221	\$	38,962,398	\$	35,831,862	\$	34,932,328	\$	35,485,687	•	31,873,071	\$	26,305,423	\$	24,861,349
Net pension framity - ending (a)-(b)	φ	24,043,221	-	36,702,376	Ф	33,631,602	φ	34,732,326	9	33,463,067	-	31,073,071	φ	20,303,423	φ	24,001,347
Plan fiduciary net position as a percentage of the																
total pension liability		83.64%		72.42%		73.54%		73.15%		71.72%		72.20%		76.25%		77.32%
Covered payroll	\$	11,606,086	\$	11,276,333	\$	11,582,137	\$	11,885,467	\$	10,724,047	\$	10,126,926	\$	9,742,081	\$	9,853,337
Net pension liability as a percentage of covered-																
employee payroll		207.18%		345.52%		309.37%		293.91%		330.90%		314.74%		270.02%		252.31%

### Notes to Schedule:

Benefit changes: the figures above do not include any liability impact that may have resulted from plan changes which occurred after June 30, 2014. This applies for voluntary benefit changes as well as any offers of Two Years of Additional Service Credit (a.k.a. Golden Handshakes).

Changes in assumptions: In 2018, demographic assumptions and inflation rate were changed in accordance with the CalPERS Experience Study and Review of Actuarial Assumptions December 2017. There were no changes in the discount rate. In 2017, the discount rate was reduced from 7.65 percent to 7.15 percent. In 2016, there were no changes. In 2015, amounts reported reflect an adjustment of the discount rate from 7.5 percent (net of administrative expenses) to 7.65 percent (without a reduction for pension plan administrative expense). In 2014, amounts reported were based on the 7.5 percent discount rate.

Historical information is presented only for measurement periods for which GASB 68 is implemented.

### Required Supplementary Information (Unaudited) (Continued) Schedules of Changes in the Net Pension Liability and Related Ratios (Continued) Last Ten Fiscal Years \*

### For the Year Ended June 30, 2022

### City Safety Plan

Total pension liability	2020-21	2019-20	2018-19	2017-18	2016-17	2015-16	2014-15	2013-14
Service cost	\$ 4,028,937	\$ 4,127,384	\$ 4,023,972	\$ 4,006,475	\$ 3,730,242	\$ 3,143,806	\$ 3,185,323	\$ 3,249,200
Interest on total pension liability	15,639,864	14,940,058	14,344,993	13,628,845	12,890,015	12,491,615	12,122,308	11,761,448
Changes in assumptions	-	-	-	(922,226)	10,998,755	-	(3,049,086)	-
Differences between expected and actual experience	1,427,840	(22,405)	1,773,685	3,413,390	(1,384,693)	(2,263,779)	(2,416,366)	=
Changes in benefit terms	-	-	-	-	-	-	-	-
Benefit payments, including refunds of employee contributions	(10,871,690)	(10,445,430)	(9,705,935)	(9,097,472)	(8,735,024)	(8,368,654)	(8,022,441)	(7,719,645)
Net change in total pension liability	10,224,951	8,599,607	10,436,715	11,029,012	17,499,295	5,002,988	1,819,738	7,291,003
Total pension liability - beginning	220,732,894	212,133,287	201,696,572	190,667,560	173,168,265	168,165,277	166,345,539	159,054,536
Total pension liability - ending (a)	\$ 230,957,845	\$ 220,732,894	\$ 212,133,287	\$ 201,696,572	\$ 190,667,560	\$ 173,168,265	\$ 168,165,277	\$ 166,345,539
Plan fiduciary net position								
	\$ 7,850,354	© 7.277.465	e (494.462	e 5020 400	6 5749 (2)	£ 4.079.000	6 4 462 726	6 4 100 264
Contributions - employer	\$ 7,850,354 1,488,276	\$ 7,377,465 1,492,776	\$ 6,484,462 1,371,743	\$ 5,838,406 1,357,948	\$ 5,748,626 1,238,443	\$ 4,978,090 1,109,955	\$ 4,463,726 1,047,676	\$ 4,190,264 983,295
Contributions - employee  Investment income (net of administrative expenses)	33,123,497	7,091,313	8,798,970	10,630,597	12,739,410	584,907	2,587,755	17,466,806
Benefit payments	(10,871,690)			(9,097,472)	(8,735,024)	(8,368,654)	(8,022,441)	(7,719,645)
Plan to plan resource movement	(10,871,090)	(10,445,430)	(9,703,933)	(311)		135	(8,022,441)	(7,713,043)
Administrative expenses	(145,755)	(198,201)	(95,127)	(567,286)	(169,427)	(71,013)	(131,164)	-
Net change in plan fiduciary net position	31,444,682	5,317,923	6,854,113	8,161,882	10,822,028	(1,766,580)	(54,448)	14,920,720
Plan fiduciary net position - beginning	145,910,227	140,592,304	133,738,191	125,576,309	114,754,281	116,520,861	116,575,309	101,654,589
Plan fiduciary net position - ending (b)	\$ 177,354,909	\$ 145,910,227	\$ 140,592,304	\$ 133,738,191	\$ 125,576,309	\$ 114,754,281	\$ 116,520,861	\$ 116,575,309
Net pension liability - ending (a)-(b)	\$ 53,602,936	\$ 74,822,667	\$ 71,540,983	\$ 67,958,381	\$ 65,091,251	\$ 58,413,984	\$ 51,644,416	\$ 49,770,230
Plan fiduciary net position as a percentage of the total pension liability	76.79%	66.10%	66.28%	66.31%	65.86%	66.27%	69.29%	70.08%
Covered payroll	\$ 13,456,702	\$ 13,576,921	\$ 13,034,797	\$ 12,898,732	\$ 11,939,450	\$ 11,157,745	\$ 11,228,972	\$ 10,916,911
Net pension liability as a percentage of covered- employee payroll	398.34%	551.10%	548.85%	526.86%	545.18%	523.53%	459.92%	455.90%

### Notes to Schedule:

Benefit changes: the figures above do not include any liability impact that may have resulted from plan changes which occurred after June 30, 2014. This applies for voluntary benefit changes as well as any offers of Two Years of Additional Service Credit (a.k.a. Golden Handshakes).

Changes in assumptions: In 2018, demographic assumptions and inflation rate were changed in accordance with the CalPERS Experience Study and Review of Actuarial Assumptions December 2017. There were no changes in the discount rate. In 2017, the discount rate was reduced from 7.65 percent to 7.15 percent. In 2016, there were no changes. In 2015, amounts reported reflect an adjustment of the discount rate from 7.5 percent (net of administrative expenses) to 7.65 percent (without a reduction for pension plan administrative expenses). In 2014, amounts reported were based on the 7.5 percent discount rate.

Historical information is presented only for measurement periods for which GASB 68 is implemented.

### Required Supplementary Information (Unaudited) (Continued)

### Schedules of Pension Contributions Last Ten Fiscal Years \*

### For the Year Ended June 30, 2022

### City Miscellaneous Plan - 172

Measurement Period		2021-22	 2020-21	 2019-20	 2018-19	 2017-18	 2016-17	 2015-16	 2014-15	2013-14
Actuarially determined contribution	\$	4,486,273	\$ 4,120,557	\$ 3,888,994	\$ 3,371,801	\$ 2,953,694	\$ 2,854,739	\$ 2,367,548	\$ 2,056,706	\$ 1,956,344
Contributions in relation to the actuarially determined contributions	;	(31,299,368)	(4,120,557)	(3,888,994)	(3,371,801)	(2,953,694)	(2,854,739)	(2,367,548)	(2,056,706)	(1,956,344)
Contribution deficiency (excess)	\$	(26,813,095)	\$ 	\$ 	\$ -	\$ -	\$ -	\$ -	\$ 	\$ -
Covered payroll <sup>2,3</sup>	\$	11,925,253	\$ 11,606,086	\$ 11,276,333	\$ 11,582,137	\$ 11,885,467	\$ 10,724,074	\$ 10,126,926	\$ 9,742,081	\$ 9,853,337
Contributions as a percentage of covered payroll <sup>3</sup>		262.46%	35.50%	34.49%	29.11%	24.85%	26.62%	23.38%	21.11%	19.85%

Historical information is required only for measurement periods for which GASB 68 is implemented.

### Notes to Schedule

Valuation date: 6/30/2020 6/30/2019 6/30/2018 6/30/2017 6/30/2016 6/30/2015 6/30/2014 6/30/2013 6/30/2012

The actuarial methods and assumptions used to set the actuarially determined contributions for Fiscal Year 2014-15 were from the June 30, 2012 public agency valuations.

### $\underline{Methods\ and\ assumptions\ used\ to\ determine\ contribution\ rates:}$

Actuarial cost method Entry Age Normal

Amortization method/period For details, see June 30, 2017 Funding Valuation Report

Asset valuation method Market value of assets. For details, see the June 30, 2017 Funding Valuation Report

Inflation 2.625%

Salary increases Varies by entry age and service

Payroll growth 2.750%

Investment rate of return 7.00%, net of pension plan investment and administrative expenses, including inflation

Retirement age The probabilities of retirement are based on the 2014 CalPERS Experience study for the period from 1997 to 2015.

The probabilities of mortality are based on the 2017 CalPERS Experience Study for the period from 1997 to 2015. Pre-retirement and Post-retirement mortality rates include 15

Mortality years of projected mortality improvement using 90% of Scale MP-2016 published by the Society of Actuaries.

<sup>&</sup>lt;sup>1</sup> Employers are assumed to make contributions equal to the actuarially determined contributions. However, some employers may choose to make additional contributions towards their unfunded liability. Employer contributions for such plans exceed the actuarially determined contributions.

<sup>&</sup>lt;sup>2</sup> Covered Payroll represented above is based on pensionable earnings provided by the employer. However, GASB 68 defines covered-employee payroll as the total payroll of employees that are provided pensions through the pension plan. Accordingly, if pensionable earnings are different than total earnings for covered-employees, the employer should display in the disclosure footnotes the payroll based on total earnings for the covered group and recalculate the required payroll-related ratios.

<sup>&</sup>lt;sup>3</sup> Payroll from prior year, \$11,606,086, was assumed to increase by the 2.75% payroll growth assumption.

### Required Supplementary Information (Unaudited) (Continued) **Schedules of Pension Contributions (Continued) Last Ten Fiscal Years \***

### For the Year Ended June 30, 2022

### City Safety Plan - 4923

Measurement Period	2021-22	2020-21	2019-20	 2018-19	2017-18	 2016-17	2015-16	 2014-15	2013-14
Actuarially determined contribution  Contributions in relation to the actuarially determined contributions	\$ 8,422,768 (64,869,673)	\$ 7,849,867 (7,849,867)	\$ 7,377,465 (7,377,465)	\$ 6,484,462 (6,484,462)	\$ 5,838,406 (5,838,406)	\$ 5,748,626 (5,748,626)	\$ 4,978,090 (4,978,090)	\$ 4,463,726 (4,463,726)	\$ 4,190,264 (4,190,264)
Contribution deficiency (excess)	\$ (56,446,905)	\$ -	\$ -	\$ -	\$ -	\$ _	\$ -	\$ -	\$ -
Covered payroll <sup>2,3</sup>	\$ 13,826,761	\$ 13,456,702	\$ 13,576,921	\$ 13,034,797	\$ 12,898,732	\$ 11,939,450	\$ 11,157,745	\$ 11,228,972	\$ 10,916,911
Contributions as a percentage of covered payroll <sup>3</sup>	469.16%	58.33%	54.34%	49.75%	45.26%	48.15%	44.62%	39.75%	38.38%

Historical information is required only for measurement periods for which GASB 68 is implemented.

### Notes to Schedule

Valuation date: 6/30/2020 6/30/2019 6/30/2018 6/30/2017 6/30/2016 6/30/2015 6/30/2014 6/30/2013 6/30/2012

The actuarial methods and assumptions used to set the actuarially determined contributions for Fiscal Year 2014-15 were from the June 30, 2012 public agency valuations.

### $\underline{\textbf{Methods and assumptions used to determine contribution rates:}}$

Actuarial cost method Entry Age Normal

Amortization method/period For details, see June 30, 2017 Funding Valuation Report

Asset valuation method Market value of assets. For details, see the June 30, 2017 Funding Valuation Report

Inflation

Salary increases Varies by entry age and service

Payroll growth

Investment rate of return 7.00%, net of pension plan investment and administrative expenses, including inflation

Retirement age The probabilities of retirement are based on the 2014 CalPERS Experience study for the period from 1997 to 2015.

The probabilities of mortality are based on the 2017 CalPERS Experience Study for the period from 1997 to 2015. Pre-retirement and Post-retirement mortality rates include 15

Mortality years of projected mortality improvement using 90% of Scale MP-2016 published by the Society of Actuaries.

<sup>&</sup>lt;sup>1</sup> Employers are assumed to make contributions equal to the actuarially determined contributions. However, some employers may choose to make additional contributions towards their unfunded liability. Employer contributions for such plans exceed the actuarially determined contributions

<sup>&</sup>lt;sup>2</sup> Covered Payroll represented above is based on pensionable earnings provided by the employer. However, GASB 68 defines covered-employee payroll as the total payroll of employees that are provided pensions through the pension plan. Accordingly, if pensionable earnings are different than total earnings for covered-employees, the employer should display in the disclosure footnotes the payroll based on total earnings for the covered group and recalculate the required payroll-related ratios.

 $<sup>^3</sup>$  Payroll from prior year, \$13,456,702, was assumed to increase by the 2.75% payroll growth assumption.

### City of National City Required Supplementary Information (Unaudited) (Continued) Schedule of Changes in Net OPEB Liability and Related Ratios Last Ten Fiscal Years i

### For the Year Ended June 30, 2022

M easurement period, year ending:	6/30/2022	6/30/2021	6/30/2020	 6/30/2019	6/30/2018	 6/30/2017
Total OPEB liability						
Service cost	\$ 243,592	\$ 215,583	\$ 190,082	\$ 201,904	\$ 196,023	\$ 189,577
Interest	134,422	153,536	169,175	187,984	177,753	170,970
Changes of benefit terms	-	-	-	-	-	-
Differences between expected and actual experience	(283,064)	(70,912)	-	(131,753)	-	-
Changes of assumptions	(1,070,116)	301,024	267,125	(25,433)	(53,296)	-
Benefit payments, including refunds of member contributions	(264,043)	(258,237)	(244,418)	(198,069)	(168,761)	 (166,220)
Net change in total OPEB liability	(1,239,209)	340,994	381,964	34,633	151,719	194,327
Total OPEB liability - beginning	6,025,707	5,684,713	5,302,749	5,268,116	 5,116,397	 4,922,070
Total OPEB liability - ending (a)	\$ 4,786,498	\$ 6,025,707	\$ 5,684,713	\$ 5,302,749	\$ 5,268,116	\$ 5,116,397
OPEB fiduciary net position						
Contributions - employer	\$ 264,043	\$ 258,237	\$ 244,418	\$ 198,069	\$ 168,761	\$ 166,220
Net investment income	-	-	-	-	-	-
Benefit payments, including refunds of member contributions	(264,043)	(258,237)	(244,418)	(198,069)	(168,761)	(166,220)
Administrative expense	-		-			-
Net change in plan fiduciary net position	-	-	-	-	-	-
Plan fiduciary net position - beginning	-		-	_		-
Plan fiduciary net position - ending (b)	-	-	-	-	-	
Plan net OPEB liability - ending (a) - (b)	\$ 4,786,498	\$ 6,025,707	\$ 5,684,713	\$ 5,302,749	\$ 5,268,116	\$ 5,116,397
Plan fiduciary net position as a percentage of the total OPEB liability	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Covered payroll	\$ 24,976,459	\$ 24,723,720	\$ 24,062,015	\$ 23,361,180	\$ 23,316,000	\$ 23,316,000
Plan net OPEB liability as a percentage of covered payroll	19.16%	24.37%	23.63%	22.70%	22.59%	21.94%

<sup>&</sup>lt;sup>1</sup> Historical information is presented only for periods for which GASB 75 is implemented.

### **SUPPLEMENTARY INFORMATION**





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### NON-MAJOR GOVERNMENTAL FUNDS

### **SPECIAL REVENUE FUNDS:**

Library Fund - This fund is used to account for the operation of the National City Library.

**Parks Maintenance Fund** - This fund is used to account for operating and maintaining the City's parks.

*Library Capital Outlay Fund* - This fund is used to account for revenues from real property transfer taxes set aside to finance capital outlay and capital improvement expenditures of the National City Library.

Gas Tax Fund - This fund is used to account for the City's share of state gas tax revenue restricted for street improvement and maintenance.

**Community Development Block Grant (CDBG) Fund** - This fund is used to account for federal funds received from HUD – Community Development Block Program.

**HOME Program Fund** - This fund is used to account for federal funds received from HUD HOME Program.

**Asset Forfeiture Fund** - This fund is used to account for the receipt and expenditure of funds provided by the federal government's asset seizure fund to be used exclusively for law enforcement purposes.

**Nutrition Fund** - This fund is used for reporting the operations of the Nutrition program that is funded by a combination of grants funds from the County, a transfer from the Housing Authority, and voluntary payments from those who receive meals through the program.



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### NON-MAJOR GOVERNMENTAL FUNDS

### **DEBT SERVICE FUNDS:**

*Library Bonds Debt Service Fund* - This fund is used to account for the property taxes collected for and debt service payments made on the bonds that were issued for construction of the library.

### **CAPITAL PROJECT FUNDS:**

**STP Local/TransNet Highway Fund** - This fund is used to account for funds received from the San Diego Association of Governments ("SANDAG") for TransNet projects.

**Proposition "A" Capital Projects Fund** - This fund is used to account for funds received from the San Diego Association of Governments ("SANDAG") for TransNet projects. Projects are funded by a one-half cent transactions and use tax approved by the voters in San Diego County.

*State-Local Partnership Fund* - This fund is used to account for the receipt and expenditures of funds provided by the State under the State-Local Transportation Partnership Program.

### **PERMANENT FUNDS:**

**Library Endowment Fund** - This fund is used to account for a financial endowment made to the Library. Only interest earned on the principal can be used to purchase books and other library materials.

### City of National City Combining Balance Sheet Non-Major Governmental Funds June 30, 2022

	Special Revenue									
	Library		Ma	Parks aintenance		Library Capital Outlay		Gas Tax		CDBG
ASSETS										
Cash and investments Receivables:	\$	683,676	\$	132,308	\$	881,048	\$	947,071	\$	-
Accounts Taxes		7,330		8,541		18,874		331,450		-
Interest		7,330		0,341		10,074		2,418		_
Loans		_		_		_		2,410		31,215
Due from other funds		_		_		_		_		-
Total assets	\$	691,006	\$	140,849	\$	899,922	\$	1,280,939	\$	31,215
LIABILITIES AND FUND BALANCES										
Liabilities:										
Accounts payable	\$	28,668	\$	12,570	\$	4,040	\$	58,822	\$	64,260
Accrued liabilities		52,176		61,517		-		19,003		2,934
Due to other funds		-		-		-		-		174,146
Unearned revenue		-								-
Total liabilities		80,844		74,087		4,040		77,825		241,340
Fund Balances (deficit):										
Restricted		610,162		66,762		895,882		1,203,114		_
Unassigned (deficit)		-				-		-		(210,125)
Total fund balances		610,162		66,762		895,882		1,203,114		(210,125)
Total liabilities, deferred inflows of resources, and fund balances	\$	691,006	\$	140,849	\$	899,922	\$	1,280,939	\$	31,215

(Continued)

# City of National City Combining Balance Sheet (Continued) Non-Major Governmental Funds June 30, 2022

				cial Revenue			De	ebt Service	Capital Project	
		HOME Program	F	Asset Corfeiture	N	Nutrition		Library Bonds		Local/ nsNet
ASSETS	·-							_		_
Cash and investments	\$	830,778	\$	221,681	\$	25,223	\$	959,749	\$	-
Receivables:										
Accounts		9,794		-		99,354		-		13
Taxes		-		-		-		1,095		-
Interest		1,794		466		-		2,034		-
Loans		620,780		-		-		-		-
Due from other funds										-
Total assets	\$	1,463,146	\$	222,147	\$	124,577	\$	962,877	\$	13
LIABILITIES AND FUND BALANCES										
Liabilities:										
Accounts payable	\$	33,949	\$	16,119	\$	14,217	\$	-	\$	-
Accrued liabilities		9,073		-		64,717		-		-
Due to other funds		-		-		28,248		-		-
Unearned revenue		1,088						_		-
Total liabilities		44,110		16,119		107,182				
Fund Balances (deficit):										
Restricted		1,419,036		206,028		17,395		962,877		13
Unassigned (deficit)										<u> </u>
Total fund balances		1,419,036		206,028		17,395		962,877		13
Total liabilities, deferred inflows of resources, and fund balances	\$	1,463,146	\$	222,147	\$	124,577	\$	962,877	\$	13

(Continued)

# City of National City Combining Balance Sheet (Continued) Non-Major Governmental Funds June 30, 2022

	Capital P			ts	Pe	ermanent		
A CONTING	Pro	oposition A		ate-Local artnership		Library dowment	Go	Total Other overnmental Funds
ASSETS	Φ.			122.252		<b>5</b> 0.404	•	
Cash and investments	\$	1,398,981	\$	132,372	\$	53,426	\$	6,266,313
Receivables: Accounts								109,161
Taxes		-		-		-		367,290
Interest		2,962		279		113		10,066
Loans		· -		-		-		651,995
Due from other funds						-		
Total assets	\$	1,401,943	\$	132,651	\$	53,539	\$	7,404,824
LIABILITIES AND FUND BALANCES								
Liabilities:								
Accounts payable	\$	86,300	\$	-	\$	-	\$	318,945
Accrued liabilities		-		-		-		209,420
Due to other funds		-		-		-		202,394
Unearned revenue	-							1,088
Total liabilities		86,300						731,847
Fund Balances (deficit):								
Restricted		1,315,643		132,651		53,539		6,883,102
Unassigned (deficit)		<u> </u>						(210,125)
Total fund balances		1,315,643		132,651		53,539		6,672,977
Total liabilities, deferred inflows of								
resources, and fund balances	\$	1,401,943	\$	132,651	\$	53,539	\$	7,404,824

(Concluded)

## City of National City Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Non-Major Governmental Funds For the Year Ended June 30, 2022

	Special Revenue							
DDVDVVVG	Library	Parks Maintenance	Library Capital Outlay	Gas Tax	CDBG			
REVENUES:	Ф 022 (27	e 1.076.260	¢ 207.020	¢ 2.752.500	¢.			
Taxes Fines and forfeitures Use of money and property Intergovernmental Charges for services	\$ 923,627 - - 4,822	\$ 1,076,260 - - 5,619	\$ 307,039 - - -	\$ 2,752,580 - (13,622)	\$ - - 1,491,072			
Other revenues	-	_	11,531	811	3,320			
Total revenues	928,449	1,081,879	318,570	2,739,769	1,494,392			
EXPENDITURES:								
Current:								
General government	-	-	-	-	-			
Public safety	-	-	-	-	-			
Transportation	-	-	-	1,684,411	-			
Community development Health	-	-	- -	-	406,708			
Culture and leisure	1,808,229	1,403,124	40,948	-	5,546			
Capital outlay	-	-	-	981,084	-			
Debt service:								
Principal	-	-	-	-	535,391			
Interest and fiscal charges		45,700			21,501			
Total expenditures	1,808,229	1,448,824	40,948	2,665,495	969,146			
REVENUES OVER								
(UNDER) EXPENDITURES	(879,780)	(366,945)	277,622	74,274	525,246			
OTHER FINANCING SOURCES:								
Transfers in	903,737	430,963			12,143			
<b>Total other financing sources</b>	903,737	430,963			12,143			
CHANGES IN FUND BALANCES	23,957	64,018	277,622	74,274	537,389			
FUND BALANCES (DEFICIT):								
Beginning of year	586,205	2,744	618,260	1,128,840	(747,514)			
End of year	\$ 610,162	\$ 66,762	\$ 895,882	\$ 1,203,114	\$ (210,125)			

(Continued)

## City of National City Combining Statement of Revenues, Expenditures, and Changes in Fund Balances (Continued) Non-Major Governmental Funds For the Year Ended June 30, 2022

		Special Revenue	Debt Service	Capital Projects		
	HOME Program	Asset Forfeiture	Nutrition	Library Bonds	STP Local/ TransNet	
REVENUES:						
Taxes	\$ -	\$ -	\$ -	\$ 340,080	\$ -	
Fines and forfeitures	12.002	2,672	-	(11.040)	-	
Use of money and property	12,902 396,007	(2,715)	222 150	(11,848)	-	
Intergovernmental Charges for services	390,007	-	333,159	-	-	
Other revenues	20,382	-	64,632	_	-	
Total revenues	429,291	(43)	397,791	328,232		
EXPENDITURES:						
Current:						
General government	-	_	_	_	-	
Public safety	-	9,612	-	-	-	
Transportation	-	-	-	-	-	
Community development	251,183	-	-	-	-	
Health	-	-	59,389	-	-	
Culture and leisure	-	-	918,433	-	-	
Capital outlay	-	16,119	-	-	-	
Debt service:						
Principal	-	-	-	300,000	-	
Interest and fiscal charges				88,505		
Total expenditures	251,183	25,731	977,822	388,505	<del>-</del>	
REVENUES OVER	170 100	(25.774)	(590,021)	((0.272)		
(UNDER) EXPENDITURES	178,108	(25,774)	(580,031)	(60,273)		
OTHER FINANCING SOURCES:						
Transfers in			526,641			
Total other financing sources			526,641			
CHANGES IN FUND BALANCES	178,108	(25,774)	(53,390)	(60,273)	-	
FUND BALANCES (DEFICIT):						
Beginning of year	1,240,928	231,802	70,785	1,023,150	13	
End of year	\$ 1,419,036	\$ 206,028	\$ 17,395	\$ 962,877	\$ 13	

(Continued)

## City of National City Combining Statement of Revenues, Expenditures, and Changes in Fund Balances (Continued) Non-Major Governmental Funds For the Year Ended June 30, 2022

	Capital	Projects	Permanent	
DEVENUES.	Proposition A	State-Local Partnership	Library Endowment	Total Other Governmental Funds
REVENUES:		<b>*</b>		<b></b>
Taxes Fines and forfeitures	\$ - -	\$ - -	\$ -	\$ 5,399,586 2,672
Use of money and property	(19,596)	(1,630)	-	(36,509)
Intergovernmental	1,462,500	-	(657)	3,692,522
Charges for services	-	-	-	-
Other revenues				100,676
Total revenues	1,442,904	(1,630)	(657)	9,158,947
EXPENDITURES:				
Current:				
General government	-	-	-	-
Public safety	-	-	-	9,612
Transportation	-	-	-	1,684,411
Community development	-	-	-	657,891
Health	-	-	-	59,389
Culture and leisure	-	-	-	4,176,280
Capital outlay	862,186	-	-	1,859,389
Debt service:				925 201
Principal	-	-	-	835,391
Interest and fiscal charges	-			155,706
Total expenditures	862,186			9,438,069
REVENUES OVER				
(UNDER) EXPENDITURES	580,718	(1,630)	(657)	(279,122)
OTHER FINANCING SOURCES:				
Transfers in				1,873,484
Total other financing sources				1,873,484
CHANGES IN FUND BALANCES	580,718	(1,630)	(657)	1,594,362
FUND BALANCES (DEFICIT):				
Beginning of year	734,925	134,281	54,196	5,078,615
End of year	\$ 1,315,643	\$ 132,651	\$ 53,539	\$ 6,672,977

(Concluded)

# City of National City Schedule of Revenues, Expenditures, and Change in Fund Balance - Budget and Actual Library Special Revenue Fund For the Year Ended June 30, 2022

	Budgeted Amounts			Actual		Variance with			
		Original		Final		Amounts		Final Budget	
REVENUES:									
Taxes	\$	852,770	\$	852,770	\$	923,627	\$	70,857	
Intergovernmental						4,822		4,822	
Total revenues		852,770		852,770		928,449		75,679	
EXPENDITURES:									
Current:									
Culture and leisure		1,756,506		1,840,431		1,808,229		32,202	
Total expenditures		1,756,506		1,840,431		1,808,229		32,202	
REVENUES OVER									
(UNDER) EXPENDITURES		(903,736)		(987,661)		(879,780)		107,881	
OTHER FINANCING SOURCES:									
Transfers in		-				903,737		903,737	
Total other financing sources						903,737		903,737	
CHANGE IN FUND BALANCE	\$	(903,736)	\$	(987,661)		23,957	\$	1,011,618	
FUND BALANCE:									
Beginning of year						586,205			
End of year					\$	610,162			

### City of National City Schedule of Revenues, Expenditures, and Change in Fund Balance - Budget and Actual Parks Maintenance Special Revenue Fund For the Year Ended June 30, 2022

	Budgeted Amounts				Actual	Variance with		
		Original Final			Amounts		Final Budget	
REVENUES:								
Taxes	\$	993,683	\$	993,683	\$	1,076,260	\$	82,577
Intergovernmental						5,619		5,619
Total revenues		993,683		993,683		1,081,879		88,196
EXPENDITURES:								
Current:								
Health		500		500		-		500
Culture and leisure		1,618,209		1,661,187		1,403,124		258,063
Debt Service:								
Interest and fiscal charges		45,700		45,700		45,700		
Total expenditures		1,664,409		1,707,387		1,448,824		258,563
REVENUES OVER								
(UNDER) EXPENDITURES		(670,726)		(713,704)		(366,945)		346,759
OTHER FINANCING SOURCES:								
Transfers in						430,963		430,963
Total other financing sources		-		-		430,963		430,963
CHANGE IN FUND BALANCE	\$	(670,726)	\$	(713,704)		64,018	\$	777,722
FUND BALANCE:								
Beginning of year						2,744		
End of year					\$	66,762		

# City of National City Schedule of Revenues, Expenditures, and Change in Fund Balance - Budget and Actual Library Capital Outlay Special Revenue Fund For the Year Ended June 30, 2022

	Budgeted Amounts Original Fina			ts Final	Actualnal Amounts			Variance with Final Budget	
REVENUES:	Original		1 mai		Amounts		Tillal Dudget		
Taxes	\$	136,000	\$	136,000	\$	307,039	\$	171,039	
Other revenues	Ψ	20,000	Ψ	20,000	Ψ	11,531	Ψ	(8,469)	
Total revenues		156,000		156,000		318,570		162,570	
EXPENDITURES:									
Current:									
General Government		-		17,379		-		(17,379)	
Culture and leisure		51,400		51,400		40,948		10,452	
Capital outlay		-		5,975				5,975	
Total expenditures		51,400		74,754		40,948		33,806	
CHANGE IN FUND BALANCE	\$	104,600	\$	81,246		277,622	\$	196,376	
FUND BALANCE:									
Beginning of year						618,260			
End of year					\$	895,882			

## City of National City Schedule of Revenues, Expenditures, and Change in Fund Balance - Budget and Actual Gas Tax Special Revenue Fund For the Year Ended June 30, 2022

	 Budgeted	Amou		Actual		Variance with	
	 Original	iginal Final			Amounts	Final Budget	
REVENUES:							
Taxes	\$ 2,511,939	\$	2,511,939	\$	2,752,580	\$	240,641
Use of money and property	45,662		45,662		(13,622)		(59,284)
Other revenues	 				811		811
Total revenues	 2,557,601		2,557,601		2,739,769		182,168
EXPENDITURES:							
Current:							
Transportation	1,562,272		1,838,738		1,684,411		154,327
Capital outlay	 1,218,000		2,803,726		981,084		1,822,642
Total expenditures	 2,780,272		4,642,464		2,665,495		1,976,969
CHANGE IN FUND BALANCE	\$ (222,671)	\$	(2,084,863)		74,274	\$	2,159,137
FUND BALANCE:							
Beginning of year					1,128,840		
End of year				\$	1,203,114		

## City of National City Schedule of Revenues, Expenditures, and Change in Fund Balance - Budget and Actual Community Development Block Grant (CDBG) Special Revenue Fund For the Year Ended June 30, 2022

	Budgeted	nts	Actual		Variance with		
	Original		Final		Amounts	Fi	nal Budget
REVENUES:					_		
Intergovernmental	\$ 733,391	\$	733,391	\$	1,491,072	\$	757,681
Other revenues	 				3,320		3,320
Total revenues	 733,391		733,391		1,494,392		761,001
EXPENDITURES:							
Current:							
Community development	406,181		957,440		406,708		550,732
Culture and leisure	13,750		13,750		5,546		8,204
Capital outlay	515,000		-		-		-
Debt service:							
Principal	520,000		520,000		535,391		(15,391)
Interest and fiscal charges	 36,893		36,893		21,501		15,392
Total expenditures	 1,491,824		1,528,083		969,146		558,937
CHANGE IN FUND BALANCE	\$ (758,433)	\$	(794,692)		537,389	\$	1,332,081
FUND BALANCE (DEFICIT):							
Beginning of year					(747,514)		
End of year				\$	(210,125)		

# City of National City Schedule of Revenues, Expenditures, and Change in Fund Balance - Budget and Actual HOME Program Special Revenue Fund For the Year Ended June 30, 2022

	 Budgeted Original	l Amoui	nts Final	Actual Amounts		Variance with Final Budget	
REVENUES:	 						
Use of money and property	\$ -	\$	-	\$	12,902	\$	12,902
Intergovernmental	328,323		328,323		396,007		67,684
Other revenues	 _		_		20,382		20,382
Total revenues	 328,323		328,323		429,291		100,968
EXPENDITURES:							
Current:							
Community development	71,929		563,024		251,183		311,841
Culture and leisure	 		323,129				323,129
Total expenditures	 71,929		886,153		251,183		634,970
CHANGE IN FUND BALANCE	\$ 256,394	\$	(557,830)		178,108	\$	735,938
FUND BALANCE:							
Beginning of year					1,240,928		
End of year				\$	1,419,036		

# City of National City Schedule of Revenues, Expenditures, and Change in Fund Balance - Budget and Actual Asset Forfeiture Special Revenue Fund For the Year Ended June 30, 2022

		Budgeted Amounts				Actual		ance with
	Orig	Final		Amounts		Final Budget		
REVENUES:								
Fines and forfeitures	\$	-	\$	-	\$	2,672	\$	2,672
Use of money and property		-		_		(2,715)		(2,715)
Total revenues						(43)		(43)
EXPENDITURES:								
Current:								
Public safety		-		3,000		9,612		(6,612)
Capital outlay		-		20,494		16,119		(4,375)
Total expenditures				23,494		25,731		(2,237)
CHANGE IN FUND BALANCE	\$		\$	(23,494)		(25,774)	\$	(2,280)
FUND BALANCE:								
Beginning of year						231,802		
End of year					\$	206,028		

## City of National City Schedule of Revenues, Expenditures, and Change in Fund Balance - Budget and Actual Nutrition Special Revenue Fund For the Year Ended June 30, 2022

	Budgeted	l Amou	nts	Actual		Variance with	
	Original		Final		Amounts	Fin	al Budget
REVENUES:							
Intergovernmental	\$ 340,898	\$	340,898	\$	333,159	\$	(7,739)
Other revenues	 72,600		72,600		64,632		(7,968)
Total revenues	 413,498		413,498		397,791		(15,707)
EXPENDITURES:							
Current:							
Health	-		-		59,389		(59,389)
Culture and leisure	 1,044,523		1,059,770		918,433		141,337
Total expenditures	 1,044,523		1,059,770		977,822		81,948
REVENUES OVER							
(UNDER) EXPENDITURES	 (631,025)		(646,272)		(580,031)		66,241
OTHER FINANCING SOURCES:							
Transfers in	 				526,641		526,641
<b>Total other financing sources</b>	-		-		526,641		526,641
CHANGE IN FUND BALANCE	\$ (631,025)	\$	(646,272)		(53,390)	\$	592,882
FUND BALANCE:							
Beginning of year					70,785		
End of year				\$	17,395		

# City of National City Schedule of Revenues, Expenditures, and Change in Fund Balance - Budget and Actual Library Bonds Debt Service Fund For the Year Ended June 30, 2022

	Budgeted Amounts					Actual		iance with
	(	Original		Final	A	Amounts	Fin	al Budget
REVENUES:								
Taxes	\$	385,375	\$	385,375	\$	340,080	\$	(45,295)
Use of Money and Property						(11,848)		(11,848)
Total revenues		385,375		385,375		328,232		(57,143)
EXPENDITURES:								
Debt Service:								
Principal		300,000		300,000		300,000		-
Interest and fiscal charges		85,375		85,375		88,505		(3,130)
Total expenditures		385,375		385,375		388,505		(3,130)
REVENUES OVER								
(UNDER) EXPENDITURES						(60,273)		(60,273)
CHANGE IN FUND BALANCE	\$		\$			(60,273)	\$	(60,273)
FUND BALANCE:								
Beginning of year						1,023,150		
End of year					\$	962,877		

## INTERNAL SERVICE FUNDS

*Internal Service Funds* are used to finance and account for special activities and services performed by a designated City department for other departments on a cost reimbursement basis.

*Facilities Maintenance Fund* - This fund is used to account for the costs of maintaining all City-owned buildings in a clean, safe, workable, and pleasant condition.

*Liability Insurance Fund* - This fund is used to account for the costs of maintaining the City's workers' compensation and liability insurance programs.

*Information Systems Maintenance Fund* - This fund is used to account for the costs of maintaining the City's computer-related information systems.

Office Equipment Depreciation Fund - This fund is used to account for the costs to replace City office equipment.

**Telecommunications Revolving Fund** - This fund is used to account for the costs of maintaining the City's telecommunications system.

*Motor Vehicle Services Fund* - This fund is used to account fort the City's costs of preventative maintenance and repairs for all City vehicles including police, fire, general administrative, park, sewer and public works equipment.

**Vehicle Replacement Reserve Fund** - This fund is used to account for the costs of acquiring City vehicles and related equipment and for building a reserve for their future replacement.

## City of National City Combining Statement of Net Position All Internal Service Funds June 30, 2022

	Facilities Maintenance	Liability Insurance	Information Systems Maintenance	Office Equipment Depreciation
ASSETS				
Current assets:  Cash and investments Accounts receivable Prepaid items and deposits	\$ 115,363 - -	\$ 16,732,602 61,565	\$ 1,700,329 - 37,520	\$ 635,768
Total current assets	115,363	16,794,167	1,737,849	635,768
Noncurrent assets:  Restricted cash and investments with fiscal agents Capital assets, net  Total noncurrent assets	10,334 594,735 605,069		94,218 94,218	
Total assets	720,432	16,794,167	1,832,067	635,768
LIABILITIES				
Current liabilities: Accounts payable and accrued liabilities Salaries payable Interest payable Leases payable - due within one year Compensated absences - due within one year Claims payable - due within one year Total current liabilities	417,636 19,135 5,914 151,532 31,140	177,559 2,055 5,062 1,039,029 1,223,705	174,003 10,011 - - 38,335 - 222,349	- - - - - -
Noncurrent liabilities:  Leases payable - due in more than one year  Claims payable - due within one year  Total noncurrent liabilities  Total liabilities	326,372 - 326,372 951,729	9,926,971 9,926,971 11,150,676	222,349	- - - - -
NET POSITION				
Net investment in capital assets Restricted for debt service Unrestricted (deficit)  Total net position (deficit)	116,831 10,334 (358,462) \$ (231,297)	5,643,491 \$ 5,643,491	94,218 - 1,515,500 \$ 1,609,718	635,768

## City of National City Combining Statement of Net Position (Continued) All Internal Service Funds June 30, 2022

	Tele- communications Revolving		Motor Vehicle Services	Vehicle Replacement Reserve		Total
ASSETS						
Current assets: Cash and investments Accounts receivable Prepaid items and deposits	\$	14,623	\$ 846,725	\$	4,485,961 - -	\$ 24,531,371 61,565 37,520
Total current assets		14,623	 846,725		4,485,961	 24,630,456
Noncurrent assets: Restricted cash and investments with fiscal agents Capital assets, net		- -	 - -		4,237,698	 10,334 4,926,651
Total noncurrent assets		-	 -		4,237,698	 4,936,985
Total assets		14,623	 846,725		8,723,659	 29,567,441
LIABILITIES						
Current liabilities: Accounts payable and accrued liabilities Salaries payable Interest payable Leases payable - due within one year Compensated absences - due within one year Claims payable - due within one year		- - - -	82,529 7,608 - - 35,056		246,620 - - - - -	1,098,347 38,809 5,914 151,532 109,593 1,039,029
Total current liabilities		_	125,193		246,620	2,443,224
Noncurrent liabilities: Leases payable - due in more than one year Claims payable - due within one year Total noncurrent liabilities Total liabilities		- - - -	125,193		- - 246,620	 326,372 9,926,971 10,253,343 12,696,567
NET POSITION						
Net investment in capital assets Restricted for debt service Unrestricted (deficit)		14,623	 721,532		4,237,698	 4,448,747 10,334 12,411,793
Total net position (deficit)	\$	14,623	\$ 721,532	\$	8,477,039	\$ 16,870,874

## City of National City Combining Statement of Revenues, Expenses, and Changes in Net Position All Internal Service Funds

#### For the Year Ended June 30, 2022

	Faciliti Maintena		Liability Insurance		S	Formation Systems intenance	Office Equipment Depreciation	
OPERATING REVENUES:								
Charges for services Other	\$ 2,79	6,928		6,200 0,165	\$	2,425,979	\$	- -
Total operating revenues	2,79	6,928	4,430	6,365		2,425,979		
OPERATING EXPENSES:								
Operations and administration Maintenance Depreciation	2,07	3,178 2,600 0,749		7,989 9,766 -		738,093 1,411,071 166,198		- - -
Total operating expenses	3,24	6,527	2,74	7,755		2,315,362		_
Operating income (loss)	(44	9,599)	1,68	8,610		110,617		
NONOPERATING REVENUES (EXPENSES):								
Interest expense	(2	6,362)						
<b>Total nonoperating revenues (expenses)</b>	(2	6,362)		-		-		_
Income (loss) before transfers	(47	(5,961)	1,68	8,610		110,617		
TRANSFERS:								
Transfers in								
Total transfers		-		-		-		_
Changes in net position	(47	(5,961)	1,68	8,610		110,617		-
NET POSITION (DEFICIT):								
Beginning of year	24	4,664	3,95	4,881		1,499,101		635,768
End of year	\$ (23	1,297)	\$ 5,64	3,491	\$	1,609,718	\$	635,768

# City of National City Combining Statement of Revenues, Expenses, and Changes in Net Position (Continued) All Internal Service Funds

	Tele- communications Revolving			Motor Vehicle Services	R	Vehicle eplacement Reserve	Total
OPERATING REVENUES:							
Charges for services Other	\$	<u>-</u>	\$	1,185,009	\$	1,283,245	\$ 11,587,361 540,165
Total operating revenues				1,185,009		1,283,245	 12,127,526
OPERATING EXPENSES:							
Operations and administration Maintenance		-		398,270 863,031		846,433	5,673,963 4,426,468
Depreciation				-		734,027	 1,050,974
Total operating expenses				1,261,301		1,580,460	 11,151,405
Operating income (loss)				(76,292)		(297,215)	 976,121
NONOPERATING REVENUES (EXPENSES):							
Interest expense							 (26,362)
<b>Total nonoperating revenues (expenses)</b>		-		_		-	(26,362)
Income (loss) before transfers				(76,292)		(297,215)	949,759
TRANSFERS:							
Transfers in						910,829	910,829
Total transfers		-		_		910,829	 910,829
Changes in net position		-		(76,292)		613,614	 1,860,588
NET POSITION (DEFICIT):							
Beginning of year		14,623		797,824		7,863,425	15,010,286
End of year	\$	14,623	\$	721,532	\$	8,477,039	\$ 16,870,874

## City of National City Combining Statement of Cash Flows All Internal Service Funds

#### For the Year Ended June 30, 2022

	Facilities  Maintenance		Liability Insurance	nformation Systems Iaintenance	Office quipment epreciation
CASH FLOWS FROM OPERATING ACTIVITIES:					
Cash received from other funds Cash payments for goods and services Other operating revenues	\$	2,796,928 (2,774,361)	\$ 3,896,200 (3,704,249) 540,165	\$ 2,425,979 (2,225,069)	\$ - -
Net cash provided by (used in) operating activities		22,567	732,116	200,910	
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:					
Principal paid on capital lease Acquisition of capital assets Interest paid		(144,258) - (28,147)	- -	- -	- - -
Net cash (used in) capital and related financing activities		(172,405)			-
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:					
Amounts received from (paid to) other funds Transfers in		(187,362)	(18,058)	(172,356)	 - -
Net cash provided by (used in) noncapital financing activities		(187,362)	(18,058)	(172,356)	 
Net change in cash and cash equivalents		(337,200)	714,058	28,554	-
CASH AND CASH EQUIVALENTS:					
Beginning of year		462,897	16,018,544	1,671,775	635,768
End of year	\$	125,697	\$ 16,732,602	\$ 1,700,329	\$ 635,768
RECONCILIATION TO STATEMENT OF NET POSITION:					
Cash and investments Restricted cash and investments with fiscal agents	\$	115,363 10,334	\$ 16,732,602	\$ 1,700,329	\$ 635,768
Total cash and cash equivalents	\$	125,697	\$ 16,732,602	\$ 1,700,329	\$ 635,768

# City of National City Combining Statement of Cash Flows (Continued) All Internal Service Funds For the Year Ended June 30, 2022

	comn	Tele- nunications evolving	 Motor Vehicle Services	R	Vehicle eplacement Reserve		Total
CASH FLOWS FROM OPERATING ACTIVITIES:				·		·	
Cash received from other funds Cash payments for goods and services Other operating revenues	\$	-	\$ 1,185,009 (1,209,853)	\$	1,283,245 (738,131)	\$	11,587,361 (10,651,663) 540,165
Net cash provided by (used in) operating activities			(24,844)		545,114		1,475,863
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:							
Principal paid on capital lease Acquisition of capital assets		-	-		-		(144,258)
Interest paid			_		_		(28,147)
Net cash (used in) capital and related financing activities			 				(172,405)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:							
Amounts received from (paid to) other funds Transfers in		- -	(96,102)		910,830		(473,878) 910,830
Net cash provided by (used in) noncapital financing activities		_	(96,102)		910,830		436,952
Net change in cash and cash equivalents		-	(120,946)		1,455,944		1,740,410
CASH AND CASH EQUIVALENTS:							
Beginning of year		14,623	 967,671		3,030,017		22,801,295
End of year	\$	14,623	\$ 846,725	\$	4,485,961	\$	24,541,705
RECONCILIATION TO STATEMENT OF NET POSITION:							
Cash and investments	\$	14,623	\$ 846,725	\$	4,485,961	\$	24,531,371
Restricted cash and investments with fiscal agents			 -				10,334
Total cash and cash equivalents	\$	14,623	\$ 846,725	\$	4,485,961	\$	24,541,705

# City of National City Combining Statement of Cash Flows (Continued) All Internal Service Funds For the Year Ended June 30, 2022

RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES:	Facilities aintenance	Liability Insurance	aformation Systems aintenance	Equ	ffice ipment eciation
Operating income (loss)	\$ (449,599)	\$ 1,688,610	\$ 110,617	\$	-
Adjustments to reconcile operating income (loss) to					
net cash provided by (used in) operating activities:					
Depreciation	150,749	-	166,198		-
Changes in operating assets and liabilities:					
Accounts payable and accrued liabilities	301,815	20,930	(102,673)		-
Salaries payable	(6,068)	(101)	(7,356)		-
Compensated absences	25,670	4,677	34,124		-
Claims payable	 -	 (982,000)	 		
Total adjustments	472,166	(956,494)	90,293		_
Net cash provided by (used in)					
operating activities	\$ 22,567	\$ 732,116	\$ 200,910	\$	

# City of National City Combining Statement of Cash Flows (Continued) All Internal Service Funds For the Year Ended June 30, 2022

	comm	Tele- Motor Equipment communications Vehicle Replacement Revolving Services Reserve				eplacement	Total		
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES:									
Operating income (loss) Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:	\$	-	\$	(76,292)	\$	(297,215)	\$	976,121	
Depreciation Changes in operating assets and liabilities:		-		-		734,027		1,050,974	
Accounts payable and accrued liabilities		-		20,089		108,302		348,463	
Salaries payable		-		(2,724)		-		(16,249)	
Compensated absences		-		34,083		-		98,554	
Claims payable		_						(982,000)	
Total adjustments		_		51,448		842,329		499,742	
Net cash provided by (used in) operating activities	\$	_	\$	(24,844)	\$	545,114	\$	1,475,863	



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## **STATISTICAL SECTION**





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#### CITY OF NATIONAL CITY, CALIFORNIA

#### STATISTICAL SECTION

**JUNE 30, 2020** 

#### **Statistical Section**

Financial Presentations included in the Statistical Section provide data and information on the financial, physical, and economic characteristics of the City of National City. The following schedules cover multiple fiscal years and provide readers with a broader and more complete understanding of the City and its financial affairs and economic condition. They also present detailed information as a context for understanding this year's financial statements, note disclosure, and required supplementary information.

Financial Trends	Page
These schedules contain trend information to help readers understand and assess how the City's financial position has changed over time.	
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Revenue Capacity	
These schedules contain information to help readers understand and assess the City's local revenue sources.	
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These schedules present economic and demographic indicators to help readers understand the environment within which the City's financial activities take place.	
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### Net Position by Component Last Ten Fiscal Years

(accrual basis of accounting)

	Fiscal Year										
		2013		2014		2015		2016		2017	
Governmental Activities:											
Net Investment in											
Capital Assets	\$	99,343,176	\$	108,881,192	\$	120,377,947	\$	134,444,245	\$	140,128,868	
Restricted for:		, ,	,	, , .	•	.,,.	•	- , , -	•	-, -,	
General Services <sup>1</sup>		_		25,690,372		24,671,923		29,511,338		17,830,592	
Community Development		535,026		4,522,562		5,348,413		3,448,959		1,413,792	
Public Safety		, <u>-</u>		-		, , , <u>-</u>		-		1,566,498	
Transportation		-		_		_		-		2,279,981	
Culture and Leisure/General Services		_		_		_		_		_	
Housing		_		_		-		-		8,450,433	
Debt Service		472,988		1,691,931		1,676,222		1,845,117		1,753,076	
Capital projects		2,332,408		2,769,086		2,193,169		942,285		840,156	
Investment in Section 115 trust											
Unrestricted		71,462,265		40,409,653		(34,896,708)		(26,157,042)		(31,330,173)	
Total governmental activities net position	\$	174,145,863	\$	183,964,796	\$	119,370,966	\$	144,034,902	\$	142,933,223	
Business-type Activities:											
Net Investment in											
Capital Assets	\$	4,760,761	\$	4,725,523	\$	4,926,410	\$	4,905,110	\$	4,995,791	
Restricted											
Community Development		-		-		-		-		-	
Public Safety		-		-		-		-		1,422,433	
Transportation		-		-		-		-		-	
Culture and Leisure		-		-		-		-		-	
Housing		-		-		-		-		-	
Debt Service		1,953,838		2,121,988		1,876,125		2,031,385		763,085	
Unrestricted		265,456		4,502		98,698		99,478		(13,016)	
Total business-type activities net position	\$	6,980,055	\$	6,852,013	\$	6,901,233	\$	7,035,973	\$	7,168,293	
Primary Government:											
Net Investment in											
Capital Assets		104,103,937		113,606,715		125,304,357		139,349,355		145,124,659	
Restricted		5,294,260		36,795,939		35,765,852		37,779,084		36,320,046	
Unrestricted		71,727,721		40,414,155		(34,798,010)		(26,057,564)		(31,343,189)	
Total primary government net position	\$	181,125,918	\$	190,816,809	\$	126,272,199	\$	151,070,875	\$	150,101,516	

<sup>&</sup>lt;sup>1</sup> General Services category added in 2014

# City of National City Net Position by Component (Continued) Last Ten Fiscal Years

### (accrual basis of accounting)

			Fiscal Year				
	2018	2019	2020		2021		2022
Governmental Activities:	 	 					
Net Investment in							
Capital Assets	\$ 141,748,074	\$ 147,820,375	\$ 155,530,504	\$	161,450,929	\$	161,453,603
Restricted for:		, ,					
General Services <sup>1</sup>	16,441,482	17,345,785	20,040,951		20,231,609		23,905,988
Community Development	283,394	169,573	19,999		20,000		20,000
Public Safety	1,472,665	1,296,186	221,853		231,802		206,028
Transportation	1,985,811	1,157,623	13		1,245,013		13
Culture and Leisure/General Services	-	-	_		-		-
Housing	8,980,034	74,709,334	75,199,504		75,139,133		63,427,755
Debt Service	1,681,688	1,667,147	1,630,317		1,023,150		962,877
Capital projects	721,171	1,743,976	2,039,987		2,336,049		2,775,920
Investment in Section 115 trust		1,749,740	1,749,740		10,813,351		9,526,733
Unrestricted	(33,783,858)	(41,622,749)	(48,893,956)		(57,801,974)		(41,476,853)
Total governmental activities net position	\$ 139,530,461	\$ 206,036,990	\$ 207,538,912	\$	214,689,062	\$	220,802,064
Business-type Activities:							
Net Investment in							
Capital Assets	\$ 5,003,945	\$ _	\$ _	\$	_	\$	_
Restricted							
Community Development	-	-	_		-		-
Public Safety	1,514,475	-	_		-		-
Transportation	-	_	_		-		-
Culture and Leisure	-	_	_		-		-
Housing	-	-	_		-		-
Debt Service	818,678	-	_		-		-
Unrestricted	22,571	-	-		-		-
Total business-type activities net position	\$ 7,359,669	\$ -	\$ -	\$	-	\$	-
Primary Government:							
Net Investment in							
Capital Assets	146,752,019	147,820,375	155,530,504		162,195,929		161,453,603
Restricted	33,899,398	99,839,364	100,902,364		111,040,107		100,825,314
Unrestricted	(33,761,287)	(41,622,749)	(48,893,956)	_	(57,801,974)	_	(41,399,785)
Total primary government net position	\$ 146,890,130	\$ 206,036,990	\$ 207,538,912	\$	215,434,062	\$	220,879,132

<sup>&</sup>lt;sup>1</sup> General Services category added in 2014

#### City of National City Changes in Net Position Last Ten Fiscal Years (accrual basis of accounting)

	Fiscal Year										
		2013		2014		2015		2016		2017	
Expenses:											
Governmental Activities:											
General government	\$	443,592	\$	5,240,947	\$	6,299,372	\$	6,237,858	\$	7,379,307	
Public safety		28,024,676		29,045,583		31,522,488		31,293,361		34,007,632	
Transportation		3,061,647		6,315,524		6,737,292		8,605,631		8,925,351	
Community development		11,991,339		11,669,866		11,603,528		11,812,563		13,560,523	
Health		8,477,778		7,026,857		7,416,697		7,499,719		8,102,830	
Culture and leisure		5,784,578		6,712,036		6,349,578		7,188,896		8,129,529	
Interest and fiscal charges		633,338		439,367		407,194		308,808		243,832	
Depreciation expense (unallocated)		4,423,669		-		-		-		-	
Total governmental activities expenses	\$	62,840,617	\$	66,450,180	\$	70,336,149	\$	72,946,836	\$	80,349,004	
Business-type Activities:											
Transportation Development Act <sup>1</sup>	\$	-	\$	-	\$	-	\$	-	\$	-	
Community development commission		-		-		-		-		-	
Kimball Towers		1,089,698		1,356,385		1,251,377		1,160,095		1,166,521	
Morgan Towers		1,177,596		1,130,218		1,078,546		1,113,885		1,141,607	
Total business-type activities expenses	\$	2,267,294	\$	2,486,603	\$	2,329,923	\$	2,273,980	\$	2,308,128	
Total primary government expenses	\$	65,107,911	\$	68,936,783	\$	72,666,072	\$	75,220,816	\$	82,657,132	
Program Revenue:											
Government Activities:											
Charges for services:											
General government	\$	1,258,710	\$	2,371,861	\$	3,101,468	\$	5,081,812	\$	2,697,690	
Public safety		3,018,064		3,150,630		3,807,824		2,681,493		2,704,952	
Transportation		1,549,092		2,195,535		1,863,599		1,344,988		1,218,156	
Community development		2,079,578		2,994,274		3,260,501		1,908,755		2,105,289	
Health		7,414,151		7,534,320		9,522,136		8,363,190		8,819,322	
Culture and leisure		246,880		199,493		353,740		306,675		631,597	
Operating grants and contributions		14,732,996		15,818,335		12,508,517		13,295,661		15,280,776	
Capital grants and contributions		1,006,059		6,284,789		11,399,349		7,299,398		3,878,546	
Total governmental activities program revenue	\$	31,305,530	\$	40,549,237	\$	45,817,134	\$	40,281,972	\$	37,336,328	
Business-type Activities:											
Charges for services:											
Community development commission	\$	-	\$	-	\$	-	\$	-	\$	-	
Kimball Towers		1,073,082		1,096,559		1,101,514		1,124,578		1,130,543	
Morgan Towers		1,241,253		1,244,129		1,260,181		1,266,441		1,289,180	
Operating grants and contributions		-		-		-		-		-	
Capital grants and contributions		_		_		-		-		_	
Total business-type activities program revenue	\$	2,314,335	\$	2,340,688	\$	2,361,695	\$	2,391,019	\$	2,419,723	
Total primary government program revenue	\$	33,619,865	\$	42,889,925	\$	48,178,829	\$	42,672,991	\$	39,756,051	
Net Revenues (Expenses):											
Governmental activities		(31,535,087)		(25,900,943)		(24,519,015)		(32,664,864)		(43,012,676)	
Business-type activities		47,041		(145,915)		31,772		117,039		111,595	
Total Net Revenues (Expenses)	\$	(31,488,046)	\$	(26,046,858)	\$	(24,487,243)	\$	(32,547,825)	\$	(42,901,081)	

## City of National City Changes in Net Position (Continued)

## Last Ten Fiscal Years

(accrual basis of accounting)

	Fiscal Year										
		2018		2019		2020		2021		2022	
Expenses:											
Governmental Activities:											
General government	\$	15,307,497	\$	14,474,787	\$	13,745,988	\$	10,868,545	\$	20,793,460	
Public safety		39,597,743		41,216,052		45,669,420		46,808,349		38,710,643	
Transportation		8,076,078		8,479,861		8,262,579		8,503,284		8,358,045	
Community development		12,884,161		13,521,091		15,463,076		16,056,965		16,113,804	
Health		7,467,338		8,160,870		8,229,336		8,167,924		7,726,217	
Culture and leisure		8,521,220		7,686,697		7,617,459		8,795,715		8,428,049	
Interest and fiscal charges		414,353		380,597		398,181		528,873		2,298,786	
Depreciation expense (unallocated)				_		Ź		,		, ,	
Total governmental activities expenses	\$	92,268,390	\$	93,919,955	\$	99,386,039	\$	99,729,655	\$	102,429,004	
Business-type Activities:											
Transportation Development Act <sup>1</sup>	\$	-	\$	-	\$	-	\$	-	\$	-	
Community development commission		-		-		-		-		-	
Kimball Towers		1,187,232		945,180							
Morgan Towers		1,102,742		787,266							
Total business-type activities expenses	\$	2,289,974	\$	1,732,446	\$	-	\$	-	\$	-	
Total primary government expenses	\$	94,558,364	\$	95,652,401	\$	99,386,039	\$	99,729,655	\$	102,429,004	
Program Revenue:											
Government Activities:											
Charges for services:											
General government	\$	2,543,350	\$	1,811,719	\$	1,633,484	\$	2,035,702	\$	6,476,152	
Public safety		3,393,625		2,911,464		4,588,977		3,833,783		3,455,987	
Transportation		1,640,930		2,556,059		2,559,252		2,559,581		2,796,202	
Community development		3,320,354		4,461,949		5,390,111		3,885,598		3,235,575	
Health		8,624,774		8,551,905		11,046,138		10,557,839		11,814,786	
Culture and leisure		676,015		477,370		613,722		484,207		577,948	
Operating grants and contributions		14,306,662		14,908,491		16,658,135		17,685,441		18,533,739	
Capital grants and contributions		6,414,610		4,201,520		4,465,126		6,109,734		3,514,394	
Total governmental activities program revenue	\$	40,920,320	\$	39,880,477	\$	46,954,945	\$	47,151,885	\$	50,404,783	
Business-type Activities:											
Charges for services:											
Community development commission	\$	-	\$	-	\$	-	\$	-	\$	-	
Kimball Towers		1,127,607		1,256,346		-		-		-	
Morgan Towers		1,329,610		1,017,766		-		-		-	
Operating grants and contributions		-		-		-		-		-	
Capital grants and contributions		-		-		_		-		_	
Total business-type activities program revenue	\$	2,457,217	\$	2,274,112	\$	_	\$	-	\$	_	
Total primary government program revenue	\$	43,377,537	\$	42,154,589	\$	46,954,945	\$	47,151,885	\$	50,404,783	
Net Revenues (Expenses):											
Governmental activities		(51,348,070)		(54,039,478)		(52,431,094)		(52,577,770)		(52,024,221)	
Business-type activities		167,243		541,666							
Total Net Revenues (Expenses)	\$	(51,180,827)	\$	(53,497,812)	\$	(52,431,094)	\$	(52,577,770)	\$	(52,024,221)	

## City of National City Changes in Net Position (Continued) Last Ten Fiscal Years

### (accrual basis of accounting)

						Fiscal Year		
		2013		2014		2015	2016	2017
General Revenue and Other Changes in Net Position	1:							
Governmental Activities:								
Taxes:								
Property taxes	\$	4,724,959	\$	9,908,109	\$	10,301,592	\$ 10,293,634	\$ 11,948,882
Sales taxes		23,757,635		25,586,661		27,095,666	29,170,512	29,284,869
Franchise taxes		1,602,891		1,718,023		1,902,082	1,922,723	1,856,039
Motor vehicle license		-		27,056		-	-	-
Transient occupancy taxes		5,154,530		1,082,339		1,383,793	1,611,788	1,597,957
Utilities tax		815,136		825,388		818,820	867,488	886,455
Investment earnings		1,873,896		459,019		304,655	553,184	361,077
Other miscellaneous revenues		-		-		-	1,864	-
Rent		-		-		-	-	-
Transfers		-		-		-	-	-
Gain (loss) on sale of assets		151,879		(268,224)		-	-	-
Transfer to Successor Agency		-		-		-	(826,577)	-
Special items		-		-		-	13,734,184	-
Total governmental activities	\$	38,080,926	\$	39,338,371	\$	41,806,608	\$ 57,328,800	\$ 45,935,279
Business-type Activities:								
Investment earnings	\$	3,685	\$	2,520	\$	2,579	\$ 3,678	\$ 5,621
Other misc		14,776		15,353		14,869	14,023	15,464
Rent		-		-		-	-	-
Transfers							 	
Total business-type activities	\$	18,461	\$	17,873	\$	17,448	\$ 17,701	\$ 21,085
Total primary government	\$	38,099,387	\$	39,356,244	\$	41,824,056	\$ 57,346,501	\$ 45,956,364
Changes in Net Position:								
Governmental activities		6,545,839		13,437,428		17,287,593	24,663,936	2,922,603
Business-type activities		65,502		(128,042)		49,220	134,740	132,320
Total Primary Government	\$	6,611,341	\$	13,309,386	\$	17,336,813	\$ 24,798,676	\$ 3,054,923

## City of National City Changes in Net Position (Continued) Last Ten Fiscal Years

#### (accrual basis of accounting)

		2018	2019	2020	2021	2022
General Revenue and Other Changes in Net Positio	n:					
Governmental Activities:						
Taxes:						
Property taxes	\$	12,721,058	\$ 14,340,418	\$ 15,975,053	\$ 16,266,505	\$ 16,753,096
Sales taxes		30,084,675	33,196,667	31,268,711	36,415,641	40,777,746
Franchise taxes		1,910,053	1,966,728	2,330,697	2,104,436	2,131,159
Motor vehicle license		-	-			
Transient occupancy taxes		1,660,800	1,774,843	1,522,714	1,600,549	1,862,718
Utilities tax		711,635	708,451	678,663	737,435	793,653
Investment earnings		836,038	2,297,242	2,344,528	2,339,978	(3,007,949)
Other miscellaneous revenues		21,049	45,017	65,010	156,976	97,010
Rent		-	-	-	-	-
Transfers		-	-	-	-	-
Gain (loss) on sale of assets		-	-	-	-	-
Transfer to Successor Agency		-	-	-	-	-
Special items		-	-	-	-	-
Total governmental activities	\$	47,945,308	\$ 54,329,366	\$ 54,185,376	\$ 59,621,520	\$ 59,407,433
Business-type Activities:						
Investment earnings	\$	9,390	\$ 10,038	\$ -	\$ -	\$ -
Other misc		14,743	11,378	-	-	-
Rent		-	-	-	-	-
Transfers		-	-	-	-	-
Total business-type activities	\$	24,133	\$ 21,416	\$ -	\$ -	\$ 
Total primary government	\$	47,969,441	\$ 54,350,782	\$ 54,185,376	\$ 59,621,520	\$ 59,407,433
Changes in Net Position:						
Governmental activities		(3,402,762)	66,506,529	1,501,832	7,043,751	7,383,212
Business-type activities		191,376	(7,359,669)	-	-	-
Total Primary Government	\$	(3,211,386)	\$ 59,146,860	\$ 1,501,832	\$ 7,043,751	\$ 7,383,212

## City of National City Fund Balances of Government Funds **Last Ten Fiscal Years**

#### (modified accrual basis of accounting)

	Fiscal Year												
		2013		2014		2015	2016			2017			
General Fund:													
Nonspendable	\$	10,162	\$	4,952,830	\$	4,963,916	\$	10,766,098	\$	9,963,816			
Restricted		707,262		611,780		590,998		754,913		616,253			
Committed		9,085,066		9,085,066		9,085,066		11,585,066		11,585,066			
Assigned		6,787,396		15,042,191		16,065,736		14,792,381		14,325,683			
Unassigned		6,995,075		7,797,176		10,266,365		12,166,732		11,903,272			
Total general fund	\$	23,584,961	\$	37,489,043	\$	40,972,081	\$	50,065,190	\$	48,394,090			
All Other Governmental Funds:													
Nonspendable	\$	8,164,235	\$	7,926,759	\$	7,927,027	\$	-	\$	1,636,570			
Restricted		33,122,400		31,713,774		31,005,844		36,333,305		32,015,860			
Committed		-		-		-		-		-			
Assigned		740,177		733,384		706,558		-		_			
Unassigned		24,729		(8,165,223)		(5,368,938)		(821,959)		(985,588)			
Total all other governmental funds	\$	42,051,541	\$	32,208,694	\$	34,270,491	\$	35,511,346	\$	32,666,842			

## Fund Balances of Government Funds (Continued) Last Ten Fiscal Years

### (modified accrual basis of accounting)

			]	Fiscal Year		_
	2018	2019		2020	 2021	2022
General Fund:						
Nonspendable	\$ 9,966,729	\$ 5,010,267	\$	3,926,499	\$ 3,964,435	\$ 3,966,629
Restricted	555,168	2,304,908		2,304,908	10,833,351	9,546,733
Committed	11,085,066	15,150,517		15,150,517	14,945,000	15,680,000
Assigned	15,772,642	12,865,120		12,865,120	7,193,969	8,400,718
Unassigned	12,731,293	13,673,543		14,433,312	13,956,296	19,469,523
Total general fund	\$ 50,110,898	\$ 49,004,355	\$	48,680,356	\$ 50,893,051	\$ 57,063,603
All Other Governmental Funds:						
Nonspendable	\$ 129,469	\$ 25,805	\$	-	\$ 1,270,805	\$ 1,270,805
Restricted	30,928,607	97,534,456		98,597,366	98,961,756	91,278,581
Committed	-	-		-	-	-
Assigned	-	-		-	-	_
Unassigned	 (1,910,674)	(21,761)		(45,744)	(747,514)	(210,125)
Total all other governmental funds	\$ 29,147,402	\$ 97,538,500	\$	98,551,622	\$ 99,485,047	\$ 92,339,261

#### Changes in Fund Balances of Government Funds Last Ten Fiscal Years

#### (modified accrual basis of accounting)

	Fiscal Year									
		2013		2014		2015		2016		2017
Revenues:										
Taxes	\$	38,837,279	\$	41,386,311	\$	43,573,589	\$	45,474,959	\$	47,058,901
Licenses and permits		1,225,571		1,099,929		1,567,617		1,122,139		1,280,675
Fines and forfeitures		1,044,422		1,111,961		885,722		646,370		642,972
Use of money and property		768,612		1,122,149		1,073,543		1,417,606		1,035,112
Intergovernmental		15,803,886		23,571,850		26,791,254		21,381,584		20,051,795
Charges for services		10,080,029		9,531,741		10,024,879		10,734,789		11,721,905
Other revenues		757,913		1,651,370		4,387,660		3,925,718		2,552,556
Total revenues	\$	68,517,712	\$	79,475,311	\$	88,304,264	\$	84,703,165	\$	84,343,916
Expenditures:										
Current:										
General government	\$	5,349,464	\$	5,062,227	\$	5,403,805	\$	6,986,812	\$	5,673,456
Public safety		28,156,246		27,687,841		29,100,717		31,785,904		34,754,008
Transportation		2,957,941		3,673,470		3,941,747		4,546,976		4,687,611
Community development		10,529,246		11,235,322		11,173,792		11,752,502		12,909,844
Health		8,559,588		6,994,103		7,179,865		7,587,801		8,227,149
Culture and leisure		5,797,227		6,057,037		5,306,518		6,239,067		7,351,974
Capital outlay		3,749,471		20,361,948		17,176,753		16,737,745		12,938,379
Debt service:										
Principal		1,068,801		1,376,871		1,142,186		1,150,824		1,310,893
Interest and fiscal charges		547,580		477,061		427,209		364,723		243,329
Total expenditures	\$	66,715,564	\$	82,925,880	\$	80,852,592	\$	87,152,354	\$	88,096,643
Excess (deficiency) of revenues										
over (under) expenditures		1,802,148		(3,450,569)		7,451,672		(2,449,189)		(3,752,727)
Other Financing Sources (Uses)										
Issuance of long-term debt	\$	4,885,000	\$	_	\$	554,604	\$	_	\$	_
Premium on debt issuance		25,678		-		_		_		_
Payment to bond escrow agent		(4,760,000)		-		_		_		_
Original discount on issuance		(150,678)		-		_		_		_
Costs of debt issuance		-		-		_		-		_
Proceeds from sale of property		_		7,052,194		_		_		58,474
Proceeds from lease		_		-		_		-		-
Proceeds from sale of land		_		-		_		_		_
Gain on sale of land held for resale		_		-		-		-		65,966
Pass-through payments to other agencies		_								(705,115)
Transfers in		3,085,535		5,131,249		1,765,336		4,903,988		2,932,166
Transfers out		(2,514,688)		(4,671,639)		(4,277,182)		(3,078,442)		(3,114,366)
Transfers to Successor Agency		_		-		-		(826,577)		-
Total other financing sources (uses)	\$	570,847	\$	7,511,804	\$	(1,957,242)	\$	998,969	\$	(762,875)
Extraordinary/Special Items		-		-		-		11,784,182		-
Net change in fund balances	\$	2,372,995	\$	4,061,235	\$	5,494,430	\$	10,333,962	\$	(4,515,602)
Debt services as a percentage of noncapital expenditures		2.57%		2.96%		2.46%		2.15%		2.07%

#### Changes in Fund Balances of Government Funds (Continued) Last Ten Fiscal Years

#### (modified accrual basis of accounting)

	Fiscal Year									
		2018		2019		2020		2021		2022
Revenues:								_		_
Taxes	\$	48,968,671	\$	53,534,414	\$	53,675,932	\$	59,011,168	\$	63,926,579
Licenses and permits	Φ	1,879,379	Ф	1,527,378	Ф	2,730,712	Ф	1,118,924	Ф	1,565,077
Fines and forfeitures		663,205		3,006,250		3,008,937		520,640		1,199,213
Use of money and property		1,393,733		3,125,731		3,623,029		3,628,887		1,199,213
Intergovernmental		22,671,850		20,790,012				26,719,202		27,831,520
Charges for services				10,630,012		22,985,841 12,927,695		13,650,614		
Other revenues		11,010,813 2,675,725		1,045,184		2,241,100		1,417,104		14,870,478 1,002,913
Total revenues	\$	89,263,376	\$	93,658,979	\$	101,193,246	\$	106,066,539	\$	110,525,197
Total revenues	Ф	89,203,370	Φ	93,038,979	<u> </u>	101,193,240	Φ	100,000,339	Ф	110,323,197
Expenditures:										
Current:										
General government	\$	8,755,798	\$	10,353,580	\$	10,719,672	\$	11,352,261	\$	38,261,566
Public safety		37,535,638		37,352,792		39,308,683		42,319,159		98,713,134
Transportation		4,731,634		5,068,343		4,746,320		5,050,345		4,933,856
Community development		16,801,816		13,557,554		14,192,654		16,081,378		16,107,479
Health		7,544,106		8,158,082		8,168,245		8,227,352		7,874,798
Culture and leisure		4,186,345		7,066,530		7,029,297		8,216,927		7,880,999
Capital outlay		14,560,697		9,059,110		13,561,929		9,245,317		18,407,406
Debt service:										
Principal		1,552,162		1,060,732		1,077,616		1,066,163		1,128,518
Interest and fiscal charges		387,857		385,960		419,868		534,570		539,829
Total expenditures	\$	96,056,053	\$	92,062,683	\$	99,224,284	\$	102,093,472	\$	193,847,585
Excess (deficiency) of revenues										
over (under) expenditures		(6,792,677)		1,596,296		1,968,962		3,973,067		(83,322,388)
• • •		(=,,,,=,,,,,								(00,000,000)
Other Financing Sources (Uses)										
Issuance of long-term debt	\$	5,523,602	\$	-	\$	-	\$	-	\$	83,895,000
Premium on debt issuance		-		-		-		-		-
Payment to bond escrow agent		-		-		-		-		-
Original discount on issuance		-		-		-		-		(142,838)
Costs of debt issuance		-		-		-		-		(492,162)
Proceeds from sale of property		-		-		(589,700)		3,890		-
Proceeds from lease		-		-		-		-		-
Proceeds from sale of land		-		-		-		-		-
Gain on sale of land held for resale		-								
Pass-through payments to other agencies		-				(631,285)		-		(2,017)
Transfers in		6,913,968		73,514,649		2,045,690		2,623,099		2,529,757
Transfers out		(7,447,525)		(7,826,390)		(2,104,544)		(3,336,851)		(3,440,586)
Transfers to Successor Agency		-								
Total other financing sources (uses)	\$	4,990,045	\$	65,688,259	\$	(1,279,839)	\$	(709,862)	\$	82,347,154
Extraordinary/Special Items		-								
Net change in fund balances	\$	(1,802,632)	\$	67,284,555	\$	689,123	\$	3,263,205	\$	(975,234)
Debt services as a percentage of										
noncapital expenditures		2.38%		1.74%		1.75%		1.72%		0.95%

## City of National City Assessed Value and Actual Value of Taxable Property Last Ten Fiscal Years

	Fiscal Year								
Category	2013	2014	2015	2016	2017				
Secured:									
Residential Property	\$ 1,503,553,951	\$ 1,547,773,659	\$ 1,665,406,317	\$ 1,717,835,128	\$ 1,805,981,573				
Commercial Property	915,142,395	971,070,608	992,982,224	1,026,863,991	1,082,223,930				
Industrial Property	370,755,962	372,617,155	360,527,549	345,186,211	351,325,363				
Institutional Property	45,384,698	46,107,183	46,316,498	47,648,063	48,280,512				
Irrigated Property	-	-	-	-	-				
Recreational Property	29,056,094	25,828,782	25,827,429	24,799,504	28,998,288				
Unknown	-	-	-	-	-				
Vacant Land	57,090,009	61,320,039	60,685,749	66,017,188	66,452,827				
Dry Farm	-	-	-	-	-				
Total Secured	\$ 2,920,983,109	\$ 3,024,717,426	\$ 3,151,745,766	\$ 3,228,350,085	\$ 3,383,262,493				
Unsecured	183,790,343	224,847,953	197,869,900	208,192,396	200,687,180				
Cross Reference	-	-	-	-	-				
SBE Nonunitary	5,195,618	5,224,473	5,224,473	4,088,740	4,088,640				
Total Taxable Assessed Value	\$ 3,109,969,070	\$ 3,254,789,852	\$ 3,354,840,139	\$ 3,440,631,221	\$ 3,588,038,313				
Total Direct Tax Rate	0.54683	0.24559	0.20747	0.20813	0.19685				

Note: Exempt values not included in totals.

Source: HdL, San Diego County Assessor 2021/22 Combined Tax Rolls

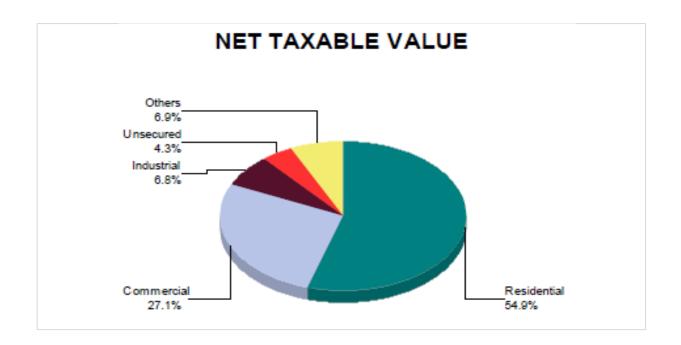
## City of National City Assessed Value and Actual Value of Taxable Property (Continued) Last Ten Fiscal Years

	Fiscal Year								
Category	2018	2019	2020	2021	2022				
Secured:									
Residential Property	\$ 2,005,909,205	\$ 2,124,432,627	\$ 2,247,520,548	\$ 2,566,312,533	\$ 2,580,200,605				
Commercial Property	1,141,618,921	1,177,390,190	1,235,674,912	1,301,454,818	1,274,713,181				
Industrial Property	366,288,263	370,233,052	293,358,933	302,185,033	320,252,647				
Institutional Property	50,276,110	50,172,874	51,166,295	106,965,729	53,238,122				
Irrigated Property	-	-	-	-	-				
Recreational Property	30,262,982	30,008,253	6,115,328	6,794,156	7,224,152				
Unknown	-	-	-	-	-				
Vacant Land	69,545,186	72,360,079	74,595,548	92,551,033	91,897,780				
Dry Farm	-	-	-	-	-				
Total Secured	\$ 3,663,900,667	\$ 3,824,597,075	\$ 3,908,431,564	\$ 4,376,263,302	\$ 4,703,355,402				
Unsecured	209,840,073	228,175,189	233,956,577	249,918,298	203,990,721				
Cross Reference	-	-	132,191,188	214,750,927	167,408,698				
SBE Nonunitary	4,088,640	4,429,496	4,429,496	4,429,496	4,429,496				
Total Taxable Assessed Value	\$ 3,877,829,380	\$ 4,057,201,760	\$ 4,279,008,825	\$ 4,845,362,023	\$ 4,971,595,486				
Total Direct Tax Rate	0.19587	0.19462	0.19792	0.19792	0.19630				

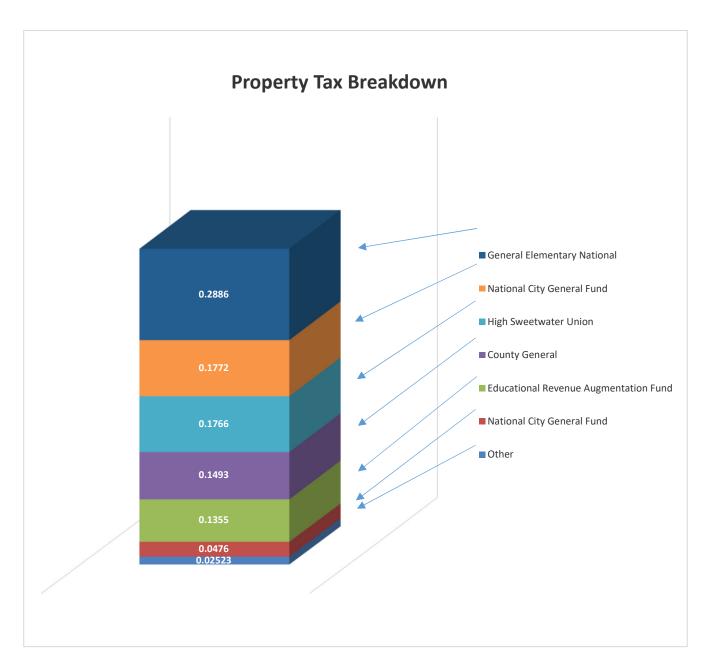
Note: Exempt values not included in totals.

Source: HdL, San Diego County Assessor 2021/22 Combined Tax Rolls

### City of National City 2021/22 Use Category Summary (Percentages)



## City of National City Property Tax Dollar Breakdown (Percentages)



Source: HdL, San Diego County Assessor 2021/22 Annual Tax Increment Tables



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#### City of National City 2021/22 Roll Summary Taxable Property Values

 Secured	Nonu	nitary Utilities	Unsecured		
9,715		7		1,437	
39		3		19	
\$ 2,065,805,305	\$	4,429,496	\$	-	
2,687,484,829		-		80,020,327	
1,887,674		-		131,967,855	
-		-		-	
 <u>-</u>		<u>-</u> _		-	
\$ 4,755,177,808	\$	4,429,496	\$	211,988,182	
\$ 260,242,623	\$	-	\$	913,434	
-		-		7,084,027	
-		-		-	
-		-		-	
27,844,998		-		181,280	
\$ 288,087,621	\$	-	\$	8,178,741	
 4,467,090,187	\$	4,429,496	\$	203,809,441	
\$ \$	\$ 2,065,805,305 2,687,484,829 1,887,674 - \$ 4,755,177,808 \$ 260,242,623 - - 27,844,998	\$ 2,065,805,305 \$ 2,687,484,829	\$ 2,065,805,305 \$ 4,429,496 2,687,484,829 - 1,887,674 \$ 4,755,177,808 \$ 4,429,496  \$ 260,242,623 \$ 27,844,998 -	\$ 2,065,805,305 \$ 4,429,496 \$ 2,687,484,829	

\$

\$

\$

\$

4,971,595,486

4,675,329,124

296,266,362

Notes: Homeowner Exemptions are not included in Total Exemptions.

**Total Values** 

**Total Exemptions** 

**Net Total Values** 

Net Aircraft Values

Totals do not Include Aircraft Values or Exemptions.

Source: HdL, San Diego County Assessor 2021/22 Combined Tax Rolls

#### City of National City Taxable Sales by Category Last Ten Calendar Years (in thousands of dollars)

				Ca	lendar Year				
	2012	2013		2014		2015		2016	
Apparel Stores	\$ 133,160	\$	133,242	\$	134,000	\$	134,821	\$	143,054
General Merchandise	163,078		164,508		170,253		176,099		176,345
Food Stores	22,033		21,288		21,765		20,902		20,894
Eating and Drinking Places	133,597		139,756		149,098		163,289		175,979
Building Materials	29,483		31,812		37,814		55,846		67,098
Auto Dealers and Supplies	505,241		547,221		579,153		626,680		635,242
Service Stations	85,842		77,680		79,502		71,620		65,266
Other Retail Stores	142,972		152,666		165,052		172,337		175,744
All Other Outlets	 255,744		289,955		299,613		321,120		349,438
Total	\$ 1,471,150	\$	1,558,128	\$	1,636,250	\$	1,742,714	\$	1,809,060

Notes: Due to confidentiality requirements, the names of the ten largest revenue payers are not available. The categories presented are intended to provide alternative information regarding the sources of the City's revenue.

Data for 2022 not available as of the date of issuance of this report.

Source: State of California Board of Equalization and The HdL Companies

#### **City of National City**

### Taxable Sales by Category (Continued) Last Ten Calendar Years (in thousands of dollars)

		Calendar Year								
	2017			2018		2019		2020		2021
Apparel Stores	\$	146,205	\$	150,030	\$	149,017	\$	91,964	\$	162,075
General Merchandise		173,652		178,412		182,062		149,628		188,801
Food Stores		20,619		20,914		21,129		23,738		25,160
Eating and Drinking Places		181,540		198,204		211,898		182,171		236,302
Building Materials		90,491		98,577		78,449		92,363		123,582
Auto Dealers and Supplies		608,019		602,370		629,203		602,536		738,260
Service Stations		69,443		84,634		100,148		70,752		97,047
Other Retail Stores		176,398		172,842		164,994		144,412		184,575
All Other Outlets		360,770		368,099		424,315		534,711		570,338
Total	\$	1,827,137	\$	1,874,082	\$	1,961,215	\$	1,892,275	\$	2,326,140

Notes: Due to confidentiality requirements, the names of the ten largest revenue payers are not available. The categories presented are intended to provide alternative information regarding the sources of the City's revenue.

Data for 2022 not available as of the date of issuance of this report.

Source: State of California Board of Equalization and The HdL Companies

#### City of National City Property Tax Levies and Collections Last Ten Fiscal Years

	2013		2014		2015		2016		2017
Current Year Tax Levy Current Tax Collections	\$	3,348,632 3,330,941	\$	3,099,715 3,087,464	\$	3,240,544 3,227,793	\$	3,205,191 3,195,983	\$ 3,335,753 3,333,476
Percent of Levy Collected		99.47%		99.60%		99.61%		99.71%	99.93%
Delinquent Tax Receivable Delinquent Tax Collections		19,089 1,781		19,203 1,542		19,758 1,312		17,764 1,564	16,226 1,465
Total Tax Collections	\$	3,332,722	\$	3,089,006	\$	3,229,105	\$	3,197,547	\$ 3,334,941
Percent of Total Tax Collections To Tax Levy		99.52%		99.65%		99.65%		99.76%	99.98%
Outstanding Delinquent Taxes	\$	34,999	\$	29,912	\$	31,197	\$	25,408	\$ 17,038
Percent of Delinquent Taxes To Tax Levy		1.05%		0.96%		0.96%		0.79%	0.51%

Source: San Diego County Property Tax Services. Tax/Revenue Accountability Report No. 12

Property Tax and Levy Report

## City of National City Property Tax Levies and Collections (Continued) Last Ten Fiscal Years

	 2010	 2010		Fiscal Year		2021		2022
	 2018	 2019		2020		2021		2022
Current Year Tax Levy	\$ 3,619,238	\$ 3,687,359	\$	3,896,676	\$	4,096,739	\$	4,233,369
Current Tax Collections	3,601,115	3,667,444		3,890,504		4,082,104		4,221,118
Percent of Levy Collected	99.50%	99.46%		99.84%		99.64%		99.71%
Delinquent Tax Receivable	10,737	16,840		16,741		16,816		16,976
Delinquent Tax Collections	 2,008	 1,948		1,868		2,650		2,256
Total Tax Collections	\$ 3,603,123	\$ 3,669,393	\$	3,892,372	\$	4,084,754	\$	4,223,374
Percent of Total Tax								
Collections To Tax Levy	99.55%	99.51%		99.89%		99.71%		99.76%
Outstanding Delinquent Taxes	\$ 26,852	\$ 34,807	\$	21,044	\$	28,801	\$	26,971
Percent of Delinquent Taxes								
To Tax Levy	0.74%	0.94%		0.54%		0.70%		0.64%

Source: San Diego County Property Tax Services. Tax/Revenue Accountability Report No. 12

Property Tax and Levy Report

#### **City of National City**

#### Direct and Overlapping Property Tax Rates Last Ten Fiscal Years

#### (Rate Per \$100 of Taxable Value)

			Fiscal Year		
Agency	2013	2014	2015	2016	2017
Basic Levy <sup>1</sup>	1.00000	1.00000	1.00000	1.00000	1.00000
Chula Vista Elementary	0.02526	0.04631	0.04753	0.04301	0.04323
Gen Bond National City-Prop N 11/04/14 Ser 2014A	0.00000	0.00000	0.00000	0.03055	0.02867
Gen Bond National City-Prop N 11/04/14 Ser 2014B	0.00000	0.00000	0.00000	0.00000	0.00000
Metropolitan Water District	0.00350	0.00350	0.00350	0.00350	0.00350
National City Gen. Obligation Bonds 2002 Series A	0.01320	0.01190	0.00960	0.00920	0.00880
San Diego Community College Bond	0.03636	0.04760	0.04381	0.03939	0.03912
Southwestern Community College	0.03753	0.03675	0.03582	0.03961	0.03856
Sweetwater High Bond	0.05862	0.05823	0.05407	0.05169	0.05162
Total Direct & Overlapping <sup>2</sup> Tax Rates	1.17447	1.20429	1.19433	1.21695	1.21350
City's Share of 1% Levy Per Prop 133	0.17720	0.17720	0.17720	0.17720	0.17720
General Obligation Debt Rate	0.01320	0.01190	0.00960	0.00920	0.00880
Voter Approved City Debt Rate	0.01320	0.01190	0.00960	0.00920	0.00880
Redevelopment Authority Rate <sup>4</sup>	0.00000	0.00000	0.00000	0.00000	0.00000
Total Direct Rate <sup>5</sup>	0.54683	0.24559	0.20747	0.20813	0.19685

Source: HdL, San Diego County Assessor 2011/12-2020/21 Tax Rate Tables

<sup>&</sup>lt;sup>1</sup> In 1978, California voters passed Proposition 13 which set the property tax rate at a 1.00% fixed amount. This 1.00% is shared by all taxing agencies for which the subject property resides within. In addition to the 1.00% fixed amount, property owners are charged taxes as a percentage of assessed property values for the payment of any voter approved bonds.

<sup>&</sup>lt;sup>2</sup> Overlapping rates are those of local and county governments that apply to property owners within the City. Not all overlapping rates apply to all city property owners.

<sup>&</sup>lt;sup>3</sup> City's Share of 1% Levy is based on the City's share of the general fund tax rate area with the largest net taxable value within the City. The ERAF portion of the City's Levy has been subtracted where knowns.

<sup>&</sup>lt;sup>4</sup> Redevelopment Rate is based on the largest RDA tax rate area and only includes rate(s) from indebtedness adopted prior to 1989 per California State statute. RDA direct and overlapping rates are applied only to the incremental property values. The Approval of ABX1 26 eliminated Redevelopment from the State of California for the fiscal year 2012/13 and years thereafter.

<sup>&</sup>lt;sup>5</sup> Total Direct Rate is the weighted average of all individual direct rates applied by the City/agency preparing the statistical section information and excludes revenues derived from aircraft. Beginning in 2013/14 the Total Direct Rate no longer includes revenue generated from the former redevelopment tax rate areas. Challenges to recognized enforceable obligations are assumed to have been resolved during 2012/13. For the purpose of this report, residual revenue is assumed to be distributed to the City/Agency in the same proportions as general fund revenue.

#### **City of National City**

### Direct and Overlapping Property Tax Rates (Continued) Last Ten Fiscal Years

#### (Rate Per \$100 of Taxable Value)

			Fiscal Year		
Agency	2018	2019	2020	2021	2022
Basic Levy <sup>1</sup>	1.00000	1.00000	1.00000	1.00000	1.00000
Chula Vista Elementary	0.03594	0.03917	0.03743	0.06455	0.06279
Gen Bond National City-Prop N 11/04/14 Ser 2014A	0.02629	0.01449	0.00000	0.00000	0.05092
Gen Bond National City-Prop N 11/04/14 Ser 2014B	0.00000	0.01022	0.00000	0.00000	0.00350
Metropolitan Water District	0.00350	0.00350	0.00350	0.00350	0.00000
National City Gen. Obligation Bonds 2002 Series A	0.00790	0.00730	0.03129	0.03064	0.00000
San Diego Community College Bond	0.03447	0.03941	0.03801	0.03700	0.03699
Southwestern Community College	0.04981	0.04671	0.04482	0.02792	0.04854
Sweetwater High Bond	0.05156	0.05283	0.05159	0.04880	0.04611
Total Direct & Overlapping <sup>2</sup> Tax Rates	1.20947	1.21363	1.20664	1.21241	1.24885
City's Share of 1% Levy Per Prop 13 <sup>3</sup>	0.17720	0.17720	0.17720	0.17720	0.17720
General Obligation Debt Rate	0.00880	0.00730	0.00880	0.00000	0.00000
	0.00790	0.00730	0.00670	0.00590	0.00590
Redevelopment Authority Rate <sup>4</sup>	0.00000	0.00000	0.00000	0.00000	0.00000
Total Direct Rate <sup>5</sup>	0.19685	0.19462	0.19792	0.19269	0.19630

Source: HdL, San Diego County Assessor 2012/13-2021/22 Tax Rate Tables

<sup>&</sup>lt;sup>1</sup> In 1978, California voters passed Proposition 13 which set the property tax rate at a 1.00% fixed amount. This 1.00% is shared by all taxing agencies for which the subject property resides within. In addition to the 1.00% fixed amount, property owners are charged taxes as a percentage of assessed property values for the payment of any voter approved bonds.

<sup>&</sup>lt;sup>2</sup> Overlapping rates are those of local and county governments that apply to property owners within the City. Not all overlapping rates apply to all city property owners.

<sup>&</sup>lt;sup>3</sup> City's Share of 1% Levy is based on the City's share of the general fund tax rate area with the largest net taxable value within the City. The ERAF portion of the City's Levy has been subtracted where knowns.

<sup>&</sup>lt;sup>4</sup> Redevelopment Rate is based on the largest RDA tax rate area and only includes rate(s) from indebtedness adopted prior to 1989 per California State statute. RDA direct and overlapping rates are applied only to the incremental property values. The Approval of ABX1 26 eliminated Redevelopment from the State of California for the fiscal year 2012/13 and years thereafter.

<sup>&</sup>lt;sup>5</sup> Total Direct Rate is the weighted average of all individual direct rates applied by the City/agency preparing the statistical section information and excludes revenues derived from aircraft. Beginning in 2013/14 the Total Direct Rate no longer includes revenue generated from the former redevelopment tax rate areas. Challenges to recognized enforceable obligations are assumed to have been resolved during 2012/13. For the purpose of this report, residual revenue is assumed to be distributed to the City/Agency in the same proportions as general fund revenue.

#### City of National City Principal Property Tax Payers Current Year and Nine Years Ago

	2	021/22		2012/13			
	Taxable Assessed Value (Secured and		Percentage of Net Assessed	Taxable Assessed Value (Secured and		Percentage of Net Assessed	
<u>Taxpayer</u> (Parcels)	Unsecured)	Rank	Value	Unsecured)	Rank	Value	
PLAZA BONITA LLC	\$ 270,026,104	1	6.04%	-	-	-	
PASHA AUTOMOTIVE SERVICES	79,401,071	2	1.72%	-	-	-	
FAIRFIELD PARK VILLAS LP	73,625,434	3	1.58%	-	-	-	
P V H R LLC	65,834,099	4	1.43%	-	-	-	
H G FENTON PROPERTY COMPANY	56,013,849	5	1.20%	-	-	-	
COSTCO WHOLESALE CORPORATION	48,533,901	6	1.08%	-	-	-	
NATIONAL CITY INVESTMENT LP	45,836,633	7	0.98%	-	-	-	
M G P X I U S PROPERTIES LLC	38,492,023	8	0.83%	-	-	-	
MRT OF NATIONAL CITY CALIF-SNF	36,196,560	9	0.79%	-	-	-	
MPT OF PARADISE VALLEY LP	34,986,050	10	0.75%	-	-	-	
CENTERMARK PROPERTIES INC	-	-	-	\$ 243,385,916	1	7.96%	
PVHRLLC	-	-	-	58,630,445	2	1.92%	
PASHA AUTOMOTIVE SERVICES	-	-	-	102,620,376	3	1.48%	
COSTCO WHOLESALE CORPORATION	-	-	-	43,656,318	4	1.04%	
MPT OF PARADISE VALLEY LP	-	-	-	30,150,096	5	0.99%	
SWEETWATER ASSOCIATES LP	-	-	-	23,468,112	6	0.77%	
WILLIAMS G W COMPANY	-	-	-	23,306,145	7	0.76%	
PRIME HEALTHCARE SERVICES FOUNDATION INC	-	-	-	22,350,338	8	0.73%	
MARINA GATEWAY DEVELOPMENT COMPANY LLC	-	-	-	21,956,397	9	0.73%	
WALMART REAL ESTATE BUSINESS TRUST	-	-	-	21,814,669	10	0.72%	
Top Ten Total	\$ 748,945,724		15.92%	\$ 591,338,812		19.01%	
City Total	\$4,703,355,402	*		\$3,109,969,070	*		

<sup>\*</sup> Value includes outer TRA's

Source: HdL, San Diego County Assessor 2012/13- 2021/22 Combined Tax Rolls and the SBE Non Unitary Tax Rolls

# City of National City Sales Value History Single Family Residential Full Value Sales (1/1/2020-8/31/2022)

• 7	<b>.</b>						W W 0/ 6
Year	Full	Value Sales	Av	erage Price	Me	dian Price	Median % Change
2019		225	\$	420,640	\$	439,000	
2020		210	\$	448,512	\$	466,000	6.15
2021		258	\$	524,948	\$	550,000	18.03
2022		162	\$	602,420	\$	634,000	15.27
			—м	edian Price —	- Ava Prio	ce	
	\$700,000				,g		
							_
	\$600,000						_
	\$500,000						
		=					
rice	\$400,000						
Sales Price	\$300,000						
Sal	*****						
	\$200,000						
	\$100,000						
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		2020		25	r	ช	SIL
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#### City of National City Top 25 Sales Tax Producers For 2021-22 & 2012-13

202	1-22	20	12-13
Business Name	<b>Business Category</b>	<b>Business Name</b>	<b>Business Category</b>
ABC Supply Co	Building Materials	Arco	Service Stations
Arco	Service Stations	Arco AM PM	Service Stations
Arco AM PM	Service Stations	Ball Mitsubishi	New Motor Vehicle Dealers
Ball Mitsubishi	New Motor Vehicle Dealers	Frank Hyundai	New Motor Vehicle Dealers
Burlington Coat Factory	Family Apparel	Frank Subaru	New Motor Vehicle Dealers
Chick Fil A	Quick-Service Restaurants	Frank Toyota	New Motor Vehicle Dealers
Frank Hyundai	New Motor Vehicle Dealers	JC Penney	Department Stores
Frank Subaru	New Motor Vehicle Dealers	Macys	Department Stores
Frank Toyota	New Motor Vehicle Dealers	McCune Motors	New Motor Vehicle Dealers
Hd Supply White Cap	<b>Building Materials</b>	Mor Furniture 4 Less	Home Furnishings
JC Penny	Department Stores	Mossy Nissan	New Motor Vehicle Dealers
Macys	Department Stores	Nordstrom Rack	Department Stores
Mossy Nissan	New Motor Vehicle Dealers	Perry Chrysler Dodge Jeep Ram	New Motor Vehicle Dealers
National City Gas & Carwash	Service Stations	Perry Ford	New Motor Vehicle Dealers
Perry Chrysler Dodge Jeep Ram	New Motor Vehicle Dealers	Probuild Company	<b>Building Materials</b>
Perry Ford	New Motor Vehicle Dealers	Ron Baker Chevrolet	New Motor Vehicle Dealers
Probuild Company	<b>Building Materials</b>	Ross	Family Apparel
Ron Baker Chevrolet	New Motor Vehicle Dealers	Shell	Service Stations
Ross	Family Apparel	South Bay Volkswagen	New Motor Vehicle Dealers
South Bay Volkswagen	New Motor Vehicle Dealers	South County Buick GMC	New Motor Vehicle Dealers
South County Buick Gmc	New Motor Vehicle Dealers	Sweetwater Harley Davidson	Boats/Motorcycles
Target	Discount Dept Stores	Target	Discount Dept Stores
Walmart Supercenter	Discount Dept Stores	Univar Solutions USA	Drugs/Chemicals
Wescott Mazda	New Motor Vehicle Dealers	Walmart Supercenter	Discount Dept Stores
Westair Gases & Equipment	Drugs/Chemicals	Wescott Mazda	New Motor Vehicle Dealers
Percent of 2021-22 total paid by top 25	accounts = 50.92	Percent of 2012-13 total paid by top 25	accounts = 52.77
* Firms listed alphabetically		* Firms listed alphabetically	
Source: State Board of Equalization, Ca Fees Administration, State Controller's		Source: State Board of Equalization, Ca Administration, State Controller's Office	alifornia Department of Taxes and Fees e, The HdL Companies

#### City of National City Ratios of Outstanding Debt by Type Last Ten Fiscal Years

_			Fiscal Year		
	2013	2014	2015	2016	2017
Governmental Activities:					
NCJPFA Lease Revenue Refunding Bond	\$ 2,300,000	\$ 1,870,000	\$ 1,425,000	\$ 965,000	\$ 490,000
Tax Allocation Bonds	-	-	-	-	-
General Obligation Bonds	4,846,073	4,613,668	4,371,263	4,123,858	3,917,653
Bond Premium	-	-	-	-	-
2017 Clean Energy Bonds	-	-	-	-	-
2017 Lease Revenue Bonds	-	-	-	-	-
2021 Pension Obligation Bonds	-	-	-	-	-
Bond discount	-	-	-	-	-
HUD 108 Bond 2003 A	4,965,000	4,450,000	4,140,000	3,805,000	3,440,000
Total Bonded Debt	\$ 12,111,073	\$ 10,933,668	\$ 9,936,263	\$ 8,893,858	\$ 7,847,653
Per Capita	\$ 6,016	\$ 5,429	\$ 5,426	\$ 146	\$ 128
Percent of Taxable Assessed Values	231.81%	267.41%	243.02%	217.53%	0.19%
Other Governmental Activities Debt					
Capital Lease Payable	2,147,477	1,571,831	1,948,686	1,723,764	1,494,160
Business-Type Activities:					
Notes Payable-Deed of Trust	2,853,463	1,576,533	1,311,137	1,027,967	725,833
Total Primary Government	\$ 17,112,013	\$ 14,082,032	\$ 13,196,086	\$ 11,645,589	\$ 10,067,646
Percent of Personal Income	1.78%	1.43%	1.35%	1.14%	0.96%
Per Capita	\$ 291	\$ 237	\$ 223	\$ 192	\$ 164

In 2013, the Tax Allocation Bonds became a Fiduciary responsibility

Source: City of National City financial statements / notes to the financial statements

#### City of National City Ratios of Outstanding Debt by Type (Continued) Last Ten Fiscal Years

	Fiscal Year									
	2018	2019	)	2020	202	21	20	)22		
Governmental Activities:										
NCJPFA Lease Revenue Refunding Bond	\$ -	\$	-	\$ -	\$	-	\$	-		
Tax Allocation Bonds	-		-	2,175,000	1,69	90,000	1,1	170,000		
General Obligation Bonds	3,635,000	3,360	,000	3,080,000	2,79	90,000	2,4	190,000		
Bond Premium	-		-	-		-		9,628		
2017 Clean Energy Bonds	1,800,000	1,800	,000	1,800,000	1,80	00,000	1,8	300,000		
2017 Lease Revenue Bonds	3,530,497	3,407	,479	3,273,024	3,11	10,214	2,9	933,781		
2021 Pension Obligation Bonds	-		-	-		-	83,8	395,000		
Bond discount	-		-	-		-	(1	142,838)		
HUD 108 Bond 2003 A	3,050,000	2,630	0,000							
Total Bonded Debt	\$ 12,015,497	\$ 11,197	,479	\$ 10,328,024	\$ 9,39	90,214	\$ 92,1	155,571		
Per Capita	\$ 5,954	\$ 5	5,546	\$ 166	\$	4,649	\$	1,469		
Percent of Taxable Assessed Values	271.26%	6 252	2.79%	0.22%	6 21	11.99%		2.00%		
Other Governmental Activities Debt										
Capital Lease Payable	1,264,425	1,001	,185	768,283	62	27,547	2	179,639		
Business-Type Activities:										
Notes Payable-Deed of Trust	403,464		-	803,972	67	79,023	5	550,588		
Total Primary Government	\$ 13,683,386	\$ 12,198	3,664	\$ 11,900,279	\$ 10,69	96,784	\$ 93,1	185,798		
Percent of Personal Income	1.27%	6 1	.06%	0.89%	6	0.81%		7.97%		
Per Capita	\$ 220	\$	196	\$ 166	\$	151	\$	1,478		

In 2013, the Tax Allocation Bonds became a Fiduciary responsibility

Source: City of National City financial statements / notes to the financial statements

#### City of National City Direct and Overlapping Debt As of June 30, 2022

2021-2022 Assessed Valuation:

\$4,752,648,535

DIRECT AND OVERLAPPING TAX AND ASSESSMENT DEBT:			Total Debt 6/30/2022	% Applicable <sup>1</sup>	C	ity's Share of 6/30/2022
Metropolitan Water District		\$	20,175,000	0.140%	\$	28,245
San Diego Community College District		Ψ.	1,344,708,217	0.002%	•	26,894
Southwestern Community College District			777,649,345	7.209%		56,060,741
Chula Vista City School District			125,545,285	1.302%		1,634,600
Chula Vista City School District School Facilities Improvement District No. 1			77,730,000	2.249%		1,748,148
National School District			36,641,000	93.702%		34,333,350
Sweetwater Union High School District			376,281,149	8.562%		32,217,192
Sweetwater Union High School District Community Facilities Districts			3,338,880	23.372%		780,363
City Overlapping Tax and Assessment Debt Subtotal			2,762,068,876			126,829,533
City of National City			2,490,000	100%		2,490,000
City Tax and Assessment Debt Subtotal			2,490,000			2,490,000
TOTAL DIRECT AND OVERLAPPING TAX AND ASSESSMENT DEBT		\$	2,764,558,876		\$	129,319,533
DIRECT AND OVERLAPPING GENERAL FUND DEBT:						
San Diego County General Fund Obligations		\$	245,340,000	0.784%	\$	1,923,466
San Diego County Pension Obligation Bonds			340,825,000	0.784%		2,672,068
San Diego County Superintendent of Schools Obligations			7,780,000	0.784%		60,995
Southwestern Community College District General Fund Obligations			375,000	7.209%		27,034
Sweetwater Union High School District Certificates of Participation			29,140,000	8.562%		2,494,967
Chula Vista City School District Certificates of Participation			192,105,000	1.302%		2,501,207
City of National City General Fund Obligations			4,733,781	100.000%		4,733,781
City of National City Pensions Obligation Bonds			83,895,000	100.000%		83,895,000
TOTAL DIRECT AND OVERLAPPING GENERAL FUND DEBT		\$			\$	98,308,518
Overlapping Tax Increment Debt (Successor Agency)		\$	35,939,000	100%	\$	35,939,000
COMBINED TOTAL DEBT		\$			\$	263,567,051
Total Direct Debt					\$	91,118,781
Total Overlapping Debt						172,448,270
Combined Total Debt <sup>2</sup>					\$	263,567,051
Ratios to 2020-21 Assessed Valuation:						
Direct Debt (\$2,490,000)	0.05%					
Total Direct and Overlapping Tax and Assessment Debt	2.72%					
Total Direct Debt (\$7,700,214)	1.92%					
Combined Total Debt	5.55%					
Ratios to Redevelopment Successor Agency Incremental Valuation (\$2,424,064,109):						
Total Overlapping Tax Increment Debt	1.44%					

<sup>&</sup>lt;sup>1</sup> The percentage of overlapping debt applicable to the city is estimated using taxable assessed property value. Applicable percentages were estimated by determining the portion of the overlapping district's assessed value that is whing the boundaries of the city divided by the district's total taxable assessed value.

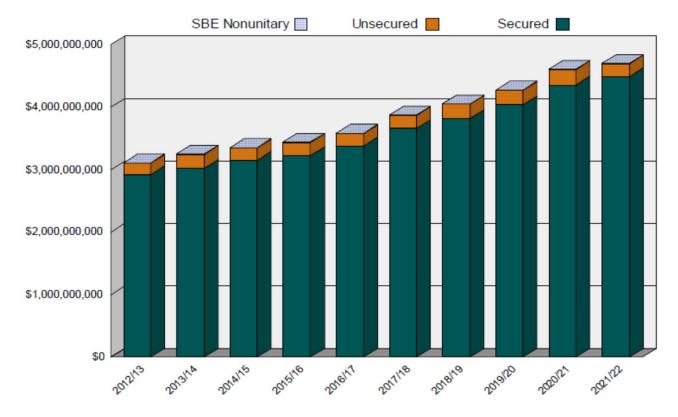
Source: MuniServices, LLC

Source: California Municipal Statistics, Inc.

<sup>&</sup>lt;sup>2</sup> Excludes tax and revenue anticipation notes; enterprise revenue, mortgage revenue, and tax allocation bonds; and non-bonded lease obligations.

#### City of National City Net Taxable Assessed Value History 2012/13 - 2021/22

Year	Secured	Unsecured	SB	E Nonunitary	Net Total AV	% Change
2012/13	\$ 2,920,983,109	\$ 183,790,343	\$	5,195,618	\$ 3,109,969,070	3.88%
2013/14	\$ 3,024,717,426	\$ 224,847,953	\$	5,224,473	\$ 3,254,789,852	4.66%
2014/15	\$ 3,151,745,766	\$ 197,869,900	\$	5,224,473	\$ 3,354,840,139	3.07%
2015/16	\$ 3,228,350,085	\$ 208,192,396	\$	4,088,740	\$ 3,440,631,221	2.56%
2016/17	\$ 3,383,262,493	\$ 200,687,180	\$	4,088,640	\$ 3,588,038,313	4.28%
2017/18	\$ 3,663,900,667	\$ 209,840,073	\$	4,088,640	\$ 3,877,829,380	8.08%
2018/19	\$ 3,824,597,075	\$ 228,175,189	\$	4,429,496	\$ 4,057,201,760	4.63%
2019/20	\$ 4,040,622,752	\$ 233,956,577	\$	4,429,496	\$ 4,279,008,825	5.47%
2020/21	\$ 4,358,420,884	\$ 244,900,101	\$	4,429,496	\$ 4,607,750,481	7.68%
2021/22	\$ 4,494,935,185	\$ 203,990,721	\$	4,429,496	\$ 4,703,355,402	2.07%



Source: HdL, San Diego County Assessor 2021/22 Combined Tax Rolls

#### City of National City Legal Debt Margin Information Last Ten Fiscal Years

			Fiscal Year		
	2013	2014	2015	2016	 2017
Assessed Valuation	\$ 3,354,840,139	\$ 3,440,631,221	\$ 3,354,840,139	\$ 3,877,829,380	\$ 3,588,038,313
Conversion Percentage	25%	25%	25%	25%	25%
Adjusted Assessed Valuation	\$ 838,710,035	\$ 860,157,805	\$ 838,710,035	\$ 969,457,345	\$ 897,009,578
Debt Limit Percentage	15%	15%	15%	15%	15%
Debt Limit	\$ 125,806,505	\$ 129,023,671	\$ 125,806,505	\$ 145,418,602	\$ 134,551,437
Total Debt (due more than one year) Less: Non Bonded Debt	\$ 21,416,534	\$ 20,857,367	\$ 20,579,839	\$ 19,496,761	\$ 19,090,044
Claims Payable	(4,604,010)	(5,466,746)	(5,580,594)	(6,112,318)	(6,416,518)
Compensated Absences Capitalized Lease Obligation	(948,661) (1,571,831)	(1,421,472) (1,362,172)	(1,632,485) (1,723,765)	(1,821,032) (1,494,160)	(2,023,755) (1,249,932)
Notes Payable	(1,576,533)	 (1,311,137)	 (1,027,967)	(725,833)	 (403,465)
Total Applicable to Limitation	\$ 12,715,499	\$ 11,295,840	\$ 10,615,028	\$ 9,343,418	\$ 8,996,374
Legal Debt Margin	\$ 113,091,006	\$ 117,727,831	\$ 115,191,477	\$ 136,075,184	\$ 125,555,063
Total debt applicable to the limit as a percentage of debt limit	10%	9%	8%	6%	7%

Source: City of National City financial statements / notes to the financial statements

#### City of National City Legal Debt Margin Information (Continued) Last Ten Fiscal Years

			Fiscal Year		
	2018	2019	2020	2021	2022
Assessed Valuation	\$ 3,877,829,380	\$ 4,057,201,760	\$ 4,146,817,637	\$ 4,523,039,978	\$ 4,703,355,402
Conversion Percentage	25%	25%	25%	25%	25%
Adjusted Assessed Valuation	\$ 969,457,345	\$ 1,014,300,440	\$ 1,036,704,409	\$ 1,130,759,995	\$ 1,175,838,851
Debt Limit Percentage	15%	15%	15%	15%	15%
Debt Limit	\$ 145,418,602	\$ 152,145,066	\$ 155,505,661	\$ 169,613,999	\$ 176,375,828
Total Debt (due more than one year)  Less: Non Bonded Debt  Claims Payable	\$ 22,603,785 (7,089,594)	\$ 22,569,433 (8,262,594)	\$ 26,589,172 (11,356,000)	\$ 26,589,172 (11,356,000)	\$ 26,615,223 (11,948,000)
Compensated Absences Capitalized Lease Obligation	(1,372,764) (1,001,185)	(1,622,476) (768,962)	(3,755,267) (768,283)	(3,847,859) (768,283)	(3,983,713) (479,639)
Notes Payable	 	 	 	 -	-
Total Applicable to Limitation	\$ 13,140,242	\$ 11,915,401	\$ 10,709,622	\$ 10,617,030	\$ 10,203,871
Legal Debt Margin	\$ 132,278,360	\$ 140,229,665	\$ 144,796,039	\$ 158,996,970	\$ 166,171,957
Total debt applicable to the limit as a percentage of debt limit	9%	8%	7%	6%	6%

Source: City of National City financial statements / notes to the financial statements

#### City of National City Pledged Revenue Coverage Last Ten Fiscal Years

			Fiscal Year		
	2013	2014	2015	2016	2017
Revenue					
Property Tax Gross Incremental Revenue	\$ 11,505,010	\$ 13,608,368	\$ 12,705,481	\$ 11,558,679	\$ 7,740,998
Debt Service Requirements					
Principal	\$ 4,120,000	\$ 4,290,000	\$ 5,230,000	\$ 2,070,000	\$ 2,220,000
Interest and Fiscal Charges	3,797,907	3,589,747	3,484,532	3,078,878	2,980,532
Pass-through Payments	-	-	-	-	-
	\$ 7,917,907	\$ 7,879,747	\$ 8,714,532	\$ 5,148,878	\$ 5,200,532
Debt Coverage	1.45	1.73	1.46	2.24	1.49

Source: City of National City Annual Comprehensive Financial Reports or financial statements

#### City of National City Pledged Revenue Coverage (Continued) Last Ten Fiscal Years

	2018	2019	Fiscal Year 2020	2021	2022
Revenue					
Property Tax Gross Incremental Revenue	\$ 8,921,732	\$ 5,185,031	\$ 1,204,954	\$ 2,687,984	\$ 3,485,844
Debt Service Requirements					
Principal	\$ 3,163,000	\$ 3,113,000	\$ 3,113,000	\$ 3,194,000	\$ 3,131,000
Interest and Fiscal Charges	1,166,000	1,088,084	1,088,084	1,009,785	931,307
Pass-through Payments	-	-	-	-	-
	\$ 4,329,000	\$ 4,201,084	\$ 4,201,084	\$ 4,203,785	\$ 4,062,307
Debt Coverage	2.06	1.23	0.29	0.64	0.86

Source: City of National City Annual Comprehensive Financial Reports or financial statements



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#### City of National City Demographic and Economic Statistics Last Ten Fiscal Years

						Education	al Attainment			
Year	Total Population	Pct of SD County Population <sup>3</sup>	Pct Change from Previous Year	Median Age	Avg. Household Size <sup>2</sup>	% High School Graduate (25+)	% Bachelor's Degree or Higher (25%)	Unemployment Rate	Personal Income (000s) <sup>1</sup>	Per Capita Personal Income <sup>1</sup>
2012	58,967	1.9%	2.0%	31.5	3.44	65.1%	12.6%	18.9%	\$933,389	\$15,829
2013	58,838	1.9%	-0.2%	31.7	3.40	66.8%	13.1%	13.6%	\$963,708	\$16,379
2014	59,381	1.9%	0.5%	32.0	3.41	67.9%	12.7%	11.9%	\$982,043	\$16,538
2015	59,235	1.8%	-0.2%	31.5	3.41	69.8%	12.5%	8.1%	\$977,614	\$16,504
2016	60,768	1.8%	2.6%	31.9	3.40	70.8%	12.7%	6.6%	\$1,020,729	\$16,797
2017	61,210	1.8%	0.7%	32.2	3.40	72.3%	12.9%	5.9%	\$1,048,669	\$17,132
2018	62,257	1.9%	1.7%	32.5	3.40	72.4%	14.2%	4.1%	\$1,078,906	\$17,329
2019	62,307	1.9%	0.1%	32.5	3.39	73.5%	14.6%	4.4%	\$1,155,824	\$18,550
2020	62,749	1.9%	0.7%	34.2	3.30	74.9%	14.2%	12.6%	\$1,347,968	\$21,481
2021	61,471	1.9%	-2.0%	33.9	3.40	75.4%	15.8%	9.3%	\$1,418,597	\$23,077

NA: Not available.

<sup>\* 2022</sup> information not available.

<sup>&</sup>lt;sup>1</sup> Dollar values are inflation-adjusted to 2009

<sup>&</sup>lt;sup>2</sup> United States Census Bureau

<sup>&</sup>lt;sup>3</sup> United States Census Bureau (SD County)

### City of National City Full-Time Equivalent City Government Employees by Function/Program Last Ten Fiscal Years

			Fiscal Year		
	2013	2014	2015	2016	2017
Function/Program					
General Government					
City Clerk	3.00	3.00	3.00	3.00	3.00
City Manager	7.05	8.00	8.00	8.00	8.00
Risk Management	1.00	1.00	1.00	1.00	1.00
Management Information Systems	3.00	3.00	3.50	4.00	4.00
Finance	14.48	14.48	14.77	15.77	14.29
Purchasing	2.48	2.48	1.48	1.48	1.48
City Attorney	3.00	3.50	4.00	3.50	4.00
Human Resources	3.00	3.00	3.00	5.00	5.00
Community Development <sup>1</sup>	19.60	19.34	15.01	_	_
Planning	3.00	3.00	3.00	4.00	4.00
Building	3.00	4.00	4.00	5.00	5.00
Engineering	9.00	10.00	11.00	13.00	13.00
Redevelopment <sup>1</sup>	3.20	3.20	0.00	0.00	0.00
Housing & Grants <sup>1,3</sup>	14.50	14.00	15.00	15.00	16.00
Neighborhood Services <sup>1</sup>	10.00	10.00	10.00	11.00	11.00
Public Works <sup>2</sup>	41.00	42.00	45.00	45.00	46.50
Community Services <sup>2</sup>	28.35	19.35	15.01	17.98	18.98
Nutrition Center	6.75	10.00	10.00	10.00	10.00
Library	56.47	56.30	20.35	21.35	21.85
Public Safety					
Police	124.38	125.38	129.50	129.50	126.98
Fire	42.00	43.00	43.00	47.00	47.00

<sup>&</sup>lt;sup>1</sup> Prior to Fiscal Year 2007 Redevelopment, Advanced Planning / Economic Development, Housing & Grants, and Neighborhood Services were budgeted through the Community Development Commission.

Source: City of National City Annual Adopted Budgets

<sup>&</sup>lt;sup>2</sup> Parks Division is no longer included under Community Services Department. It became a division of Public Works during Fiscal Year 2005

<sup>&</sup>lt;sup>4</sup>Housing & Grants was changed to Housing & Economic Development in 2018

## City of National City Full-Time Equivalent City Government Employees by Function/Program (Continued) Last Ten Fiscal Years

	Fiscal Year						
	2018	2019	2020	2021	2022		
Function/Program							
General Government							
City Clerk	3.00	3.00	3.00	2.00	2.00		
City Manager	7.00	7.00	7.00	11.00	5.00		
Risk Management	1.00	1.00	1.00	1.00	1.00		
Management Information Systems	4.00	4.00	4.00	4.00	4.00		
Finance	14.29	14.29	14.29	15.29	14.50		
Purchasing	1.48	1.48	1.00	1.00	1.00		
City Attorney	4.00	5.00	5.00	5.00	4.00		
Human Resources	4.00	3.00	4.00	4.00	4.50		
Community Development <sup>1</sup>	_	_	_	_			
Planning	5.00	5.00	5.00	5.00	5.00		
Building	5.00	4.00	4.00	4.00	4.00		
Engineering	13.00	13.00	10.60	11.00	11.00		
Redevelopment <sup>1</sup>	0.00	0.00	0.00	0.00	0.00		
Housing & Grants <sup>1,3</sup>	15.00	15.00	15.00	14.00	15.00		
Neighborhood Services <sup>1</sup>	11.00	11.00	12.00	12.00	10.00		
Public Works <sup>2</sup>	46.50	46.50	49.90	51.00	49.00		
Community Services <sup>2</sup>	18.98	18.98	17.00	18.98	11.50		
Nutrition Center	9.00	9.00	9.00	10.00	7.25		
Library	21.85	21.85	22.85	22.85	7.50		
Public Safety							
Police	126.98	128.98	128.98	129.94	123.00		
Fire	47.00	47.00	51.00	47.00	52.00		

<sup>&</sup>lt;sup>1</sup> Prior to Fiscal Year 2007 Redevelopment, Advanced Planning / Economic Development, Housing & Grants, and Neighborhood Services were budgeted through the Community Development Commission.

Source: City of National City Annual Adopted Budgets

<sup>&</sup>lt;sup>2</sup> Parks Division is no longer included under Community Services Department. It became a division of Public Works during Fiscal Year 2005

<sup>&</sup>lt;sup>4</sup>Housing & Grants was changed to Housing & Economic Development in 2018

#### City of National City Operating Indicators by Function/Program Last Ten Fiscal Years

			Fiscal Year		
	2013	2014	2015	2016	2017
Function/Program				_	
Police					
Physical Arrests	3,861	3,167	3,484	3,418	3,078
Parking Violations	9,704	11,283	7,434	8,659	7,958
Traffic Violations	3,811	2,158	1,801	1,561	1,563
Fire					
Emergency Responses	6,974	6,264	7,815	8,228	8,403
Fires Extinguished	155	149	121	141	125
Inspections	1,591	1,583	1,316	900	837
Other Public Works					
Street Resurfacing (miles)	0	0	2	0	0
Parks and Recreation					
Athletic Field Permits Issued	9	9	18	26	28
Community Center Admissions <sup>1</sup>	54,520	54,520	18,138	42,762	43,396
Library					
Volumes in Collection	241,921	246,299	238,114	233,109	231,683
Total Volumes Borrowed	247,608	215,955	189,145	129,762	111,271
Wastewater					
Average Daily Sewage Treatment					
(million gallons per day)	3.917	3.902	3.891	3.891	3.921

NA: Not available.

<sup>&</sup>lt;sup>1</sup> Excludes Nutrition Center admissions.

#### City of National City Operating Indicators by Function/Program (Continued) Last Ten Fiscal Years

			Fiscal Year	Fiscal Year							
	2018	2019	2020	2021	2022						
Function/Program											
Police											
Physical Arrests	2,733	2,567	1,693	1,654	1,393						
Parking Violations	8,693	7,348	2,541	9,573	9,135						
Traffic Violations	1,772	1,987	1,119	1,030	929						
Fire											
Emergency Responses	8,815	8,463	7,784	7,914	8,222						
Fires Extinguished	138	120	149	199	249						
Inspections	914	820	599	1,035	1,112						
Other Public Works											
Street Resurfacing (miles)	2	34	1.81	1.40	1.10						
Parks and Recreation											
Athletic Field Permits Issued	28	13	11	6	0						
Community Center Admissions <sup>1</sup>	45,342	56,988	54,906	31,661	30,734						
Library											
Volumes in Collection	233,086	206,210	204,284	229,019	214,289						
Total Volumes Borrowed	110,023	103,594	68,061	16,203	37,038						
Wastewater											
Average Daily Sewage Treatment											
(million gallons per day)	3.921	3.921	4.000	4.000	4.000						

NA: Not available.

<sup>&</sup>lt;sup>1</sup> Excludes Nutrition Center admissions.

#### City of National City Capital Asset Statistics by Function/Program Last Ten Fiscal Years

			Fiscal Year		
•	2013	2014	2015	2016	2017
<u>Function/Program</u>					
Police					
Stations	1	1	1	1	1
Zone Offices	1	1	1	1	0
Patrol Units	38	34	38	45	45
Fire Stations	2	2	2	2	2
Other Public Works					
Streets (miles)	101	101	101	101	108
Highways (miles)	6	6	6	6	9
Streetlights	1,730	1,730	1,730	1,730	1,995
Traffic Signals	88	74	74	75	74
Parks and Recreation					
Acreage	84	84	84	75	80
Playgrounds	4	4	4	5	5
Baseball/Softball Diamonds	5	5	5	5	5
Soccer/Football Fields	1	1	1	1	1
Community Centers	5	5	5	1	1
Wastewater					
Sanitary Sewers (miles)	97	97	97	97	104
Storm Sewers (miles)	25.3	45.0	45.0	45.0	96.0
Treatment Capacity (million gallons per day)	7.10	7.20	7.20	7.20	7.20

NA: Not available.

## City of National City Capital Asset Statistics by Function/Program (Continued) Last Ten Fiscal Years

	Fiscal Year						
•	2018	2019	2020	2021	2022		
<u>Function/Program</u>							
Police							
Stations	1	1	1	1	1		
Zone Offices	0	1	1	1	1		
Patrol Units	45	60	60	60	69		
Fire Stations	2	2	2	3	3		
Other Public Works							
Streets (miles)	108	108	108	108	108		
Highways (miles)	9	9	9	9	9		
Streetlights	1,995	2,731	2,731	2,731	848		
Traffic Signals	80	80	82	82	80		
Parks and Recreation							
Acreage	80	80	80	92			
Playgrounds	5	5	5	5	5		
Baseball/Softball Diamonds	5	5	5	5	5		
Soccer/Football Fields	1	1	1	1	1		
Community Centers	1	5	1	5	5		
Wastewater							
Sanitary Sewers (miles)	104	104	104	104	104		
Storm Sewers (miles)	96.0	96.0	96.0	96.0	96		
Treatment Capacity (million gallons per day)	7.20	7.20	7.20	7.20	7		

NA: Not available.



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